

## **1. Basic information**

- 1.1 CRIS Number:** 2010/022-264
- 1.2 Title:** Strengthening of administrative and institutional capacity of the competent authorities regarding food safety, veterinary and phytosanitary policy
- 1.3 ELARG Statistical code:** 03.12
- 1.4 Location:** Skopje, with nationwide project activities

### **Implementing arrangements:**

#### **1.5 Implementing Agency:**

The Central Financing and Contracting Department (CFCD) will be the contracting authority and will be responsible for all administrative and procedural aspects of the tendering process, contracting matters and financial management including payment of project activities. The Head of CFCD will act as the Programme Authorising Officer (PAO) of the project.

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#### **1.6 Beneficiary (including details of SPO):**

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### **Financing:**

**1.7 Overall cost (VAT excluded)<sup>1</sup>:** EUR 4 498 000

**1.8 EU contribution:** EUR 3 643 100

#### **1.9 Final date for contracting:**

Two years from the date of the conclusion of the Financing Agreement

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<sup>1</sup> The total cost of the project should be net of VAT and/or other taxes. Should this not be the case, the amount of VAT and the reasons why it should be considered eligible should be clearly indicated.

### **1.10 Final date for execution of contracts:**

Two years from the final date for contracting

### **1.11 Final date for disbursements:**

One year from the final date for execution of contracts.

## **2. Overall Objective and Project Purpose**

### **2.1 Overall Objective:**

The overall objective of the project is further institutional and administrative capacity building development of the national competent authorities, regarding food and feed safety, veterinary and phytosanitary policy.

### **2.2 Project purpose:**

Providing technical assistance to Veterinary, Food and Phytosanitary Directorate in order to improve their overall ability and capacity for implementation of EU *Acquis* and obligations addressed in Accession Partnership, with specific reference on improvement of their field inspection services, food and feed safety, animal disease control, plant health, plant protection products, control of veterinary medicinal products and enhancement of border post import control.

### **2.3 Link with AP/NPAA / EP/ SAA**

The short-term priorities addressed in **Accession Partnership** regarding food safety, veterinary and phytosanitary policy are: 1. Reinforce the capacity of Veterinary Service at both central and local levels in order to put in place an EU-compatible control system, particularly for import controls. Strengthen the management and training of inspectors; 2. Continue the alignment of legislation with the veterinary and phytosanitary *acquis*; 3. Further align animal disease and animal health control systems with the EU legislative and institutional requirements as well as the contingency plans for List-A diseases.

Medium-term priorities: 1. Further align the legislation with the *acquis* regarding transmissible spongiform encephalopathies (TSE) and animal by-products, implement and control its enforcement and set up the necessary collection and treatment system; 2. Establish a properly staffed plant health authority and provide appropriate laboratory capacity to the phytosanitary services. Further align the phytosanitary legislation with the *acquis*.

National Programme for Adoption of the *Acquis Communautaire* (NPAA, second revision 2009) is a key document for the EU integration process reflecting the dynamics of harmonisation of the national legislation with the European law as well as the adjustment of national institutions to the European administrative structures. The NPAA comprises the plans for harmonisation of the national legislation with the EU legislation, the necessary dynamics for institutional strengthening for implementation of the regulation, as well as the resources required for realisation. Key elements in the revision of NPAA, being also the basis for projecting short- and medium- term priorities and activities were the following.

Within the NPAA in the field of Food safety, Veterinary and Phytosanitary policy it is foreseen to continue the alignment with the relevant *acquis*.

In consultation with DG SANCO, the authorities competent for Chapter 12 started the preparation of "Strategy for transposition and implementation of the EU *Acquis* identified in Chapter 12". This document is intending to establish the priorities and time frames for the activities determined as an obligation towards EU accession in Chapter 12 and will be used as a benchmark for negotiations with the EC. The aim of this document is to give a clear

information on the strategy for transposition and implementation, general and precise information for each relevant piece of legislation (date of transposition, date of implementation, etc.).

The short-term future activities of institutions responsible for Chapter 12, i.e. Food Directorate of the Ministry of Health and Veterinary and Phytosanitary Directorate of the Ministry of Agriculture, Forestry and Water Economy will be focused on preparation of a single Framework Law on Food Safety. The new Law shall regulate the following key elements: clearly defined competencies, risk based procedures, placing on the market, approval/registration of food operators, import/export of food, possibility for monitoring, precautionary principle, emergency reporting, crises management and measures in emergency cases, and costs and fees for the activities regulated with this Law. It is expected that implementation of the framework Law on Food Safety will start by 2010.

The programme will contribute towards the implementation of the **Stabilisation and Association Agreement** Article 100 on gradual harmonisation of veterinary legislation with Community standards and Article 103 on the protection of animals against man-made disasters.

#### **2.4 Link with MIPD**

In order to enlarge the ability to assume the obligations of membership, **Multi-Annual Indicative Planning Document** 2009 – 2011 regarding food safety, veterinary and phytosanitary policy, indicates that support shall be given to the adoption of *acquis*, as well as its implementation, particularly in the area of controls, strengthening of administrative capacity and equipping of laboratories.

#### **2.5 Link with National Development Plan**

N/A

#### **2.6 Link with national/ sectoral investment plans**

- National Food Safety Strategy 2007-2012;
- Monitoring Programme for Food Safety;
- Monitoring programme for plant health, plant protection products, application equipment for primary production;
- National Strategy for Integrated Border Management;
- National Action Plan for Integrated Border Management.

