

ANNEX

Annual Action Programme for Turkey under the Instrument for Pre-accession Assistance (IPA II) for the year 2015

1 IDENTIFICATION

Beneficiary	Türkiye
CRIS/ABAC commitment references	2015/038-404
Total cost	EUR 216 752 457.44
EU contribution	EUR 196 600 000
Budget line	22.02 03 01
CRIS/ABAC commitment references	2015/038-405
Total cost	EUR 66 065 073.12
EU contribution	EUR 58 500 000
Budget line	22.02 03 02
Total EU contribution for both budget lines	EUR 255 100 000
Management ode/ Entrusted entities	<p>Indirect management with Türkiye: The operating structure responsible for the execution of the actions is the Central Finance and Contracts Unit (CFCU) at the Ministry of Treasury and Finance</p> <p>Direct management by the European Commission:</p> <ul style="list-style-type: none"> • under Action 1 (Civil society) the activity ‘Strategic capacity building for local/grassroots CSOs: ad hoc support mechanism’ • under Action 5 (Home affairs), the activity ‘Support to refugees from the Syrian crisis in Turkey’
Final date for concluding <u>Financing Agreements</u> with the IPA II beneficiary	At the latest by 31 December 2016
Final date for concluding <u>procurement and grant contracts</u>	<p>Three (3) years following the entry into force of the Financing agreement, with the exception of the cases listed under Article 114(2) Financial Regulation.</p> <p>For the multi-donor actions set out herewith, procurement contracts, grant contracts and contribution agreements shall be signed by both parties no later than 31/12/2024.</p>

Final date for operational implementation	12 years and nine months following the entry into force of the Financing agreement.
Final date for implementing the Financing Agreement	16 years following the entry into force of the Financing agreement.
Programming Unit	NEAR B4 — Neighbourhood South and Türkiye unit
Implementing Unit/ EU Delegation	EU Delegation to Türkiye (Ankara)

2 DESCRIPTION OF THE ACTION PROGRAMME

2.1 SECTORS SELECTED UNDER THIS ACTION PROGRAMME

- Rationale for selecting the specific sectors concerned:

With the aim being to concentrate IPA II financial assistance on a limited number of key priorities, and bearing in mind that the sectors of environment and climate change, transport, competitiveness and innovation, education, employment and social policies are covered by multi-annual sector operational programmes with separate financing decisions, the proposed annual action programme covers four sectors identified in the indicative country strategy paper for 2014-2020: democracy and governance; rule of law and fundamental rights; energy; agriculture and rural development.

Democracy and governance includes a specific action on *civil society*, reflecting the importance the Commission attaches to fostering effective pluralism in Türkiye, which involves respect for fundamental rights and freedoms, the rule of law and the possibility of social and political change. In this regard, the *civil society* action under this programme focuses on crucial aspects such as civil society development, including capacity building of key institutions and civil society organisations, increased cooperation between civil society and public institutions and civil society dialogue between Türkiye and the EU.

Rule of law and fundamental rights lie at the heart of the enlargement strategy. Related reform needs have also been identified as a major priority in the strategy paper for Türkiye. Support through the *Judiciary* action will aim at strengthening the independence, impartiality, efficiency and administration of the judiciary. As regards *Fundamental rights*, the action includes activities designed to enhance key institutions as well as support efforts to prevent and combat violence against women and children. If anti-discrimination and data protection laws in line with European standards will be adopted, the actions should be adapted in this respect. *Home affairs* is one of the key areas of cooperation between Türkiye and the EU, especially after the entry into force at the end of 2013 of the EU-Türkiye readmission agreement and launch of the visa liberalisation roadmap covering wider justice, home affairs as well as fundamental rights benchmarks. The *Home affairs* action will provide support to Türkiye for implementing related requirements as well as contribute to the efforts to host refugees from the conflict in Syria.

A stand-alone action will support social inclusion of Internally Displaced Persons (IDPs) in Van Province.

In response to the earthquakes on 06 February 2023 in Türkiye, a new action for *Supporting Women and Children to Eliminate the Effects of the Earthquake*, is identified to restore and strengthen the public infrastructure and capacities of government service providers, in order to offer protection and preventive services in the earthquake-affected regions and the provinces receiving migrants coming from the affected regions. The action will also give women at risk and survivors of violence enhanced access to empowerment opportunities to lead independent lives and to break the recurring cycles of violence. It will also entail assistance for responsive child protection services and support in emergencies in the earthquake region. The Ministry of Family and Social Services and Union of Turkish Bar Associations will receive technical assistance from UN Women, UNOPS and UNICEF in order to restore and improve the services provided to women and children affected by the earthquakes.

As regards the **energy** sector, Türkiye has one of the fastest growing demands for energy in Europe. It needs to develop domestic energy supplies, including renewable energy, and increase energy efficiency. With this in mind, the action will support capacity building of key actors in establishing a more efficient and sustainable energy sector in Türkiye: municipalities, universities, policymakers and the regulator. At the same time Türkiye is a key partner in increasing the EU's energy supply security and has the potential to become a reliable transit country. Hence, the action will also help to improve the reliability, efficiency and operational performance of the Turkish gas network.

