

## 2008 Project Fiche Kosovo– IPA centralised programmes

### 1. Basic information

**1.1 CRIS Number:**

**1.2 Title:** Rehabilitation of Cultural Heritage in Kosovo

**1.3 ELARG Statistical code:** 01.26

**1.4 Location:** Kosovo

#### Implementing arrangements:

**1.5 Contracting Authority:** European Commission Liaison Office to Kosovo

**1.6 Implementing Agency:** European Commission Liaison Office to Kosovo

**1.7 Beneficiary (including details of project manager):**

Project activity	Beneficiary	Contact point responsible for project/coordination activity
Cultural heritage	Ministry of Culture, Youth and Sports (MCYS); local communities in general	Burbuqe Bakija-Deva– Head of Cultural Heritage Division (MCYS)

**1.8 Overall cost (VAT excluded)<sup>1</sup>:** €3.675 million

**1.9 EU contribution:** €2.5 million

**1.10 Final date for contracting:**

Three years after the signature of the financing agreement between the European Commission and the Kosovo authorities

**1.11 Final date for execution of contracts:**

Two years after the final date for contracting

**1.12 Final date for disbursements:**

One year after the final date for the execution of contracts

### 2. Overall Objective and Project Purpose

**2.1 Overall Objective:**

Ensure the long-term sustainability of Cultural Heritage sites in Kosovo.

**2.2 Project purpose:**

This specific project aims at increasing ownership of the CH rehabilitation process within the Kosovo Institutions, using CH as a tool for reconciliation and dialogue between communities and start developing the economic potential of this particular sector in Kosovo.

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<sup>1</sup> The total cost of the project should be net of VAT and/or other taxes. Should this not be the case, the amount of VAT and the reasons why it should be considered eligible should be clearly indicated (see Section 7.6)

### **2.3 Link with AP/NPAA / EP:**

As a short-term priority, the European Partnership 2007 calls for Kosovo to fully enforce the law on cultural heritage and to set up an effective mechanism to monitor its implementation. The project's approach is also in line with the medium-term priorities of the European Partnership which mention the need to develop an integrated conservation policy for cultural heritage as well as to actively engage in increasing the general awareness of and respect for cultural heritage.

This priority is addressed and translated into relevant actions under the European Partnership Action Plan (EPAP priority Nr. 90), among which appear: finalisation of the sub laws, regional development projects on CH with other Ministries, capacity building for CH Division (MCYS), awareness rising campaigns, organisation of European Heritage Days, signature of MoU with Ministry of Education for development of CH curricula.

### **2.4 Link with MIPD**

Among the main priorities and objectives of EC assistance for the political requirements, the MIPD highlights: "Promoting human and minority rights, IDP and refugee return and a climate of inter-ethnic tolerance in order to foster sustainable returns and protect the rights of communities already living in Kosovo. Creating conditions for growth and sustainable development of all communities as well as to ensure the preservation of an access to cultural heritage of non majority communities".

### **2.5 Link with National Development Plan**

The draft Kosovo Development and Strategy Plan (Article 8.3.3 and 8.3.4) includes this reference to cultural heritage as one of the main aims: building a democratic society, whereby the quality and promotion of cultural activities will serve the economic development of Kosovo. The objective remains to protect and promote cultural heritage values (objective 3).

### **2.6 Link with national/ sectoral investment plans**

The 'Standards for Kosovo' adopted by the United Nations Interim Administration Mission in Kosovo (UNMIK) on 30 March 2004 fixed the main objectives of the long process facilitating development of strategies and tools to ensure the preservation and enhancement of all heritage in Kosovo, irrespective of the cultural or religious origin.

The 2006 MCYS *Strategy for Integrated Conservation of Cultural heritage* covers architectural, archaeological and moveable heritage in Kosovo. The main objectives of the strategy are the adoption of measures to safeguard, preserve, restore and enhance buildings and sites, and the integration of these assets into the physical environment of contemporary society through revitalisation and rehabilitation programmes which respect the historical authenticity of buildings and sites of monumental and cultural significance and their settings.

### **3. Description of project**

#### **3.1 Background and justification:**

##### *Legal framework*

The Cultural Heritage Law was adopted in November 2006 and the MCYS is still in the process of drafting the 7 Sub-laws – supported by Council of Europe expertise. The Sub laws are expected to clarify the current institutional framework including competences and interaction between the Cultural Heritage Division of the MCYS and the Institutes for the Protection of Monuments. The timetable is to finalise this drafting process in May 2008 (3 Sub laws out of 7 have already been finalised): the completion of this legal framework is a condition for this project to be implemented. However, given the extended timeline and the strong CoE involvement, it is reasonable to expect that the Government will adopt all Sub laws by the beginning of 2009 – expected starting date of the project. The Strategy for Integrated Conservation of Cultural Heritage was adopted in August 2006. No progress has been made regarding its implementation.