### **3. Description of project**

#### **3.1 Background and justification:**

Currently there is repartition of competences regarding food safety, between the Food Directorate of the Ministry of Health and the Veterinary Directorate, Phytosanitary Directorate and State Agricultural Inspectorate of the Ministry of Agriculture, Forestry and Water Economy (MAFWE), respectively.

According to the EC Progress Report 2009: "no tangible steps have been taken to establish a multiannual national control plan, and different authorities operate on the basis of their own individual annual control and monitoring plans"... Risk assessment and procedures for reduce-

frequency checks have still not been introduced. Furthermore, an EU-compatible control system, particularly for import control, is still not in place; the capacity of the VD for official controls is still not sufficient to tackle transmissible animal diseases systematically and additional financing is earmarked for possible implementation of contingency plans; evaluation of food-processing establishments for compliance with EU standards and upgrading programmes is at an early stage".

As regards Phytosanitary Directorate, ..."the equipment and facilities for border controls are still inadequate and the capacity of the State phytosanitary laboratory is still under-used."

This project will be coordinated by the Veterinary Directorate and implemented in cooperation with the Food Directorate and Phytosanitary Directorate. The Project is divided into three (3) components.

### **Component 1 - Building of border crossing facilities, purchase of equipment and training of the staff for conducting official control**

Veterinary Directorate and Phytosanitary Directorate are responsible for the control of import and export of live animals, products and by-products of animal origin, plants, products of plant origin and plant protection product at the border crossing points, respectively.

In the October 2003 the Government has adopted National Strategy for Integrated Border management. The Strategy is a comprehensive document addressing integrated border management in his full length. Chapter 22 of that Document is dedicated to the Veterinary and Phytosanitary border service.

At the moment there are 10 Border inspection post operating in the Country on the borders with Albania, Bulgaria, Serbia and Greece as below distributed:

- One at Skopje Airport;
- Five at Road crossings;
- Four at mixed Road/Railroad crossings.

In order to guarantee effective control, in the period before the accession, the country will have to upgrade BIP's up to EU-standards. Facilities on the border crossing points are to be adapted to the frequency and type of products passing through a certain crossing point. These facilities shall ensure effective control at the border.

All the duties and responsibilities for conducting of the veterinary official controls at the border are laid down in the current legislation in force, in particular:

1. Law on Veterinary Health (Official Gazette No 113/2007);
2. Law on Veterinary Public Health (Official Gazette No 114/2007);
3. Law on By-products of animal origin (Official Gazette No 113/2007);
4. Law on protection and welfare of animals (Official Gazette No 113/2007);
5. Law on Safety of Foodstuffs, Products and Materials in Contact with Foodstuffs (Official Gazette No 54/2002);
6. Law on Animal Identification and Registration (Official Gazette No 69/04); and
7. Law on Pharmaceutical Drugs, Supplementary Treatment Substances and Medical Devices (Official Gazette No 21/98).

Provisions for conducting of official controls on plant health are adopted in 2005 and are laid down in the:

8. Law on Plant Health (Official Gazette of No 29/05) based on the EU Directive 2000/29;
9. Law of Plant protection product based on EU Directive 91/414 EC;
10. Law of fertilisers based on EU Regulative 2003/2003 EC are adopted in Official Gazette of number 110/2007;
11. Law on Seed and Propagation Material; and
12. Law on protection of new plant varieties.

Part of the secondary legislation underpinning mentioned Laws is already in force and the other part is drafted and it will enter in to force after the adoption in a period not longer than one year.

In order to increase the level of the official controls closer to EU - standards and for entire envisaged personnel, additional financial support is essential, especially for those BIP's which, in the future, will remain as EU external borders.

For the purpose of this component, building of two facilities and purchase of equipment for Skopje's Airport is envisaged.

### **Component 2 – Follow up of oral vaccination against Rabies and Classical Swine Fever**

As regards this component, the activities are supported by the EU as regional approach in the all 7 Western Balkan (WB) countries. The overall objective is to eradicate animal diseases in the Western Balkan (WB) countries, in particular those diseases that continue to be a threat to the EU Member States (rabies and CSF). It will consist of 2 components – regional (overall coordination) and national projects for vaccination against rabies and CSF. – to be implemented at the same time.

One of the main objectives of IPA 2008 project under national programme, will be to support the Veterinary Directorate to prevent the spread of Rabies in wild animals, by implementing a campaign of oral vaccination against Rabies.

In order to have sustainable results, the oral vaccination of wild animals has to be implemented for a period of at least five years. Therefore, this project foresees activities for continuation of the vaccination for rabies and Classical Swine fever established with the IPA 2008 project.

### **Component 3 - Institutional strengthening of the capacities of Competent Authorities for implementation of the acquis for food safety, veterinary and phytosanitary policy**

The aim of this component is to strengthen the enforcement capacities of the competent authorities for food safety, veterinary and phytosanitary policy, and implementation of the priority monitoring and surveillance programs.