Agriculture and rural development is a key sector in Türkiye, in both social and economic terms, employing more than 20 % of the country's labour force. The IPA 2015 action will help bring Türkiye into line with relevant EU legislation and increase its institutional capacity in relation to prevention and eradication of animal diseases, fisheries stocks management and food hygiene and environmental standards.

In this sector, an action for *facilitating agricultural recovery and mitigating earthquake repercussions for sustainability (FARMERS)*, will contribute to the recovery and sustainable development of the severely earthquake-affected agricultural sector in Türkiye. The action aligns with the priorities and objectives outlined in the Indicative Strategy Paper (ISP) for Türkiye. It directly contributes to the achievement of specific priorities identified in the ISP, such as enhancing economic development, strengthening social inclusion, promoting sustainable growth, and supporting institutional capacity-building. The action's focus on agricultural development and resilience aligns with the ISP's emphasis on supporting rural development, enhancing competitiveness, and promoting sustainable agriculture.

- Overview of past and ongoing EU, other donors' and/or IPA II beneficiaries' actions in the relevant sectors:

Under the IPA instrument for the period 2007-2013, Türkiye has been implementing pre-accession assistance under indirect management (previously called decentralised management), i.e. EU budget implementation tasks have been delegated to the Turkish authorities, with institutions set up specifically for this purpose. The total of this previous IPA assistance amounts to EUR 5.3 billion. Support for institution building — which is also at the core of this action programme — has been mainly provided through annual programming with projects focusing particularly on justice, home affairs and fundamental rights and supporting alignment with the EU *acquis* in various fields.

Türkiye needs, however, to strengthen its capacity to absorb funds, achieve results and implement EU financial assistance in a timely manner. Given the backlog in implementing previously programmed actions, attention needs to be paid to ensuring complementarity and proper sequencing of activities. The introduction of more strategically planned multi-annual sector approaches under IPA II addresses this issue. Still, greater ownership by the lead institution for each sector and stronger cooperation among stakeholders will be required in order to improve efficiency and effectiveness.

Relatively few international donors provide grant support to Türkiye. However, international financial institutions (IFIs) are very active with loan programmes. The Council of Europe, several United Nations agencies and other specialised international organisations (IOs) — e.g. the International Organisation for Migration, IOM — are also active in Türkiye, working on aspects such as judicial reform, fundamental rights and migration and border management. Some of these bodies will continue to be involved in

the implementation of pre-accession assistance under this action programme in their fields of expertise. To avoid overlapping assistance, the Commission systematically consults with and meets Member States' embassies, IFIs and IOs, especially at country level.

List of Actions foreseen under the selected Sectors:

Democracy and governance (in million EUR)

INDIRECT MANAGEMENT WITH THE IPA II beneficiary		OTHER IMPLEMENTATION ARRANGEMENTS	
Action 1 — <i>Civil society</i>	18 040 136.91	Direct management for direct grant award to STGM	2 758 401.84
Action 2 — <i>Local administration reform</i>	5 449 904.79	n.a.	
TOTAL	23 490 041.70	TOTAL	2 758 401.84

Rule of law and fundamental rights (in million EUR)

INDIRECT MANAGEMENT WITH THE IPA II beneficiary		OTHER IMPLEMENTATION ARRANGEMENTS	
Action 3 — <i>Judiciary</i>	11 200 000.00	n.a.	
Action 4 — <i>Fundamental rights</i>	11 527 343.15	n.a.	
Action 4b — <i>Supporting Women and Children to Eliminate the Effects of the Earthquake</i>	27 323 270.70	n.a.	
Action 5 — <i>Home affairs</i>	108 828 149.19	Direct management for contribution to EU Trust Fund for Syria	6 943 961.00
Stand-alone action 6 — <i>Support to internally displaced persons in the Province of Van</i>	4 528 832.42	n.a.	
TOTAL	163 407 595.46	TOTAL	6 943 961.00

Energy (in million EUR)

INDIRECT MANAGEMENT WITH THE IPA II beneficiary		OTHER IMPLEMENTATION ARRANGEMENTS	
Action 7 — <i>Energy</i>	25 320 424.96	n.a.	
TOTAL	25 320 424.96	TOTAL	

Agriculture and rural development (in million EUR)

INDIRECT MANAGEMENT WITH THE IPA II beneficiary		OTHER IMPLEMENTATION ARRANGEMENTS	
Action 8 — <i>Agriculture and rural development, food safety, veterinary and phytosanitary policy and fisheries</i>	32 015 527.02	n.a.	
Action 8b - <i>Facilitating Agricultural Recovery & Mitigating Earthquake Repercussions for Sustainability</i>	1 164 048.02		
TOTAL	33 179 575.04	TOTAL	

2.2. DESCRIPTION AND IMPLEMENTATION OF THE ACTIONS

SECTOR 1	<i>Democracy and governance</i>	<i>EUR 26 248 443.54</i>
Action 1	<i>(Sub-sector) Civil society</i>	<i>EUR 20 798 538.75</i>

(1) Description of the action, objective, expected results and key performance indicators

The action aims at improving the legislative environment for active citizenship, strengthening cooperation between public sector and civil society organisations (CSOs), enhancing civil society dialogue and intercultural exchange between civil societies in Türkiye and Europe. To this end, capacity building of both CSOs and public institutions that play a role in improving the enabling environment will be supported. In addition, an activity specifically designed to target rights-based and/or grassroots CSOs, to be managed centrally by the Commission is also foreseen.