##### *Cooperation between European Commission & Council of Europe*

The Regional Programme for Cultural and Natural Heritage in SEE was launched in 2003 by the CoE. Within this programme, the second component on “Integrated Rehabilitation Project Plans / Survey of the Architectural and Archaeological Heritage” (IRPP/SAAH), is run jointly between the Council of Europe and the European Commission, and has led to the setting up of management tools and mechanisms related to the rehabilitation of cultural heritage in Kosovo. A further extension of the programme was established in 2004 as a result of the CoE initiative for an Emergency Action Plan to respond to the events in March 2004. Subsequently, an independent project was launched promoting the establishment of an ‘ad hoc’ body known as the Reconstruction Implementation Commission (RIC) for the reconstruction of Serbian Orthodox Religious Sites.

The EC is already providing funding to the functioning of the RIC mechanism under CARDS & IPA, with one activity of the latter being the development of a MoU and Terms of Reference to guide a successor mechanism of the RIC. This new body would be inspired by the RIC concertation mechanism but have an extended mandate in order to cover all kinds of sites and not only the Serbian Orthodox Religious Sites. The aim of the IPA 2007 project is indeed to ensure the conditions conducive to such a successful transfer into Kosovo Institutions – thereby increasing the ownership of the rehabilitation process.

This project constitutes the direct continuation of the EC/CoE support to build capacity of the administration at central (MCYS) and local level (Institutes for the Protection of Monuments). However, two complementary areas of intervention are developed under this project: educational activities (throughout Kosovo) to increase awareness of and respect for cultural heritage, as well as a pilot project for the development of cultural tourism activities in the region of Peja/Pec. These two actions will both contribute to ensure the sustainability of the rehabilitation process as well as in the longer term of the sites themselves.

The choice of the Peja/Pec region for the pilot project on tourism development was natural given the existing commitment of all relevant local stakeholders (public and private) and the existence of a ministerial coordination body supported by a network of relevant business

communities<sup>2</sup>. Indeed, within the SEE program of the CoE, a strategy for local development pilot projects was initiated in 2007 at the request of the SEE countries (including Kosovo) and enabled this first phase of concertation and agreement on common actions in the future in Peja/Pec region. This pilot project will therefore build on this initiative and cover 5 municipalities: Gjakova/Djakovica, Pec/Peja, Klina, Decan/Decani and Istog/Istok.

### **3.2 Assessment of project impact, catalytic effect, sustainability and cross border impact (where applicable)**

The tools and mechanisms that have been developed since 2003 will be consolidated according to general political and institutional objectives but will also initiate local social and economical development processes. The successful transfer of the RIC mechanism (in its extended mandate) into a sustainable implementing framework for the Kosovo Institutions will ensure further development of national expertise as well as the institutionalisation of those useful management tools. It should also increase inter-ministerial co-operation on joint local development policies implemented (Cf. involvement of Ministry of Education and Ministry of Trade & Industry). The support to the Kosovo institutions, to local professionals, and to communities through practical actions should convince a) the population - which is prey to economic uncertainty and social vulnerability - of the value of the cultural heritage and the potential benefits for them, b) as well as the investors by creating jobs and economic activities (including cultural tourism).

The project in its various axes will contribute to foster inter-community links through common valorisation activities of Kosovo cultural and sites, thereby ensuring a sustainable strategy for the conservation of all types of sites. The awareness-raising and educational activities come as a complement and catalyser of the tourism development component and will contribute to the acknowledgement of cultural heritage as a factor of development. The project impact on Kosovo local economic development (especially in areas inhabited by minorities) in the longer-term should not be minimized.

### **3.3 Results and measurable indicators:**

#### *Expected results*

- a. Reinforced administrative capacity of the Cultural Heritage Division within the Ministry of Culture, Youth and Sports
- b. Rehabilitation of some monuments of the Prioritised Intervention List (MCYS contribution) through the implementation of the new CH management tools inspired by RIC mechanism
- c. Increased awareness of the Kosovo population – and especially pupils - on the importance of CH as a common patrimony, independent from any ethnic or religious considerations
- d. Sustainable local economic development (inter-ministerial tourism development strategy, preparatory actions for tourism development centres, development of public/private partnerships) & improved living conditions for local communities in Peja/Pec region

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<sup>2</sup> The coordination body comprises representatives from: the Ministry of Trade and Industry (tourism department), MCYS, Ministry of Environment and Spatial Planning, Ministry of Agriculture + representatives from certain municipalities where the LDPP is to be implemented. This coordination body already supervised and successfully implemented a project in Peja/Pec region – supported by GTZ, the German technical cooperation office