This component will ensure the implementation of the general food law requirements, as described in the Regulation No. 178/2002/EC on food law, particularly responds to the Article 17, Paragraph 2: "Member States shall enforce food law, and monitor and verify that the relevant requirements of food law are fulfilled by food and feed business operators at all stages of production, processing and distribution. For that purpose, they shall maintain a system of official controls and other activities as appropriate to the circumstances, including public

communication on food and feed safety and risk, food and feed safety surveillance and other monitoring activities covering all stages of production, processing and distribution”.

This Component also referred to the Article 41 of Regulation (EC) No 882/2004 on official controls performed to ensure the verification of compliance with feed and food law, animal health and animal welfare rules especially about “development of systems to record the performance and results of control actions”, as a part of Multi-annual national control plans that each Member State shall prepare for effective implementation of Article 17(2) of Regulation (EC) No 178/2002.

This project should help the beneficiaries in the processing and analysis of the official control findings and results obtained from national monitoring programmes

The procurement of specialised equipment for official controls is foreseen under this component.

### **3.2 Assessment of project impact, catalytic effect, sustainability and cross border impact**

All components are aimed at different activities which are underlined with the common goal that will reflect on overall improvement of the public health status through the improvement of food safety control as well through the improvement the capacity in the areas of animal and plant health.

Component 1 and 2 will contribute to the animal health and to the implementation of the IBM strategy and in particular provide effective protection of the whole territory, and neighbouring countries against the introduction of contagious diseases of animal and plant and their products and for the protection of public health. Implementation of the Component 3, will strengthen the monitoring and surveillance systems and improve the official controls conducted by the Competent authorities. The lack of an effective system for collection of results and analysis of the official controls, led to low level of data and risk based actions.. Component 3 will introduce new national legal acts, by way of transposition of the EU acquis governing the area of plant health, it will facilitate the PD in implementation of the relevant national legislation on plant protection products and plant health control by building the capacities of the national competent authorities in order to bring them in line with the EU standards.

### **3.3 Results and measurable indicators:**

#### **Results and measurable indicators for Component 1 - Building of border crossing facilities, purchase of equipment and training of the staff for conducting official control**

##### **Results:**

- Constructed facilities at BIP for Veterinary and Phytosanitary control;
- Equipped and operational facilities for Veterinary and Phytosanitary control.

##### **Measurable indicators:**

- Provisional/Final acceptance of constructed facilities;
- Number of imported/ transited consignments controls through the BIPs in compliance with the EU requirements;
- National Approval of the Airport Skopje BIP in accordance to EU rules.

## **Results and measurable indicators for Component 2 - Follow up of oral vaccination against Rabies and Classical Swine Fever**

### **Results:**

- Immunisation of the animal against rabies and classical Swine Fever.

### **Measurable indicators**

- Planed number of vaccines distributed in accordance to plan;
- No reported cases of rabies and CSF in wild animals.

## **Results and measurable indicators for Component 3 - Institutional strengthening of the capacities of Competent Authorities for implementation of the acquis for food safety, veterinary and phytosanitary policy**

### **Results:**

- Further transposition of the EU implementing legislation is ensured;
- The capacities at the central level and inspection units of the competent bodies for food safety, veterinary and phytosanitary issues are strengthened;
- Trained staff engaged in import/export control;
- The architecture of a system for collection, processing and analysis of the data from official controls findings and data from monitoring and surveillance programmes is designed;
- System for Internal audit established;
- Selected specialised equipments for carrying out official controls.

### **Measurable indicators**

- Number of implementing legislation adopted and implemented;
- Number of official controls based on risk analysis introduced;
- Number of monitoring and surveillance programmes implemented;
- Enhanced efficiency and quality of official controls based on risk analysis;
- Increased number of food establishments approved for export in EU;
- Reduced number of food borne disease and disease outbreaks at national and regional level;
- Number of imported/ transited consignments controls through the BIPs in compliance with the EU requirements.

## **3.4 Activities:**

### **Component 1 - Building of border crossing facilities, purchase of equipment and training of the staff for conducting official control**

- Construction of Veterinary and Phytosanitary border inspection facilities at the Airport in Skopje;
- Equipping of both facilities.

### **Component 2 - Follow up of oral vaccination against Rabies and Classical Swine Fever**

- Implement the agreed oral rabies and classical Swine Fever vaccination campaign (twice per year).

### **Component 3 - Institutional strengthening of the capacities of Competent Authorities for implementation of the acquis for food safety, veterinary and phytosanitary policy**

- Assist the relevant authorities in the further transposition of the EU implementing legislation;
- Assist the central level and inspection units of the competent bodies for food safety, veterinary and phytosanitary develop their capacity to enforce the legislation and to implement monitoring and surveillance programmes, notably through:
  1. Elaboration of various inspection procedures (including practical implementation) and corresponding technical documentation i.e guidelines, checklists, reports, etc;
  2. Elaboration of various monitoring procedures (including data collection) and corresponding technical documentation;
  3. Elaboration of methodology for data processing and analysis and risk assessment
  4. Reporting (Annual reports/ Multiannual Control plan, Monitoring and Surveillance reports, etc);
  5. Development of corrective measures;
  6. Development of Guidelines for implementation of the new legislation (end users);
  7. Development of communication capacity in the competent authorities to undertake public awareness campaigns;
  8. Assess the need of specialised equipment needed for the inspections.
- Assist in designing and setting up an internal audit system;
- Supply of specialised equipments for carrying out official controls.