Expected results of the activities under this action are as follows:

- All individuals and legal entities can express themselves freely, assemble peacefully and establish, join and participate in organisations;
- The policies and legal environment stimulate and facilitate volunteering and employment in CSOs;

- Public institutions recognise the importance of CSOs in improving good governance through CSOs' inclusion in decision-making processes;
- Advocacy capacities and communication skills of CSOs are enhanced to develop policies, to engage in policy dialogue with public bodies, and to communicate the results of their activities to the public;
- CSOs regularly network within and outside country borders and make use of coalition-building for increased impact in campaigning and advocacy;
- Exchanges between CSOs from Türkiye and the EU Member States are increased, as well as positive media coverage;

The following key indicators will be considered for the performance measurement of this action:

- Assessment by relevant stakeholders of the legislative environment for active citizenship;
- Ratio of CSOs that use adequate and professional argumentation and analysis for achieving advocacy goals;
- Proportion of CSOs taking part in local, national, regional and international networks.
- Long-term partnerships and cooperation between EU and Turkish CSOs are increased.

Moreover, the outputs of each of the four activities will be measured through specific indicators with targets by 2017 and 2020.

(2) Assumptions and conditions

Türkiye remains committed to EU accession.

Government institutions are fully committed to developing and implementing the policies and institutional changes required to deliver results.

Failure to comply with the requirement set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) Implementation arrangements

The activities, with all expected results except one, will be carried out under indirect management with Türkiye.

(3)(a) Short description of the tasks entrusted to the entity

An overall EU contribution of EUR 18 040 136.91 will be managed under indirect management by the CFCU as operating structure.

(3)(b) Short description of the tasks entrusted to the entity

The entrusted entity, the CFCU, will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Foreign Affairs Directorate for EU Affairs.

(3)(c) Essential elements of the action in direct management

The activity aiming to support rights-based and/or grassroots organisations will be implemented under centralised management.

This activity, amounting to EUR 2 758 401.84, will be implemented through a direct grant to the Civil Society Development Centre (STGM), which is a resource centre for capacity building of CSOs in Türkiye as well as a long-standing EU-supported umbrella CSO. STGM will, through this contract, manage the financial support to third parties scheme to support grassroots organisations, in full compliance with Articles 62(3), 204 and 205 of Regulation (EU, Euratom) 2018/1046¹.

Grant — Direct grant award:

a) Objectives and expected results:

In the light of various nationwide consultations and views expressed by CSOs to the EU and STGM, it was concluded that the capacities of grass-roots organisations should be strengthened, so that they can join networks and participate in local, national and even European and international decision-making processes. For that purpose, a tailor-made mechanism has to be developed.

This approach is broadly endorsed in the Country Strategy Paper for Türkiye, as follows: ‘Civil society organisations (CSOs) still face a legal environment with bureaucratic obstacles, in particular relating to their operation, their funding and, in some cases — such as for federations — their legal creation. Complex rules create difficulties for small or medium-sized associations. CSOs need to be more involved in policy development at local, regional and national levels, and dialogue and cooperation between institutions and civil society need to be improved, particularly in the area of fundamental rights. However, significant weaknesses in CSO capacities — particularly for smaller organisations and some rights-focused CSOs — have been noted with regard to internal management, fund-raising and advocacy skills and the membership base.’

The specific needs of grassroots organisations will be addressed through two mechanisms:

1. Tailor-made capacity building support delivered by STGM, including training, coaching, matchmaking and partnership support.
2. Direct financial support to third parties in response to grassroots CSOs’ requests for training, campaigns, advocacy activities, networking meetings, work visits, digital empowerment, publications, etc.

b) Justification for the use of an exception to calls for proposals:

The main aim is to facilitate and stimulate grass-roots CSOs’ networking and project development capacities, improving their relations with public institutions, their lobbying, campaigns, communication and PR activities. The target group of the financial support to third parties under this direct grant will be grass-roots CSOs based in Türkiye; geographical distribution of support will be taken into account. In addition to general

¹ OJ L 193, 30.7.2018, p.1

capacity building, the activity will also promote a more effective civic participation in policy processes at local level and strengthening of cooperation among CSOs, thus fostering the role of civil society actively participating in public debate to influence local policy and decision-making processes. Ultimately, this should help improve the capacities of local/grass-roots CSOs that currently find it very difficult to access available grant schemes due to capacity limits, or for procedural, structural and/or other reasons.

At present, CSDC (*the Civil Society Development Centre*)/STGM (*Sivil Toplum Geliştirme Merkezi*) is the only help desk for civil society organisations that is working Türkiye-wide and it is not sector-specific, apart from the fact of directing its support towards rights-based organisations. It has more than ten years of experience in delivering one-to-one tailor-made support to CSOs. CSDC/STGM focuses almost exclusively on that kind of action. Therefore it is the only organisation in Türkiye combining both technical competence and specialisation in capacity building for CSOs. Considering its experience and expertise, as well as the fact that STGM is the only resource centre delivering help desk support to CSOs on a country-wide level, it has been identified as the only organisation capable of implementing the activity in question.