### *Measurable indicators*

- a. Restructuring of the CH Division within MCYS
- b. At least one CH site rehabilitated using the new management tools within Kosovo institutions
- c. Memoranda of Understanding signed between MCYS, Ministry of Education and Ministry of Trade and Industry, Ministry of Environment and Spatial Planning and at least five workshops/training sessions organised during project implementation with the participation of at least ten members of the Kosovo Institutions
- d. A minimum of two consultations and meetings with the communities and religious leaders per project related to the different kinds of sites (imams for ottoman sites, bishops for churches, etc.)
- e. Increased number of donors' projects including active involvement of CH Division of the MCYS
- f. At least ten school visits to CH sites organised in Kosovo
- g. At least 2 awareness- raising campaigns launched on the topic of CH
- h. At least 50 teachers trained on CH related issues by the Ministry of Education
- i. At least 100 leaflets produced and distributed
- j. At least one tourism development centre supported by local businesses (handicrafts, etc.) created around the CH sites in Peja/Pec region
- k. At least three meetings on CH between municipalities, local communities and business developers organised at local level in Peja/Pec region during project implementation
- l. Decreased level of thefts and threats to the security of the sites in general, and particularly in Peja/Pec region
- m. Increased of tourists' flows and visits to the sites of Peja/Pec region
- n. Creation of guides training curricula during project implementation

### **3.4 Activities:**

#### Component I: Capacity Building

The first component is dedicated to further increase the capacity of the major stakeholders within the Kosovo Institutions. All the envisaged activities target the following actors: Cultural Heritage Division within the MCYS, Institutes for the Protection of Monuments (IPMs): Kosovo IPM and local IPMs, and possibly interested municipalities that would be directly involved in CH activities (especially the 5 municipalities of the Pilot Project in Peja/Pec region), as well as university students directly involved in this field (Faculty of Architecture).

A technical assistance program will be organised, covering the following areas:

- 1) Legal assistance:** implementation of the Sub-Laws, harmonisation with other laws (spatial planning, environment, Law on Protective Zones), drafting of administrative rules, property ownership, common regional policy, etc.
- 2) Institutional/administrative reform:** common regional policy; review the roles of central and municipal institutions; formalisation of the interaction with NGOs (strategy development), etc.
- 3) Management tools:** basic training on project management, organisational management, training related to architectural and archaeological heritage (inventory, documentation, computerised data base, management maps, etc.); strengthening the integration of the new mechanism developed in 2008 - influenced by the existing RIC mechanism but with an extended mandate; elaboration of short- and middle-term planning and budget provisions

(action plans for the implementation of the cultural heritage strategy); compilation of a website; elaboration of a building maintenance programme, etc.

**4) Professional training:** architectural and archaeological heritage and site management; best practices in the field of restoration and conservation techniques/procedures; technical equipment, etc.

The implementation of capacity building development activities should include involvement of the two Council of Europe expert bodies: the Legislative Support Task Force and the Independent International Commission for the Cultural Heritage in Kosovo (including International Expert Board).

*This specific activity will also entail reconstruction/rehabilitation works on a certain number of cultural heritage sites, to be implemented by MCYS through the new management tools in place (Cf RIC inspired mechanism in an extended mandate): €0.9m total amount of MCYS contribution) is dedicated to capital investment.*

### Component II: Educational development

The second component is dedicated to educational development on the importance of Cultural Heritage for Kosovo. All the envisaged activities will be implemented throughout Kosovo territory and have already been agreed by the Ministry of Education.

The beneficiaries of this component will be elementary, primary and secondary schools (activity 1 & 2) as well as Kosovo population in general (activity 3). The main aim of this component is to educate pupils and the rest of the population on the importance of CH as a common patrimony, independent from any ethnic or religious considerations – with a particular emphasis on the dialogue between different communities fostering reconciliation in the longer-term.

#### **1) Curricula development**

- Development of a pedagogical program on Cultural Heritage by education & CH experts, mixing both international and local expertise. This program will be included in the existing 'citizen education' module (introduced in 3rd grade of elementary school and taught until the 11th grade of high school)
- Organisation of seminars and workshops to train one to two teachers per school
- Compulsory training sessions organised by the trained teachers for the rest of the pedagogical team in each school
- Development of a strategy for conservation based CH courses within the universities – especially the Faculty of Architecture.

#### **2) Visits to the sites**

- Organised at local level and including participation and support from all relevant local stakeholders: municipalities, local communities, religious leaders. MCYS and Ministry of Education are also expected to facilitate this activity as much as possible.
- Potential involvement of NGOs for the organisation of the visits

*Specific focus will be the visits of Serbian sites by Albanian pupils and vice-versa.*

#### **3) Awareness-raising campaigns**

- Kosovo-wide campaigns to be launched to increase awareness on the importance of cultural heritage as a common patrimony for Kosovo, as cement for the peaceful coexistence of

different communities, as well as its potential for Kosovo's economy. This activity can be implemented by NGOs but has to be closely linked to the existing actions of MCYS in this particular field.

- Production of leaflets by NGOs in close coordination with CoE, MCYS and Ministry of Education – to be also distributed in the schools

### Component III: Tourism Development Pilot Project

The third component is dedicated to develop the economic potential of the CH sites in Kosovo and will target the Peja/Pec region (Cf. Local Development Pilot project already mentioned) for which optimal conditions are met to implement this pilot project. Reconstruction works have taken place on a certain number of sites in this particular region and this component will therefore reinforce the viability of these sites through ensuring the adequate use of their potential. The main aim of this component is to start implementing tourism development activities in the chosen region, thereby fostering the economic development, as well as the development of handicrafts and diverse accommodation facilities. The protection of the landscape should be a mainstreaming element in the development of this component.