### **Management and contracting arrangement**

The overall coordination of the activities of the project will be carried out by the Veterinary Directorate, Department for legal-normative matter, while the relevant departments within VD, PD, FD will have the responsibility for project execution and overall monitoring during its implementation.

The project activities would be implemented with several different contracts, including a one Twinning arrangement. For this particular contract, a steering committee will be established to oversee the implementation process of the project activities. The twinning arrangement will also allow for administrative capacity building, training, integrity, legal development and addressing the cross-cutting issues. The project leaders will be responsible for the overall management, representation (co-ordination with the EU and other international bodies) as well as reporting to the Contracting Authority. The contact persons and details for this contract would be developed in the process of preparation of the actual Twinning Fiche, prior to the submission to the MSs.

### **The expected contracting arrangements are:**

**One Works** contract will be concluded to support the project under component 1, with an expected duration of 24 months. Budget of approximately EUR 600 000 (IPA funds will be EUR 450 000 and the national co-financing EUR 150 000.)

**One Framework contract** will be conducted for carrying out **supervision during the construction period of component 1**. The allocated budget for this contract is approximately EUR 150 000, IPA funds. (IPA funds will be EUR 112 500 and the national co-financing EUR 37 500)



**One Supply contract** will be concluded to cover the equipment of the BIP under component 1 and the specialised equipment for official controls under component 3. The budget is approximately EUR 700 000 (IPA funds will be EUR 525 000 and the national co-financing EUR 175 000). The project duration is expected to be of 6-8 months, followed by warranty period of 12 months.

**One Supply contract** will be concluded to cover a purchase of vaccines for oral vaccination of wild animals against rabies and Classical Swine Fever and actual implementation of the vaccination campaign. The budget of approximately EUR 1 700 000 (IPA funds will be EUR 1 275 000 and the national co-financing EUR 425 000). The project duration is expected to be of 6-8 months, followed by warranty period of 12 months.

**One Twinning contract** will be concluded with duration of 24 months. Budget of approximately EUR 1 348 000 (IPA funds will be EUR 1 280 600 and the national co-financing EUR 67 400).

### **3.5 Conditionality and sequencing**

The projects should further include the following conditions in the preparation phase:

- Endorsement by all key stakeholders of the twinning work plan, technical specifications for the individual contracts;
- Construction permit for the Veterinary and Phytosanitary border facilities at the Skopje Airport provided before the start of the works contract;
- The Veterinary Directorate ensures subsequent vaccination against rabies started under IPA 2008 programme;
- Organisation, selection and appointment of members (sufficient number and competency) of working groups, steering and coordination committees, seminars by the beneficiary as per work plan of the projects;
- Appointing the relevant staff by the beneficiaries to participate in training activities as per work plan;
- Availability of funds for co-financing.

In the event that conditions are not met, suspension or cancellation of projects will be considered.

### **3.6 Linked activities**

Regarding Animal Health, several activities in terms of legal approximation have been delivered and EU funded:

- Project “*Strengthening the Veterinary Services in the former Yugoslav Republic of Macedonia*” running from 22 June to 28 July 2003. In brief, the Final Report demonstrates that the situation is unattainable in the VD/MAFWE and in the field due to shortages in terms of staff, facilities, infrastructure and equipment. As a consequence, all sectors of administrative and field veterinary activity need to be strengthened and, to this end, certain priorities must be set;
- Project “*Strengthening the Veterinary Services in the former Yugoslav Republic of Macedonia– Harmonisation of veterinary legislation with the Community acquis*” running from 27 November 2003 to 26 November 2004. The purpose of this project was to explore various scenarios of law-making approaches and recommending, through a broad consultation procedure leading to consensus, the one most suitable and feasible under the

local circumstances, and proposing a scheme and timetable for subsequent legislative work towards full transposition of the entire EU veterinary acquis. The first version of the Framework Veterinary Health Law was drafted;

- The project “*MAFWE Structural and Legal Reform*”, veterinary component, running from 20 January 2005 to 30 June 2006, mainly dealing with Legal approximation with the EU acquis in the fields of animal health, veterinary public health, animal welfare and protection, veterinary drugs, veterinary border controls and feed;
- National Animal Identification System (phase 1) (€1.55 million: €0.72 million – Phare 1999; €0.83 million – CARDS 2001). The project strengthened the country’s livestock sector and secured its status as an exporter of live animals and animal products to the EU and other third country markets through the development and implementation of a National Animal Identification and Registration (I&R) System for cattle, and by the approximation of relevant legislation to EU directives. The project has been completed in December 2004. The full implementation of the I&R system for cattle is completed under the phase 2 of the project in 2005;
- National Animal Identification System (phase 2) (1.3 million – CARDS 2003). The project aimed to complete and consolidate the establishment of a bovine I&R system initiated the above Phare 1999/CARDS 2001 project. It also developed a concept for the establishment of an EU-consistent ovine and caprine I&R system, as well as integrates these I&R information features with a wider animal health and veterinary information system. The project has been completed 30 April 2007;
- National Animal Identification System (phase 3) (CARDS 2006 – 0.47 million). The objectives are to complete the establishment of an integrated animal identification, holding registration and movement control system for small ruminants, in compliance with EU requirements; prepare a concept for the expansion of animal I&R to pigs and continue to develop an integrated I&R and VIS with interfaces and components relevant to the MAFWE IT system including Food Safety software for both, veterinary and Food Agency inspectors. The present project for I&R will further build upon this project;
- Software for Veterinary Sample Management (€44 000 – CARDS 2003). The purpose of the contract is the delivery, installation, putting into operation, training, warranty, support of additional “Software for Veterinary Sample Management” for the National Animal Identification and Registration System;
- Supply of Ear tags and Pliers for Cattle (€149 000 – CARDS 2003). The purpose of the contract is the delivery of Ear tags and pliers for Cattle;
- PDA’s for the National Animal Identification System (€36 285 – CARDS 2003). The purpose of the contract is the delivery, installation, putting into operation, training, warranty, support of additional PDA’s for the National Animal Identification and Registration System. The project has commenced his activities second half of September 2007;
- In 2002, CARDS program “Establishment of a National Integrated Phytosanitary Service in the former Yugoslav Republic of Macedonia” provided technical assistance towards:
  1. Support to the State Phytosanitary Laboratory;
  2. Support in drafting primary and secondary national legislation and corresponding implementing measures, procedures and guidelines developed, ensuring that the essential aspects of EU Phytosanitary legislation are contained within the National Law;
  3. Institutional development plan prepared, designed and being implemented, including Business Plan;
  4. Providing introducing training, theoretical and practical, to border veterinary inspectors.