Therefore, pursuant to Article 195(1)(f) of Regulation (EU, Euratom) 2018/1046, a grant will be awarded without a call for proposals to STGM in order to ensure the implementation of this activity.

- c) name of the beneficiary: *Sivil Toplum Geliştirme Merkezi [acronym in Turkish STGM] (the Civil Society Development Centre)*
- d) indicative amount of the grant: EUR 2 758 401.84
- e) Maximum rate of EU co-financing: The maximum possible rate of EU financing will be 100 % of the total cost of the action. Full financing of the action is essential because STGM is, like most NGOs in Türkiye, operating under conditions limiting its capacity to raise funding and it would therefore not have the financial means to make a contribution, and the activity is essential for delivering EU support to civil society organisations in Türkiye, notably grassroots organisations.
- f) Indicative date for signing the grant agreement: June 2016

Action 2	(Stand-alone action) Local administration reform	EUR 5 449 904.79
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(1) Description of the action, objective, expected results and key performance indicators

The objective of this action is to improve the functioning of local administration, by supporting the preparation of the relevant legislative framework and human and operational capacity building of municipalities.

Expected results of this action are:

- Secondary legislation for implementing the New Metropolitan Municipality Model is prepared;

- Administrative and operational capacity of local authorities is enhanced;
- Capacity of the Ministry of Interior and the Union of Municipalities of Türkiye as regards regional development planning is improved.

Key performance indicators:

- Number of municipalities in which the new model of local administration is implemented;
- Level of satisfaction of local administration services users in municipalities benefiting from the assistance.

(2) Assumptions and conditions

National and local institutions are fully committed to developing and implementing the policies and institutional changes required to deliver results.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) Implementation arrangements of the action: indirect management with Türkiye

(3)(b) Short description of the tasks entrusted to the entity

This action will be carried out under indirect management by the CFCU as operating structure. The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Foreign Affairs Directorate for EU Affairs, which will liaise closely with other relevant institutions.

SECTOR 2	<i>Rule of law and fundamental rights</i>	<i>EUR 170 351 556.46</i>
Action 3	<i>(Sub-sector) Judiciary</i>	<i>EUR 11 200 000.00</i>

(1) Description of the action, objective, expected results and key performance indicators

The action aims at further strengthening and making more concrete and visible the independence, impartiality, efficiency and administration of the judiciary as well as continuing with the reform of the prison system. To this end, institutional building of the Council for Judges and Prosecutors and the Court of Cassation, and capacity of the criminal justice system in terms of both human and physical resources, and expertise for prevention of radicalisation in prisons will be supported.

Expected results of these activities are:

- Strengthened independence, impartiality and accountability of the Council for Judges and Prosecutors;
- Improved criminal justice system, in line with European standards, both in terms of expertise of judges, prosecutors and expert witnesses, and treatment of evidence;
- Enhanced institutional capacity of the Court of Cassation;
- Enhanced professionalism of judges and prosecutors;
- Improved prevention of radicalisation in prisons.

Key indicators that will be considered for the performance measurement of this action are:

- Level of progress achieved towards meeting accession criteria;
- Number of infringement judgments by the European Court of Human Rights (ECHR) as well as follow up given;
- Clearance rate for backlogs in courts.

Moreover, and as specified in the document for the sub-sector judiciary, the outputs of the activities will be measured through specific indicators with targets by 2017 and 2020.

(2) Assumptions and conditions

Türkiye remains committed to EU accession and to the necessary reforms for meeting the political criteria and *acquis* chapter 23.

Government institutions are fully committed to developing and implementing the policies and institutional changes required to deliver results.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) Implementation arrangements of the action: indirect management with Türkiye

(3)(b) Short description of the tasks entrusted to the entity

The relevant activities will be carried out under indirect management by the CFCU as operating structure. The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Justice, which will liaise closely with the Council of Judges and Prosecutors, the Training Department of Ministry of Justice, High Courts, Turkish Bar Association and other institutions.

Action 4	<i>(Sub-sector) Fundamental rights</i>	<i>EUR 11 527 343.15</i>
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(1) Description of the action, objective, expected results and key performance indicators

The action aims at boosting respect for fundamental rights and freedoms for all individuals without discrimination in line with the European Convention on Human Rights (ECHR) and the case law of the ECtHR. To this end, support will be provided to enhance the effectiveness of the Ombudsman Institution, improve the functioning of law enforcement institutions in relation to respect of fundamental rights, enhance the prevention of and combating violence against women and children, and increase awareness of democracy and human rights among school children and the academic world. If anti-discrimination and data protection laws in line with European standards will be adopted, the activities would be adapted in this respect.

Expected results of these activities are:

- Effectiveness of the Ombudsman Institution is enhanced;
- Awareness and respect by the judiciary and law enforcement institutions of fundamental rights, including, freedom of expression and assembly in line with European standards;
- Increased accountability of the law enforcement institutions (eg. Turkish National Police, Gendarmerie and Coast Guards);
- Effectiveness of the Gendarmerie in preventing and combating violence against women and children is enhanced;
- Awareness about democracy and fundamental rights in the academic community, including schools, is increased.