#### **1) Strategy development: feasibility study on a regional tourism development strategy**

- Identification of the best sites for implementation of the pilot project
- Recommendations for a regional tourism development strategy in Peja/Pec region

#### **2) Drafting of the regional strategy for tourism development by all relevant actors + implementation (activity 3 – see below)**

- Long-term Cost/Benefit Analysis for the cultural tourism development in the region, with specific focus on the maintenance costs of the sites

#### **3) Establishment of tourism development centres under the supervision of the existing multilateral coordination body**

- Identification of potential implementing partners among the business community and NGOs, encouraging creation of public/private partnerships as a main criterion
- Once the tourism development centre is established: implementation of the first actions - in close collaboration with market players and the regional development agencies to be created - such as production of promotional material development, improving the highway/road signage to the sites in the region, development of a cultural heritage trail, etc.

### *Contracting arrangements*

In order to implement this activity and in line with the Financial Regulation, a grant contribution agreement will be signed with the Council of Europe. This agreement will provide for contributions from the CoE and the EC amounting €0.275m and €2.5m respectively. The co-financing element from the MCYS (€0.9m) will be dedicated to reconstruction works on some of the sites (capital investment). This will be managed as parallel co-financing by the beneficiary.

### *Project management and administration*

The European Commission Liaison Office in Pristina will manage the procurement, implementation, quality control, reporting and coordination with other donors of the development assistance and of the financial and technical cooperation related to the actions described in this project fiche, taking remedial actions if and when needed.

The contribution agreement will be implemented through joint management between both organisations – in close cooperation with the Division on Cultural Heritage within the MCYS.

Team Leader of the CoE shall run the project activities on a day-to-day basis under the supervision of the European Commission Liaison Office. The visibility of the EU shall be assured and Commission representatives shall be invited to participate to all project meetings or events of political relevance to the project. The Team Leader's primary responsibility shall be to ensure that the project produces the required outputs, to the required standards of quality and within the specified constraints of time and cost. He/she shall develop project plans, direct the project team (including a combination of long-term and short-term experts), produce inception, progress and final reports, manage risks, initiate corrective actions where necessary and administer the contract. The Team Leader and other experts will also address cross-cutting issues. A detailed description of the duties of the Team Leader and key experts will be elaborated in the Description of the Action, in line with this project fiche.

Project Steering Committees shall be set up during the inception phase. They shall approve all major plans and authorise any major deviations from initially agreed plans. Steering Committee shall be responsible for the overall direction of the project and comprise at least representatives from the EC, MCYS, CoE, representatives from the 5 Municipalities concerned in Peja/Pec region. When appropriate, additional stakeholders (UNESCO, EUMS, Business associations and Civil Society Organisations) shall be invited to take part to Project Steering Committee sessions as observers.

Monitoring will be performed centrally by the European Commission. The project may be evaluated at the interim or ex-post stages under the supervision of Commission's Evaluation Unit. The project may be audited by Court of Auditors - in line with the standard European Commission procedures.

### **3.5 Conditionality and sequencing:**

The project includes the following conditionalities:

- Organisation, selection and (gender balanced) appointment of members of working groups, training sessions, steering and coordination committees, seminars and study visits by the beneficiaries as per the project work plan.
- Endorsement by all key stakeholders of the tendering documentation not relevant for works and services, as well as the individual contracts to be engaged.
- Appointing the relevant staff by the beneficiaries to participate in training activities as per work plan.
- Appropriate co-ordination with other international organisations active in Kosovo.
- Completion of the legal framework in summer 2008, e.g. adoption of the 7 Sub-laws pertaining to the implementation of the Cultural Heritage law
- Commitment of all relevant local communities, as well as of MCYS towards the elaboration of new procedures and their implementation within the expected new institutional framework.
- Adequate articulation ensured between the successor mechanism of the RIC (in its extended mandate) and the future Kosovo Cultural Heritage Council within Kosovo Institutions (possible MoU to be signed) – to be established in September 2008.

*In the event that conditionalities are not met, suspension or cancellation of the project or specific activities will be considered.*