- Under the CARDS 2005, program the Project “Preconditions to Construct Veterinary and Phytosanitary Border Inspection Posts” provided technical assistance towards the identification of the possible needs for the construction of Veterinary and Phytosanitary facilities at Skopje Airport, Tabanovce, Blace and Kafasan BIP’s;
- Under CARDS 2006 programme the project “Support to integrated border management” provided technical assistance to draft design for the construction of the veterinary and phytosanitary building at the Border crossing point Tabanove, Blace, Kafasan and Airport Alexander the Great Skopje as well as the training of the staff on conduction of veterinary and phytosanitary check at the border;
- The project CARDS 2006 “Strengthening food safety and quality control” began on May 2007. Equipment for quick lab tests for field food inspectors was provided in 2009;
- The project related to creation of a matrix for use of pesticide/ active substances of pesticides by region and by product supported by GTZ has finished and was a base for creating Monitoring Programme of pesticide residues.
- The IPA 2008 project – "Capacity building of the veterinary service for implementation of EU acquis" will provide support to the Veterinary Directorate with specific reference to transposition of EU Veterinary acquis into national legislation, strengthening of inspection services, eradication and control animal diseases (rabies and CSF), establishing a system for animal waste disposal and expand the animal identification and registration system to include pigs.
- The IPA 2009 programme will provide support for strengthening the competent authorities for food safety, veterinary and phyto-sanitary policy, developing plans for animal by-products management, implementation of phyto-sanitary monitoring programmes and strengthening the inspection services.

Current project is follow-up of the project listed above and it will lead to further alignment of the control systems in the country towards the EU acquis and standard procedures of conducting official control prescribed in the relevant legislation as well as overall improvement of the capacities of the competent services.

### **3.7 Lessons learned**

Apart from the few joined project between the VD and FD or VD and PD mainly regarding the training of staff, all the beneficiaries of this project, namely, VD, PD within the MAFWE and FD within the MoH were executing project independently. This approach led to several overlapping or repetition of the similar activities that could be avoided if all services were coordinated.

The current situation did not lead to serious shortcomings in fact it stress the need of better coordination between services that have repartition of the competences mainly in the food safety area. Therefore, the Government is in a process of merging the management of all competent authorities engaged in the food safety, veterinary and phytosanitary policy. A Governmental Decision, as a coordinator of the all activities that will emerge from the transposition and implementation of chapter 12 has made first steps with the nomination of the VD.

For the upcoming period, it is foreseen drafting and adoption of one umbrella law and new repartition of the duties between the services in a single Food safety and Veterinary Agency. This process will take place in third quarter of 2009 and it will facilitate the implementation of this project.

**5. Indicative Budget (amounts in EUR)**

					SOURCES OF FUNDING								
			TOTAL EXP.RE	TOTAL PUBLIC EXP.RE	IPA COMMUNITY CONTRIBUTION		NATIONAL PUBLIC CONTRIBUTION					PRIVATE CONTRIBUTION	
ACTIVITIES	IB (1)	INV (1)	EUR (a)=(b)+(e)	EUR (b)=(c)+(d)	EUR (c)	% (2)	Total EUR (d)=(x)+(y)+(z)	% (2)	Central EUR (x)	Regional/Local EUR (y)	IFIs EUR (z)	EUR (e)	% (3)
Component 1:													
Works contract (Component 1)		x	600 000	600 000	450 000	75	150 000	25					
Framework contract (Component 1)		x	150 000	150 000	112 500	75	37 500	25					
Supply contract		x	700 000	700 000	525 000	75	175 000	25					
Component 2													
Supply contract vaccines Component 2		x	1 700 000	1 700 000	1 275 000	75	425 000	25					
Component 3													
Twining contract (Component 1, 2, 3)	x		1 348 000	1 348 000	1 280 600	95	67 400	5					
<b>TOTAL IB</b>			<b>1 348 000</b>	<b>1 348 000</b>	<b>1 280 600</b>	<b>95</b>	<b>67 400</b>	<b>5</b>					
<b>TOTAL INV</b>			<b>3 150 000</b>	<b>3 150 000</b>	<b>2 362 500</b>	<b>75</b>	<b>787 500</b>	<b>25</b>					
<b>TOTAL PROJECT</b>			<b>4 498 000</b>	<b>4 498 000</b>	<b>3 643 100</b>	<b>81</b>	<b>854 900</b>	<b>19</b>					