Key indicators that will be considered for the performance measurement of this action are:

- Number of applications to Ombudsman Institution, follow up and average processing time;
- Number of complaints regarding excessive use of violence by law enforcement institutions, and follow up;
- Percentage of rural areas covered by a specialised Gendarmerie section in charge of preventing and combating violence against women and children;
- Percentage of a school-age class having completed the compulsory course about human rights, citizenship and democracy.

Moreover, and as specified in the document for the sub-sector of fundamental rights, the outputs of the activities will be measured through specific indicators with targets by 2017 and 2020.

(2) Assumptions and conditions

Türkiye remains committed to EU accession and meeting the political criteria and *acquis* chapter 23.

Government institutions are fully committed to the development and implementation of policies as well as developing their capacity to deliver the action's results.

National co-financing of 466 873.05 will be provided to achieve the above mentioned results.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) Implementation arrangements of the action: indirect management with Türkiye

(3)(b) Short description of the tasks entrusted to the entity:

These activities will be carried out under indirect management by the CFCU as operating structure. The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Foreign Affairs Directorate for EU Affairs, which will liaise closely with the Ministry of Justice as the institution responsible for monitoring the implementation of the Action Plan on the Prevention of Violations of the European Convention on Human Rights together with the involvement of other key stakeholders such as Grand National Assembly of Türkiye, Ministry of Interior (including the General Directorate of Provincial Administration), Union of Turkish Bar Associations, Ombudsman, as well as other institutions with full involvement of civil society.

Action 4b	<i>Supporting Women and Children to Eliminate the Effects of the Earthquake</i>	<i>EUR 27 323 270.70</i>
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(1) Description of the action, objective, expected results and key performance indicators

The objective of the action is to support women and children’s rights in Türkiye by providing assistance in response to the earthquakes, which hit Türkiye in February 2023. The Ministry of Family and Social Services and Union of Turkish Bar Associations will receive technical assistance from UN Women, UNOPS and UNICEF in order to restore and improve the services provided to women and children affected by the earthquakes.

There are two specific objectives:

1. To enhance access to quality prevention, protection and empowerment services for women and girls at risk of and survivors of VAWG, in the earthquake-affected provinces and provinces receiving migration from the affected region, in line with national and international standards.
2. To increase access to quality protection and legal support services for boys and girls, especially the most vulnerable ones, and their caregivers in earthquakes-affected areas

Expected results of the activities under this action are:

- (i) Reconstructed women shelters for survivors of violence and their accompanying children in selected earthquakes affected provinces and migration receiving ones, in line with the national and international standards and good practices
- (ii) Strengthened and refurbished shelters and violence prevention and monitoring centres for survivors and those at risk of violence against women and girls, and their accompanying children in selected earthquakes affected provinces and provinces that received migration to meet the increasing needs.
- (iii) Increased technical knowledge, skills and enhanced tools of the public personnel providing and coordinating violence prevention and protection services at the institutions of Ministry of Family and Social Services and Law Enforcement institutions in the target provinces
- (iv) Increased access of survivors to opportunities supporting their socio-economic empowerment and well-being, including in the post-shelter period
- (v) Available and accessible quality child protection services to all children, especially those most affected by the earthquakes
- (vi) Adequate, specialized and timely child protection services are tailored to the specific needs of vulnerable children and their caregivers affected by the earthquakes
- (vii) Available and accessible legal support services to all children and caregivers affected by the earthquakes

Key indicators that will be considered for the performance measurement of this action will be:

- Number of public social service institutions providing shelter, protection and prevention services in line with the national standards in the target provinces
- Percentage of women reporting overall satisfaction from the violence protection and prevention services in the targeted social service institutions (disaggregated by age)
- Percentage of women, who received empowerment support in the targeted social service institutions reporting improved self-esteem and feeling of empowerment (disaggregated by age)
- Number of boys and girls, caregivers and families with increased access to Child Protection and legal services (disaggregated by boys/girls, adult/child; by type of service, and geographic location)

(2) Assumptions and conditions

Sustained commitment among government stakeholders; sufficient supply of technical capacity, skilled labour and materials to carry out the construction works; functioning

inter-agency and inter-governmental coordination mechanisms; and willingness of adolescents to volunteer.

The implementation of the action requires continued commitment by the Turkish authorities, including political support to achieve the action objectives and expected results as well as sufficient and stable staffing of the beneficiary institutions allocated to implementation. Turkish authorities will also ensure any technical standards to be applied for the constructions and ensure that any formal permissions will be granted before the start of the works.

With regards to the Action's activities related to works and re-constructions, land-ownership issues will have to be secured before the start of the works.

(3) Implementation arrangements of the action: Indirect management with Türkiye

(3)(a) Short description of the tasks entrusted to the entity

The activities under this action will be managed under indirect management by the CFCU as operating structure. The entrusted entity shall be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and for ensuring the legality and regularity of the expenditure incurred in the implementation of the programme.

The lead institution for programming and monitoring this action is the Ministry of Foreign Affairs, Directorate for EU Affairs as identified in the Prime Ministry Circular No: 2015/15 on Management of Pre-Accession Funds to be provided by the EU. The CFCU is the Contracting Authority.