### 3.6 Linked activities

Project	Achievements to 2007	2008 Objectives	Link with project proposal
Reconstruction Implementation Commission (RIC)	<ul style="list-style-type: none"> <li>- Ad hoc management mechanism established involving Kosovo and Serb institutions to implement reconstruction projects.</li> <li>- Training of local experts and development of good contract and project management practices</li> </ul>	<ul style="list-style-type: none"> <li>- Complete works to Serbian Orthodox Church sites.</li> <li>- Integrate an RIC inspired mechanism into the Ministry of Culture, Youth &amp; Sports to promote its self management of heritage projects.</li> </ul>	Provides the platform for the MCYS and Kosovo institutions to consolidate a workable RIC mechanism through practical implementation of heritage projects in Kosovo.
Institutional Capacity Building Plan (ICBP)  SEE - Component A	<ul style="list-style-type: none"> <li>- Cultural Heritage Law adopted with the aid of the Legislative Support Task Force</li> <li>- Strategy for the integrated conservation of cultural heritage adopted (2006) CoE. No. 02/L-88</li> <li>- 3 sub-laws finalised for adoption and their implementation</li> </ul>	<ul style="list-style-type: none"> <li>- Legal Task Force with the MCYS sub-law working group focuses on the completion of 4 remaining sub-laws</li> </ul>	Implementation of laws and strategy integral to the success of the project.
Integrated Rehabilitation Project Plan (IRPP/SAAH) - programme of the Prioritised Intervention List (PIL)  SEE - Component B	<ul style="list-style-type: none"> <li>- PIL set by MCYS (25 sites)</li> <li>- Mechanism in place for the survey and feasibility studies of monuments.</li> <li>- Documentation for 25 sites of diverse origin prepared for the initiation of specification and implementation projects</li> </ul>	<ul style="list-style-type: none"> <li>- Ljubljana process involves the preparation of all south-east Europe countries preparation of marketing and presentation material to promote their monuments for funding targeting a local economic development dynamic</li> </ul>	<ul style="list-style-type: none"> <li>- Promoting regional economic development within the relevant Kosovo institutions involving inter-ministerial strategies</li> <li>- Provide an important opportunity to promote the notion of social and economic sustainable development through the enhancement of cultural and natural heritage.</li> </ul>
Programme of Local Development Pilot Projects (LDPP)  SEE - Component C	<ul style="list-style-type: none"> <li>- Political statement by 5 municipalities and 3 ministries identifying and confirming the Peje / Pec region for a pilot study</li> <li>- Initial investigation of Peje/Pec region overseen by the MCYS and in collaboration with NGOs' participation.</li> </ul>	<ul style="list-style-type: none"> <li>- Consolidation of management and co-operation of inter – ministerial structures</li> <li>- Elaboration / adoption of the Terms of Reference</li> <li>- Pre-diagnosis of potential problems of economic and social development in the region.</li> </ul>	<ul style="list-style-type: none"> <li>- LDPP initiative provides a natural pilot project in which to test and develop the three core elements of the proposed project - capacity building, social development and economic development.</li> </ul>

- **UNESCO Donor Conference Implementation:** Following the 2005 Donors Conference and the commitment of several States (including United States, Greece, Italy and Czech Republic + Germany & France), UNESCO is now in the process of contracting implementing partners for the projects to finally start in Kosovo. These donations enable the restoration/rehabilitation of different kinds of sites in Kosovo.

Given the current start of the implementation phase, greater coordination with UNESCO is to be ensured in order to strengthen donors' coherence and avoid any overlap in future projects to be developed.

- ***Development of a database for Cultural Heritage sites:*** implemented by the international Swedish NGO 'Cultural Heritage without Borders' (CHwB) with the financial support of the British Office. This database will be made available to potential tourists/visitors and to the authorities. A link with the tourism development component of the IPA project would be welcome and has already been discussed with CHwB.
- ***Italian Cooperation:*** 1) an Italian-funded NGO 'Trentino con il Kosovo' is implementing since 2004 a project aimed at developing the promotion and culture of tourism in Peja/Pec region – more precisely in the Rugova Valley. The activities are not specifically oriented towards cultural heritage but could act as a catalyser to the IPA component dedicated to tourism development, 2) the Italian cooperation – through the work of its implementing partner the Italian NGO INTERSOS supported by the Central Institute for Restoration (ICR) in Rome – has been focusing on developing CH as a tool for dialogue between communities. This actor should be closely involved in the development of the educational component of the IPA project.

***Italy has expressed the wish to provide expertise and support for the implementation of the IPA assistance in the cultural heritage field. The concrete cooperation modalities will have to be determined at the stage of development of the project details.***

- ***European Parliament amendment - 'Pilot project for preserving and restoring cultural heritage in conflict areas (€1.5m for Kosovo)'***: coherence and complementarities between the IPA project and the pilot project (Project Fiche to be drafted in the next 2 to 3 months) will be ensured. The possible directions of the EP Pilot Project are either to further strengthen the rehabilitation process (preservation or restoration of sites), or to create and develop in Kosovo a regional professional school in some specific fields of Cultural Heritage. Implementation of this pilot project will be done by non-profit organisations (NGOs or public bodies).
- ***Implementation of the Ahtisaari package and work of the International Civilian Office (ICO):*** The project complements the actions undertaken by the ICO for the implementation of the Ahtisaari Plan – especially in respect of the recently adopted Law on the Establishment of Special Protective Zones. The IPA project ensures greater sustainability of the sites in the longer-term and thereby complements the current ICO actions aiming at providing protection to the sites (especially the Serbian Orthodox churches).
- ***One economic development project already implemented in Peja/Pec region:*** under supervision of the Inter-ministerial coordination body (mentioned in the background – page 3) and supported by GTZ (German Technical Cooperation)

### **3.7 Lessons learned**

- ***Conditionalities:*** Often project implementation is hampered by either insufficient staff and resources allocated to (newly established) institutions or insufficient operational funds available in the government budget to allow for appropriate implementation of the mandate of the concerned department. A condition for the commencement of project activities will be the

availability of financial resources and qualified personnel from the beneficiary side to guarantee a smooth implementation of project activities

– *Coordination within the government*: Further improvements – in line with the spirit of EU accession – could be realised in a stronger government leadership in the coordination efforts among central and local, municipal level. The project Steering Committee shall address this important issue.