NOTE: DO NOT MIX IB AND INV IN THE SAME ACTIVITY ROW. USE SEPARATE ROW

Amounts net of VAT

(1) In the Activity row use "X" to identify whether IB or INV

(2) Expressed in % of the **Public** Expenditure (column (b))

(3) Expressed in % of the **Total** Expenditure (column (a))

## 5. Indicative Implementation Schedule (periods broken down per quarter)

Contracts	Start of Tendering	Signature of contract	Project Completion
Works Contract	Q1 2012	Q3 2012	Q3 2014
Framework contract	Q2 2012	Q3 2012	Q3 2014
Supply Contract vaccines	Q3 2011	Q1 2012	Q4 2012
Supply Contract	Q4 2012	Q1 2013	Q4 2013
Twining Contract	Q4 2012	Q2 2013	Q2 2015

All projects documents should in principle be ready for tendering in the 1<sup>ST</sup> Quarter following the signature of the FA.

## 6. Cross cutting issues

The cross-cutting issues will be addressed throughout the project. Up to 10% of the budget of the service contract for tender support supervision and training may be allocated to assist the different beneficiaries to comply with European standards and best practices, implement relevant existing Government strategies and develop internal measures to ensure each cross-cutting issue is appropriately mainstreamed.

Throughout the project cycle, in particular when developing project ToR, state actors specifically addressing (one of) the cross cutting issues shall be consulted.

The mainstreaming of the cross cutting issues is regarded on two different levels: (a) Ensuring that the internal policies, structure or operating procedures of the beneficiary agency will conform to and promote the relevant principles outlined per section below and (b) ensuring that the products, outputs produced by the beneficiaries (e.g. laws, regulations, policies, and strategies) will conform to and promote the relevant principles outlined per section below.

### 6.1 Civil Society development and dialogue

Where appropriate the project activities will endeavour to involve input or the distribution of information to civil society groups relevant and active in the sector.

### 6.2 Environmental considerations

The training activities and the process of vaccination and numbering of animals will include a specific component to train beneficiary staff in the different aspects of mainstreaming environment in programme and project development, especially with regard to animal waste disposal.

### 6.3 Equal opportunities and non-discrimination

The activities will include a specific component to train beneficiary staff in the different aspects of mainstreaming gender in the programme. Specific attention will be paid to reach out to female farmers to ensure their inclusion.

### 6.4 Minority and vulnerable groups

Where the main reference is the Ohrid Framework Agreement, in an EU context, the training activities will include a specific component to train beneficiary staff in the different aspects of mainstreaming minority and vulnerable groups in programme and project development as well as monitoring and evaluation.

## **6.5 Good-governance, with particular focus on fight against corruption**

Where appropriate the project activities will endeavour to align activities to broader Good governance themes and best practices.

## ANNEX I - Log frame in standard format

LOGFRAME PLANNING MATRIX FOR Project Fiche: Strengthening of administrative and institutional capacity of the competent authorities regarding food safety, veterinary and phytosanitary policy		Programme name and number: National Programme for the former Yugoslav Republic of Macedonia under the IPA Transition Assistance and Institution Building Component for 2010 CRIS number :	
		Contracting period expires two years from the date of the conclusion of the Financing Agreement	Execution period expires two years from the final date for contracting
		<b>Total budget :</b> <b>4 498 000</b>	<b>IPA budget:</b> <b>3 643 100</b>
<b>Overall objective</b>	<b>Objectively verifiable indicators</b>	<b>Sources of Verification</b>	
The overall objective of the project is further institutional and administrative capacity building development of the national competent authorities, regarding food and feed safety, veterinary and phytosanitary policy.	Comprehensive advancement towards fulfilling EU requirements regarding food safety, veterinary and phytosanitary policy (Chapter 12)	<ul style="list-style-type: none"> <li>- Documentation:</li> <li>- Government progress reports;</li> <li>- EU assessment and progress reports.</li> </ul>	
<b>Project purpose</b>	<b>Objectively verifiable indicators</b>	<b>Sources of Verification</b>	<b>Assumptions</b>
Providing technical assistance to Veterinary, Food and Phytosanitary Directorate in order to improve their overall ability and capacity for implementation of EU <i>Acquis</i> and obligations addressed in Accession Partnership, with specific reference on improvement of their field inspection services, food and feed safety, animal disease control, plant health, plant protection products, control of veterinary medicinal products and enhancement of border post import control.	Institutional development and increased capacity over ability to assume EU <i>Acquis</i> and substantiate EU priorities addressed in EP.	<ul style="list-style-type: none"> <li>- Documentation:</li> <li>- Government progress reports;</li> <li>- EU assessment and progress reports.</li> </ul>	Existence of political will; Follow up on EU priorities.
<b>Results</b>	<b>Objectively verifiable indicators</b>	<b>Sources of Verification</b>	<b>Assumptions</b>