Action 5	Home affairs	EUR 115 772 110.19
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(1) Description of the action, objective, expected results and key performance indicators

The action aims at improving the administrative infrastructures in the field of migration management in line with the requirements of the EU-Türkiye readmission agreement and contributing to Türkiye's efforts to host refugees from the Syrian crisis; supporting the development of integrated border management in line with EU policies and strategies, in terms of land and sea border security and surveillance and customs controls enforcement; contributing to the fight against organised crime through improved cooperation with the European Monitoring Centre for Drugs and Drug Addiction (EMCDDA).

Expected results of these activities are:

- i. Enhanced capacity for removal of irregular migrants in line with EU best practices and international standards;
- ii. Provision of assistance to refugees from the Syrian crisis in Türkiye;
- iii. Increased capacity of land and border surveillance;
- iv. Increase customs controls capacity and risk management capacity;

- v. Improved reporting by Türkiye to EMCDDA.

Key indicators that will be considered for the performance measurement of this action are:

- Hosting capacity for irregular migrants in removal centres in Türkiye
- Number of refugees receiving assistance
- Percentage of length of borders covered by modern border surveillance systems
- Time response of Turkish Coast Guards in relation to irregular migration events at sea
- Quality of reporting on drugs and drug addiction to EMCDDA

Moreover, and as specified in the document for the sub-sector of home affairs, the outputs of each of the nine activities will be measured through specific indicators with targets by 2017 and 2020.

(2) Assumptions and conditions

Türkiye remains committed to EU accession.

Government institutions are fully committed to developing and implementing the policies and institutional changes required to deliver results.

National co-financing of EUR 17 890 720.62 will be provided.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) Implementation arrangements

The activities with all expected results except (iii) will be carried out under indirect management with Türkiye.

(3)(b) Short description of the tasks entrusted to the entity

Those activities with an overall EU contribution of EUR 108 828 149.19 will be carried out under indirect management by the CFCU as operating structure. The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Interior, which will liaise closely with its sub-institutions, notably the General Directorate for Migration Management and the Department of Border Management of General Directorate of Provincial Administration as well as with the Ministry of Trade and other relevant institutions.

(3)(c) Activity on provision of assistance to refugees from the Syrian crisis in Turkey: centralised management.

In line with recent European Council Conclusions a contribution of EUR 6 943 961.00 to the EU Trust Fund set up in response to the crisis in Syria is foreseen. The Constitutive

Agreement signed with the donors on 15 December 2014 defines the rules and procedures applying to the management and governance of the Trust Fund.

The Trust Fund shall implement the contribution either:

- directly (i) by the Commission’s departments, including its staff in the Union Delegations under the authority of their respective Head of Delegation, (ii) or through executive agencies;
- or indirectly with third countries or the bodies they have designated, international organisations and their agencies, public law bodies or bodies governed by private law with a public service mission to the extent that the latter provide adequate financial guarantees.

Action 6	<i>Stand-alone action</i> <i>Support to Internally Displaced Persons in the Province of Van</i>	<i>EUR 4 528 832.42</i>
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(1) Description of the action, objective, expected results and key performance indicators

The objective of this action is to enhance the social inclusion of Internally Displaced Persons (IDPs) in the Province of Van, through the provision of multi-dimensional social assistance services

Expected results of this action are:

- Three new community centres functioning.

Key performance indicators:

- Rated of school attendance, broken down by gender.
- Percentage of target population whose situation vis a vis labour market is improved, broken down by gender.
- Health status of internally displaced persons.

(2) Assumptions and conditions

Government institutions are fully committed to developing and implementing the policies and institutional decisions required to deliver results.

National co-financing of EUR 944 863.77 to be provided.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) Implementation arrangements: indirect management with Türkiye

(3)(b) Short description of the tasks entrusted to the entity

This action will be carried out under indirect management by the CFCU as operating structure. The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal

framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Interior, which will liaise closely with other relevant institutions.

SECTOR 3	<i>Energy</i>	<i>EUR 25 320 424.96</i>
Action 7	<i>Energy</i>	<i>EUR 25 320 424.96</i>

(1) Description of the action, objective, expected results and key performance indicators

Action in the energy sector will contribute to the objective of reliable and efficient Turkish energy markets, through improved energy efficiency by assisting key actors: central administrations, municipalities and academics. It will also help enhance the Energy Regulator’s capacity as well as the functioning of the gas network infrastructures.

Expected results of these activities are:

Capacity of the municipalities and universities in relation to renewable energy and energy efficiency applications, projections and strategies is enhanced.

Research and Development (R&)D applications for renewable energy and energy efficiency are supported;

Institutional capacity of in relation to energy efficiency is increased;

The capacity of the Energy Markets Regulatory Authority is improved by the development of new performance-based tariff calculation mechanisms, including a social tariff;

Sustainability and maintenance of the gas network system are enhanced via support to new supervisory control and data acquisition (SCADA) system which manages the transport of natural gas throughout the country.

Key indicators that will be considered for the performance measurement of this action are:

- Use of renewable energy in the supported municipalities and universities;
- Energy savings in supported municipalities and universities;
- Performance-based tariff mechanism applied by Energy Markets Regulatory Authority;
- Level of integration of gas sub-stations serving the gas transportation pipeline complex.