– *Balance between different measures*: The provision of technical assistance for capacity building remains a very high priority. However, TA will not be effective if the working environment of the counterparts is not up to standards. Therefore a balanced approach with both technical advisory support and material support is essential to realise the expected impact of the projects. The current project will set aside a budget for material support to beneficiaries.

– *Co-financing*: Previous experience in similar projects showed that financial support from municipalities (significantly) increases ownership for, and political will to promote, project activities. This project will seek cash or in-kind co-financing from target municipalities.

#### 4. Indicative Budget (amounts in €million)

			SOURCES OF FUNDING									
			TOTAL EXP.RE		IPA COMMUNITY CONTRIBUTION			NATIONAL CONTRIBUTION				PRIVATE CONTRIBUTION
ACTIVITIES	IB (1)	INV (1)	EUR (a)=(b)+(c)+(d)	EUR (b)	% (2)	Total EUR (c)=(x)+(y)+(z)	% (2)	Central EUR (x)	Regional/Local EUR (y)	CoE EUR (z)	EUR (d)	% (2)
<b>Action 1</b> - Capacity building, - educational activities - economic development	X		2.775	2.5	90	0.275	10			0.275		
Contribution agreement			2.775	2.5	90	0.275	10			0.275		
<b>Action 2</b> Reconstruction (Co-financing)		X	0.9	0	0	0.9	100	0.9				
Work contracts		-				0.9	100	0.9				-
TOTAL IB			2.775	2.5	90	0.275	10			0.275		
TOTAL INV			0.9			0.9	100	0.9				
<b>TOTAL PROJECT</b>			<b>3.675</b>	<b>2.5</b>	<b>68</b>	<b>1.175</b>	<b>32</b>	<b>0.9</b>		<b>0.275</b>		

Note:

(1) In the Activity row "X" is used to identify whether IB or INV

(2) Expressed in % of the **Total** Expenditure (column (a))

## 5. Indicative Implementation Schedule (periods broken down per quarter)

Contract	Start of Tendering/ Negotiations	Signature of contract	Project Completion
Agreement with CoE	Q4 2008	Q1 2009	Q3 2011
Works (co-financing)	Q1 2009	Q2 2009	Q4 2011

All projects should in principle be ready for tendering in the 1<sup>ST</sup> Quarter following the signature of the FA

## 6. Cross cutting issues (where applicable)

### 6.1 Equal Opportunity

A network of Gender/Equal Opportunity Officers exists both in Ministries and Municipalities. The importance of this dimension is reflected in the Kosovo Civil Service Law, the Law on Gender Equality, and the Anti Discrimination Law. This dimension is also reinforced in the IPA, European Partnership Action Plan and the draft Kosovo Development and Strategy Plan. In the implementation of the Project specific attention will be given to the need to reflecting gender balance and equal opportunities.

The project will ensure mainstreaming of gender and minority issues both within the target institutions and the outputs (services provided by these institutions).

Team of experts involved in the project must possess relevant skills to ensure effective mainstreaming of gender equality and minorities inclusion/participation.

### 6.2 Environment

The reconstruction works will be consistent with Environmental implications as set out in relevant Regulations consistent with the Law on Environmental Protection. It should be noted that the Kosovo Environmental Action Plan awaits formal Assembly approval.

According to the Administrative Instruction Nr. 9/2004 Article 5, issued by the MoESP, it seems that a *Simplified EIA Report* is required for these types of projects including waste water treatment and road construction

### 6.3 Minorities

The equitable treatment of Minorities has formed a fundamental element in the implementation of the UN Standards and is reflected in The Kosovo Civil Service Law and Anti Discrimination Laws and is a key priority for the European Partnership.

The Comprehensive Proposal for the Kosovo Status Settlement also underpins the imperative of promoting a multi ethnic society in its General principles and Annexes II and III. Formal recognition of these key issues will form a compulsory part of any planning process.

The target groups will include minority communities. Materials for the public awareness campaigns will be provided in minority languages (Serbian and Turk).