<p><b>Component 1</b> - Building of border crossing facilities, purchase of equipment and training of the staff for conducting official control:</p> <ul style="list-style-type: none"> <li>- Constructed facilities for Veterinary and Phytosanitary control;</li> <li>- Equipped and operational facilities for Veterinary and Phytosanitary control.</li> </ul>	<ul style="list-style-type: none"> <li>- Provisional/Final acceptance of constructed facilities and supplied equipment;</li> <li>- National Approval of the Airport Skopje BIP in accordance to EU rules;</li> <li>- Number of imported/ transited consignments controls through the BIPs in compliance with the EU requirements.</li> </ul>	<ul style="list-style-type: none"> <li>- Provisional and Final acceptance certificate;</li> <li>- Official data from the VD, PD and Airport cargo services;</li> <li>- Official approval by the FVO.</li> </ul>	<p>Construction permit for the Veterinary and Phytosanitary border facilities at the Skopje Airport provided before the start of the works contract</p>
<p><b>Component 2</b> - Follow up of oral vaccination against Rabies and Classical Swine Fever:</p> <ul style="list-style-type: none"> <li>- Immunisation of the animal against rabies and classical Swine Fever.</li> </ul> <p><b>Component 3</b> - Institutional strengthening of the capacities of Competent Authorities for implementation of the acquis for food safety, veterinary and phytosanitary policy:</p> <ul style="list-style-type: none"> <li>- Further transposition of the EU implementing legislation is ensured;</li> <li>- The capacities at the central level and inspection units of the competent bodies for food safety, veterinary and phytosanitary issues are strengthened;</li> <li>- Trained staff engaged in import/export control;</li> <li>- The architecture of a system for collection, processing and analysis of the data from official controls findings and data from monitoring and surveillance programmes is designed;</li> <li>- System for Internal audit established;</li> <li>- Selected specialised equipments for carrying out official controls .</li> <li>-</li> </ul>	<ul style="list-style-type: none"> <li>- Planed number of vaccines distributed in accordance to plan;</li> <li>- No reported cases of rabies and CSF.</li> <li>- Number of implementing legislation adopted and implemented;</li> <li>- Number of official controls based on risk analysis introduced;</li> <li>- Number of monitoring and surveillance programmes implemented;</li> <li>- Enhanced efficiency and quality of official controls based on risk analysis;</li> <li>- Increased number of food establishments approved for export in EU;</li> <li>- Reduced number of food borne disease and disease outbreaks at national and regional level;</li> <li>- Number of imported/ transited consignments controls through the BIPs in compliance with the EU requirements.</li> </ul>	<ul style="list-style-type: none"> <li>- Reports from the passive surveillance system.</li> <li>- FVO reports;</li> <li>- EU Annual progress report;</li> <li>- Monitoring end surveillance reports;</li> <li>- National control plan annual report.</li> </ul>	<p>The Veterinary Directorate ensures subsequent vaccination against rabies started under IPA 2008 programme</p> <p>Endorsement by all key stakeholders of the twinning work plan, technical specifications for the individual contracts.</p>
<p><b>Activities</b></p>	<p><b>Means</b></p>	<p><b>Costs</b></p>	<p><b>Assumptions</b></p>



<p><b>Component 1</b> - Building of border crossing facilities, purchase of equipment and training of the staff for conducting official control</p> <ul style="list-style-type: none"> <li>- Construction of Veterinary and Phytosanitary border inspection facilities at the Airport in Skopje;</li> <li>- Equipping of both facilities.</li> </ul> <p><b>Component 2</b> - Follow up of oral vaccination against Rabies and Classical Swine Fever:</p> <ul style="list-style-type: none"> <li>- Implement the agreed oral rabies and CSF vaccination campaign (twice per year).</li> </ul> <p><b>Component 3</b> - Institutional strengthening of the capacities of Competent Authorities for implementation of the acquis for food safety, veterinary and phytosanitary policy:</p> <ul style="list-style-type: none"> <li>- Assist the relevant authorities in the further transposition of the EU implementing legislation,</li> <li>- Assist the central level and inspection units of the competent bodies for food safety, veterinary and phytosanitary develop their capacity to enforce the legislation and to implement monitoring and surveillance programmes, notably through: <ol style="list-style-type: none"> <li>1. Elaboration of various inspection procedures (including practical implementation) and corresponding technical documentation i.e guidelines, checklists, reports, etc;</li> <li>2. Elaboration of various monitoring procedures (including data collection) and corresponding technical documentation;</li> <li>3. Elaboration of methodology for data processing and analysis and risk assessment;</li> <li>4. Reporting (Annual reports/Multiannual</li> </ol> </li> </ul>	<p>Works Contract</p> <p>FWC for Supervision of Works Contract</p> <p>Supply Contract</p> <p>Supply Contract</p> <p>Twining Contract</p>	<p>Total EUR 600 000 (EUR 450 000 IPA and EUR 150 000 national contribution) ;</p> <p>Total EUR 150 000 (EUR 112 500 IPA and EUR 37 500 national contribution)</p> <p>Total EUR 700 000 (EUR 525 000 IPA and EUR 175 000 national contribution) ;</p> <p>Total EUR 1 700 000 (EUR 1 275 000 and EUR 425 000 national contribution);</p> <p>Total EUR 1 348 000 (EUR 1 280 600 and EUR 67 400 national contribution);</p>	
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<p>Control plan, Monitoring and Surveillance reports, etc);</p> <p>5. Development of corrective measures;</p> <p>6. Development of Guidelines for implementation of the new legislation (end users);</p> <p>7. Development of communication capacity in the competent authorities to undertake public awareness campaigns;</p> <p>8. Assess the need of specialised equipment needed for the inspections.</p> <p>- Assist in designing and setting up an internal audit system;</p> <p>- Supply of specialised equipments for carrying out official controls.</p>			
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**Pre conditions**