(2) Assumptions and conditions

Türkiye remains committed to EU accession.

Government institutions are fully committed to developing and implementing the policies and institutional changes required to deliver results.

National co-financing of EUR 2 595 521.89 will be provided to achieve the above-mentioned results.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) Implementation arrangements: indirect management with Türkiye.

(3)(b) Short description of the tasks entrusted to the entity

The activities will be carried out under indirect management by the CFCU as operating structure. The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Energy and Natural Resources.

SECTOR 4	<i>Agriculture and rural development</i>	<i>EUR 33 179 575.04</i>
Action 8	<i>Agriculture and rural development, food safety, veterinary and phytosanitary policy and fisheries</i>	<i>EUR 32 015 527.02</i>

(1) Description of the action, objective, expected results and key performance indicators

The objective is to contribute to Türkiye's accession by supporting alignment with EU legislation in the field of agriculture and rural development (Chapter 11), food safety, veterinary and phytosanitary policy (Chapter 12) and fisheries (Chapter 13), and to enhance the institutional capacity of the Ministry of Agriculture and Forestry to implement the relevant EU legislation in Türkiye within the scope of these chapters.

In order to achieve this objective, four activities are supported, namely: (i) improving the control and prevention of Lumpy Skin Disease (LSD), (ii) oral vaccination against rabies, (iii) implementation of fisheries stock assessments, and (iv) improving awareness of EU hygiene and environmental standards, and related IPARD support, among farmers and food processors.

Expected results of these activities are:

- LSD is being diagnosed and animals are vaccinated;
- Rabies outbreak in region covered by the vaccination campaign is curtailed;

- A fisheries stock assessment system is functioning;
- Awareness about EU hygiene and environmental standards is increased among farmers and food producers;

Key indicators that will be considered for the performance measurement of this action are:

- Number of lumpy skin disease outbreaks;
- Number of rabies cases in farm animals resulting from the transmission of the disease from wild animals;
- Improved fisheries stock assessment and ecosystem monitoring;
- Improved food hygiene and environmental standards in farming, food processing, fisheries and aquaculture.

(2) Assumptions and conditions

Türkiye remains committed to EU accession.

Government institutions are fully committed to developing and implementing the policies and institutional changes required to deliver results.

National co-financing of EUR 4 958 328.23 will be provided.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) Implementation arrangements: indirect management with Türkiye

(3)(b) Short description of the tasks entrusted to the entity

These activities will be carried out under indirect management by the CFCU as operating structure. The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Agriculture and Forestry

Action 8b	<i>FARMERS: Facilitating Agricultural Recovery & Mitigating Earthquake Repercussions for Sustainability</i>	<i>EUR 1 164 048.02</i>
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(1) Description of the action, objective, expected results and key performance indicators

The overall objective of the action is to catalyse a comprehensive, sustainable, and inclusive recovery of the agricultural sector in earthquake-affected regions in Türkiye, fostering resilience against future disasters while enhancing livelihoods and food security.

There are two specific objectives:

1. To strengthen agricultural resilience in the disaster region and to build a Sustainable and Climate-Resilient Agriculture Economy
2. To empower vulnerable groups

In order to achieve these objectives, two main activities are supported under this action, which are:

In relation to Specific Objective 1:

- 1.1** Facilitating restoration of agricultural supply and value chains by establishing linkages between farmers, cooperatives, MSMEs, suppliers, markets and governmental entities.
- 1.2** Organising technical trainings for cooperatives, MSMEs, associations, and governmental entities on disaster-resilient agricultural practices and ecological farming methods.
- 1.3** Advocating and disseminating knowledge about sustainable, resilient, and green farming (SRGF) practices within the agricultural community.
- 1.4** Organizing informative sessions on the sustainable and climate-and-disaster-resilient agriculture economy.

In relation to Specific Objective 2:

- 2.1 Development and implementation of a labour support programme for farmers.
- 2.2 Organising an "On-Farm Internship/Apprenticeship" youth event to attract and involve the youth in agricultural production.

Expected results of the activities under this action are:

- (i) Capacities of cooperatives, MSMEs, farmers and MoAF provincial directorates in the five affected provinces are increased through tailored trainings and mentorship programmes.
- (ii) Awareness of farmers and stakeholders in the five affected provinces is raised, and information is increased through targeted publications and meetings.
- (iii) Livelihoods and employment opportunities of vulnerable groups are improved in the five affected provinces through the labour support programme.
- (iv) Capacities of vulnerable groups in the five affected provinces are increased through specific capacity-building initiatives.

Key indicators that will be considered for the performance measurement of this action will be:

- Number of actors benefited from capacity-building activities through mentorship programmes, trainings, awareness-raising and advocacy activities
- Number of vulnerable groups, including women, youth, and refugees benefited from labour support programme and internship/apprenticeship programme

(2) Assumptions and conditions

The main assumptions of the action are the following: the political environment is stable; farmers, cooperatives and SMEs remain engaged and interested in the project activities; the climatic conditions are favourable to agriculture, with no extreme weather events or

natural disasters that could severely impact agricultural productivity; the agricultural market is stable; the government policies continue to be supportive for SMEs fostering a conducive environment for growth and sustainability; skilled labour is available to meet the needs of agricultural cooperatives and SMEs; and the project's training initiatives are effective in equipping participants with necessary skills.