## ANNEX 1: Logical framework matrix in standard format

<b>Title: Rehabilitation of Cultural Heritage in Kosovo</b>		Programme name and number	
<b>Sector:</b> Cultural Heritage (Education and Culture)		Contracting period expires 3 years after signing the FA	Disbursement period expires 1 year after the final date for execution of contracts
		Total budget : 3.675€m	IPA budget: €2.5
<b>Overall objective</b>	<b>Objectively verifiable indicators</b>	<b>Sources of Verification</b>	
Ensure the long-term sustainability of cultural heritage sites in Kosovo	Decrease of donor's funding allocated to rehabilitation and valorisation of Cultural Heritage sites in Kosovo	<ul style="list-style-type: none"> <li>• Reports from OSCE, UNMIK, UNHCR</li> <li>• Ex-post and impact evaluation of the project</li> </ul>	
<b>Project purpose</b>	<b>Objectively verifiable indicators</b>	<b>Sources of Verification</b>	<b>Assumptions</b>
This specific project aims at increasing ownership of the CH rehabilitation process within the Kosovo Institutions, using CH as a tool for reconciliation and dialogue between communities and start developing the economic potential of this particular sector in Kosovo.	<ul style="list-style-type: none"> <li>- Leading role taken by the Kosovo institutions in the rehabilitation process and in the dialogue with the donors on this matter</li> <li>- Improved dialogue between different communities</li> <li>- Concrete amount of income generated by the CH sector in Kosovo economy (economic development)</li> </ul>	<ul style="list-style-type: none"> <li>• Project final report</li> <li>• EU reports</li> <li>Mid-term evaluation funded by the project</li> </ul>	Status negotiations and results do not delay the project
<b>Results</b>	<b>Objectively verifiable indicators</b>	<b>Sources of Verification</b>	<b>Assumptions</b>
<ul style="list-style-type: none"> <li>a. Reinforced capacity of the CH Division within MCYS</li> <li>b. Rehabilitation of some monuments of the Prioritised Intervention List (MCYS contribution) through the implementation of the new CH management tools inspired by RIC mechanism</li> <li>c. Increased awareness of the Kosovo population – and especially pupils - on the importance of CH as a common patrimony, independent from any ethnic or religious considerations</li> <li>d. Sustainable local economic development (inter-ministerial tourism development strategy, preparatory actions for tourism development centres, development of public/private partnerships) &amp; improved living conditions for local communities in Peja/Pec region</li> </ul>	<ul style="list-style-type: none"> <li>a. Restructuring of the CH Division within MCYS</li> <li>b. At least one CH site rehabilitated using the new management tools within Kosovo institutions</li> <li>c. Memoranda of Understanding signed between MCYS, Ministry of Education and Ministry of Trade and Industry, Ministry of Environment and Spatial Planning and at least five workshops/training sessions organised during project implementation with the participation of at least ten members of the Kosovo Institutions</li> <li>d. A minimum of two consultations and meetings with the communities and religious leaders per project related to the different kinds of sites (imams for ottoman sites, bishops for churches, etc.)</li> <li>e. Increased number of donors' projects including active involvement of CH Division of the MCYS</li> <li>f. At least ten school visits to CH sites organised in Kosovo</li> <li>g. At least 2 awareness- raising campaigns launched on the topic of CH</li> <li>h. At least 50 teachers trained on CH related issues by the Ministry of Education</li> <li>i. At least 100 leaflets produced and distributed</li> <li>j. At least one tourism development centre supported by local businesses (handicrafts, etc.) created around the CH sites in Peja/Pec region</li> <li>k. At least three meetings on CH between municipalities, local communities and business developers organised at local level in Peja/Pec region during project implementation</li> <li>l. Decreased level of thefts and threats to the security of the sites in general, and particularly in Peja/Pec region</li> <li>m. Increased of tourists' flows and visits to the sites of Peja/Pec region</li> <li>n. Creation of guides training curricula during project implementation</li> </ul>	<ul style="list-style-type: none"> <li>• UNMIK/OSCE monitoring reports</li> <li>• Project progress/monitoring reports</li> <li>• Mid-term evaluation funded by the project</li> <li>• Project surveys</li> </ul>	<ul style="list-style-type: none"> <li>- Completion of the legal framework (sub-laws) pertaining to CH</li> <li>- Set up of the Kosovo CH Council and absence of overlap between its role and the role of the new management tools envisaged under this project</li> </ul>
<b>Activities</b>	<b>Means</b>	<b>Costs</b>	<b>Assumptions</b>
<ul style="list-style-type: none"> <li>- Capacity building of MCYS</li> <li>- Educational development</li> <li>-Tourism/economic development</li> </ul>	<ul style="list-style-type: none"> <li>• Contribution Agreement with Council of Europe</li> <li>• Works contracts from MCYS co-financing</li> </ul>	<b>Total budget: €3.675m</b> €2.5m from the EC €0.9m co-financing from the MCYS €0.275m co-financing from the CoE	Adequate staffing resources mobilised at central and municipal level to carry out project tasks

## **Pre-conditions**

- Organisation, selection and (gender balanced) appointment of members of working groups, training sessions, steering and coordination committees, seminars and study visits by the beneficiaries as per the project workplan
- Endorsement by all key stakeholders of the tendering documentation not relevant for works and services, as well as the individual contracts to be engaged.
- Participation by the beneficiary in the tender process as per EU regulations.
- Organisation, selection and appointment of members of working groups, steering and coordination committees, seminars and study visits by the beneficiaries as per the project work plan.
- Appointing the relevant staff by the beneficiaries to participate in training activities as per workplan.

**ANNEX II: amounts (in €million) Contracted and disbursed by quarter for the project**

	2008	2009				2010				2011			
<b>Contracted</b>	<b>Q4</b>	<b>Q1</b>	<b>Q2</b>	<b>Q3</b>	<b>Q4</b>	<b>Q1</b>	<b>Q2</b>	<b>Q3</b>	<b>Q4</b>	<b>Q1</b>	<b>Q2</b>	<b>Q3</b>	<b>Q4</b>
Contribution agreement with CoE		2.5											
<b>Cumulated Total</b>		<b>2.5</b>											
<b>Disbursed</b>													
Contribution agreement with CoE		2.0				0.25						0.25	
<b>Cumulated Total</b>		<b>2.0</b>				<b>2.25</b>						<b>2.5</b>	

### **ANNEX III Description of Institutional Framework**

The Ministry of Culture, Youth and Sports is comprised by the Department of Culture, Department of Youth and the Department of Non-residential Affairs.

The Division of Cultural Heritage is a part of the Department of Culture in the MCYS and manages these institutions: Kosovo Institute for the Protection of Monuments and six other Institutes/branches in Pristina, Prizren, Peja/Pec, Gjakova/Djakovica, Mitrovica and Gjilan/Gnjilane. The Archaeological Institute and the Museum of Kosovo are also managed by this division. These institutions are responsible for the restoration, conservation, protection and presentation of the cultural heritage values.

Each municipality also comprise a Director for Culture (including Cultural Heritage), who reports to the local Institutes for the Protection of Monuments, and then at central level to the Ministry of Culture, Youth and Sport.



## **ANNEX IV - Reference to laws, regulations and strategic documents:**

### **Reference list of relevant laws and regulations:**

- Law on Cultural Heritage in Kosovo 02/L-88

### **Reference to AP /NPAA / EP / SAA**

As a short-term priority, the European Partnership 2007 calls for Kosovo to fully enforce the law on cultural heritage and to set up an effective mechanism to monitor its implementation. The project's approach is also in line with the medium-term priorities of the European Partnership which mention the need to develop an integrated conservation policy for cultural heritage as well as to actively engage in increasing the general awareness of and respect for cultural heritage.

This priority is addressed and translated into relevant actions under the European Partnership Action Plan (EPAP priority Nr. 90), among which appear: finalisation of the sub laws, regional development projects on CH with other Ministries, capacity building for CH Division (MCYS), awareness rising campaigns, organisation of European Heritage Days, signature of MoU with Ministry of Education for development of CH curricula.

The 'Standards for Kosovo' adopted by the United Nations Interim Administration Mission in Kosovo (UNMIK) on 30 March 2004 fixed the main objectives of the long process facilitating development of strategies and tools to ensure the preservation and enhancement of all heritage in Kosovo, irrespective of the cultural or religious origin.

### **Link with the Multi-Annual Indicative Planning Document (2007-09) for Kosovo**

Among the main priorities and objectives of EC assistance for the political requirements, the MIPD highlights: "Promoting human and minority rights, IDP and refugee return and a climate of inter-ethnic tolerance in order to foster sustainable returns and protect the rights of communities already living in Kosovo. Creating conditions for growth and sustainable development of all communities as well as to ensure the preservation of an access to cultural heritage of non majority communities".

### **Reference to National Development Plan**

The draft Kosovo Development and Strategy Plan (Article 8.3.3 and 8.3.4) includes this reference to cultural heritage as one of the main aims: building a democratic society, whereby the quality and promotion of cultural activities will serve the economic development of Kosovo. The objective remains to protect and promote cultural heritage values (objective 3).

### **Link with national sector strategies**

The 2006 MCYS *Strategy for Integrated Conservation of Cultural heritage* covers architectural, archaeological and moveable heritage in Kosovo. The main objectives of the strategy are the adoption of measures to safeguard, preserve, restore and enhance buildings and sites, and the integration of these assets into the physical environment of contemporary society through revitalisation and rehabilitation programmes which respect the historical authenticity of buildings and sites of monumental and cultural significance and their settings.

**ANNEX V- Details per EU funded contract (\*) where applicable:**

The following activities will be implemented through a grant contribution agreement with the Council of Europe:

*a) Capacity building program (including possible reconstruction works)*

- Training activities on a certain number of topics
- Possible implementation of reconstruction works by Kosovo Institutions using the new management tools in place (covered by MCYS contribution)

*b) Educational development*

- Curricula development (training of teachers)
- Visits to the sites
- Awareness-raising campaigns

*c) Tourism development pilot project*

- Feasibility study on a regional tourism development strategy
- Drafting of the regional strategy for tourism development
- Establishment of tourism development centres under the supervision of the existing multilateral coordination body