Decent working conditions should be ensured during the implementation of the project.

National co-financing of EUR 11 223.00 to be provided.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

(3) *Implementation arrangements of the action:* The action will be implemented under indirect management with the IPA II beneficiary, Türkiye, via a service contract by acknowledging of the crisis declaration.

(3)(a) *Short description of the tasks entrusted to the entity*

N/A

The lead institution for programming and monitoring this action is the Ministry of Agriculture and Forestry.

3 BUDGET

3.1 INDICATIVE BUDGET TABLE — Annual Action Programme for Turkey for the year 2015

	Indirect management with the IPA II beneficiary			Other implementation arrangements			MM	Total programme	Total EU Contribution	
	Titles	EU Contribution	IPA II Beneficiary co-financing	Total expenditure	EU Contribution	IPA II Beneficiary co-financing				Total expenditure
Democracy and rule of law	Democracy and governance	23 490 041.70	0	23 490 041.70	2 758 401.84	0	2 758 401.84		26 248 443.54	26 248 443.54
	Action 1 — Civil society	18 040 136.91	0	18 040 136.91	2 758 401.84	0	2 758 401.84	IMBC DM	20 798 538.75	20 798 538.75
	Action 2 — Local Administration reform	5 449 904.79	0	5 449 904.79	0	0	0	IMBC	5 449 904.79	5 449 904.79
	Rule of law and fundamental rights	163 407 595.46	20 152 457.44	183 560 052.90	6 943 961.00	0	6 943 961.00	IMBC DM	190 504 013.90	170 351 556.46
	Action 3 — Judiciary	11 200 000.00	0	11 200 000.00	0	0	0	IMBC	11 200 000.00	11 200 000.00
	Action 4 — Fundamental rights	11 527 343.15	466 873.05	11 994 216.20	0	0	0	IMBC	11 994 216.20	11 527 343.15
	Action 4b - Supporting Women and Children to Eliminate the Effects of the Earthquake	27 323 270.70	850 000.00	28 173 270.70	0	0	0	IMBC	28 173 270.70	27 323 270.70
	Action 5 — Home affairs	108 828 149.19	17 890 720.62	126 718 869.81	6 943 961.00	0	6 943 961.00	IMBC DM	133 662 830.81	115 772 110.19
	Action 6 — Stand-alone action: Internally displaced people	4 528 832.42	944 863.77	5 473 696.19	0	0	0	IMBC	5 473 696.19	4 528 832.42

	TOTAL OBJECTIVE 1	186 897 637.16	20 152 457.44	207 050 094.60	9 702 362.84	0	9 702 362.84		216 752 457.44	196 600 000.00
Competitive ness and growth	Energy	25 320 424.96	2 595 521.89	27 915 946.85	0	0	0		27 915 946.85	25 320 424.96
	Action 7 — Energy	25 320 424.96	2 595 521.89	27 915 946.85	0	0	0	IM BC	27 915 946.85	25 320 424.96
	Agriculture and rural development	33 179 575.04	4 969 551.23	38 149 126.27	0	0	0		38 149 126.27	33 179 575.04
	Action 8— Agriculture	32 015 527.02	4 958 328.23	36 973 855.25	0	0	0	IM BC	36 973 855.25	32 015 527.02
	Action 8b - Facilitating Agricultural Recovery & Mitigating Earthquake Repercussions for Sustainability	1 164 048.02	11 223.00	1 175 271.02	0	0	0	IM BC	1 175 271.02	1 164 048.02
	TOTAL OBJECTIVE 2	58 500 000.00	7 565 073.12	66 065 073.12	0	0	0		66 065 073.12	58 500 000.00
	GRAND TOTAL	245 397 637.16	27 717 530.56	273 115 167.72	9 702 362.84	0	9 702 362.84		282 817 530.56	255 100 000.00

4 PERFORMANCE MONITORING ARRANGEMENTS

As part of its performance measurement work, the Commission shall monitor and assess progress towards achievement of the specific objectives set out in the IPA II Regulation on the basis of predefined, clearly measurable indicators. The progress reports referred to in Article 4 of the IPA II Regulation shall be taken as a point of reference in assessing the results of IPA II assistance.

The Commission will collect performance data (process, output and outcome indicators) from all sources, which will be aggregated and analysed in terms of tracking the progress made against the targets and milestones established for each of the actions of this programme, as well as the country strategy paper.

In the specific context of indirect management by IPA II beneficiaries, national IPA coordinators will collect information on the performance of the actions and programmes (process, output and outcome indicators) and coordinate the collection and production of indicators coming from national sources.

Overall progress will be monitored by the following means: a) Result-oriented monitoring (ROM) system; b) IPA II beneficiaries' own monitoring; c) self-monitoring performed by the EU Delegations; d) joint monitoring by the Commission and IPA II beneficiaries, whereby the extent of compliance, coherence, effectiveness, efficiency and coordination in the implementation of financial assistance will be regularly monitored by an IPA II committee, supported by sectoral committees, which will ensure a monitoring process at sector level.'