- Endorsement by all key stakeholders of the twinning work plan, technical specifications for the individual contracts;
- Construction permit for the Veterinary and Phytosanitary border facilities at the Skopje Airport provided before the start of the works contract;
- The Veterinary Directorate ensures subsequent vaccination against rabies started under IPA 2008 programme;
- Organisation, selection and appointment of members(sufficient number and competency) of working groups, steering and coordination committees, seminars by the beneficiary as per work plan of the projects;
- Appointing the relevant staff by the beneficiaries to participate in training activities as per work plan;
- Availability of funds for co-financing.

In the event that conditions are not met, suspension or cancellation of projects will be considered.

**ANNEX II - Amounts (in EUR) contracted and disbursed per Quarter over the full duration of Programme**

Contracted	2012				2013				2014				2015			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Work contract (Component 1)			600 000													
Framework contract (Component 1)			150 000													
Supply contract					700 000											
Supply contract vaccines (Component 2)	1 700 000															
Twinning contract (Component 1, 2 and 3)						1 348 000										
<b>Cumulated</b>	<b>1 700 000</b>		<b>2 450 000</b>		<b>3 150 000</b>	<b>4 498 000</b>										
<b>Disbursed</b>																
Work contract (Component 1)			360 000				180 000				60 000					
Framework contract (Component 1)			90 000								60 000					
Supply contract					420 000		210 000	70 000								
Supply contract vaccines (Component 2)	1 020 000		510 000	170 000												
Twinning contract (Component 1,						539 200				539 200				269 600		

2 and 3)																
<b>Cumulated</b>	<b>1 020 000</b>		<b>1 980 000</b>	<b>2 150 000</b>	<b>2 570 000</b>	<b>3 109 200</b>	<b>3 499 200</b>	<b>3 569 200</b>		<b>4 108 400</b>	<b>4 228 400</b>			<b>4 498 000</b>		

## **ANNEX III - Description of Institutional Framework**

### **I. Veterinary Directorate**

#### **1. Introduction**

Veterinary Directorate within Ministry of Agriculture, Forestry and Water Economy is the competent authority for:

- animal protection of diseases, zoonoses;
- sanitary and hygiene wholeness of food of animal origin;
- assuring animal welfare;
- veterinary health and promotion, environment and nature promotion;
- providing the highest standards for health of citizens and animals by consistent application of veterinary provisions/regulations;
- providing expert opinions to the Government related to issues of veterinary area;
- providing services to appropriate/relevant subjects and citizens.

#### **2. Departments and their tasks and duties:**

##### **2.a. Department of animal health:**

- Promotes standards and efficiency in of disease controls in animals as well as zoonoses;
- Planning, organisation and implementation of activities for surveillance, performs monitoring and control/eradication of animal diseases in the territory of the country;
- Collection, keeping and analyses of data concerning diseases occurrence and preparing the information;
- Monitoring of worldwide animal health situation by regular communications and consultation of International Office of Epizooties (OIE) and prescribes relevant import provisions;
- Providing Animal welfare and protection;
- Establishing the National System for Animal Identification, including bovine animals and other domestic animal species;
- Monitoring and control the movement of any animal by means of the appropriate database.

##### **2.b. Department of veterinary public health:**

- Responsibility for food control of animal origin following the concept “from stable to table”;
- Providing confidence to citizens by consistent application of standards at national and international level;
- Support and education of producers for quality and safety production;
- Access to foreign markets;
- Control of production, import, distribution and use of veterinary medicinal products (vmp);
- Records keeping of approved manufacturing establishments, marketing authorised drugs, approved wholesale distributors for veterinary medicinal products;
- Control of import and production for feeding-stuff;
- Establishment of centre for pharmaco-vigilance.

### **2.c. Department for normative-legal affairs:**

- Drafting national veterinary legislation (laws and by-laws) harmonised to the relevant EU legislation;
- Harmonisation/Transposition of relevant EU acquis to national law governing veterinary issues;
- Regular duties such as:
  - a. inter-departmental coordination and inter-institutional cooperation;
  - b. cooperation with international institutions;
  - c. coordination of projects and foreign aid.

### **2.d. Department of veterinary border inspection:**

- Supervision and control import/transit of animals and products, raw materials and by products of animal origin. Therefore, Veterinary Directorate have complete insight for quantity, dynamics and health and safety status of food of animal origin, allowing rapid and efficient implementation of competency and guarantee a health status of consignments of animal origin with minimum risks for humans, animals and environment;
- Upgrading the capacities at Border Inspection Posts-BIPs and introducing the procedures for veterinary controls of live animals and products of animal origin during their import/export in accordance with EU standards.

**Integrated Border Management** – National Strategy on Integrated Border Management, aiming at integration and approximation to EU standards and preserving of national and regional peace and stability, is created pursuant to recommendations and liability transposed by the country stipulating from:

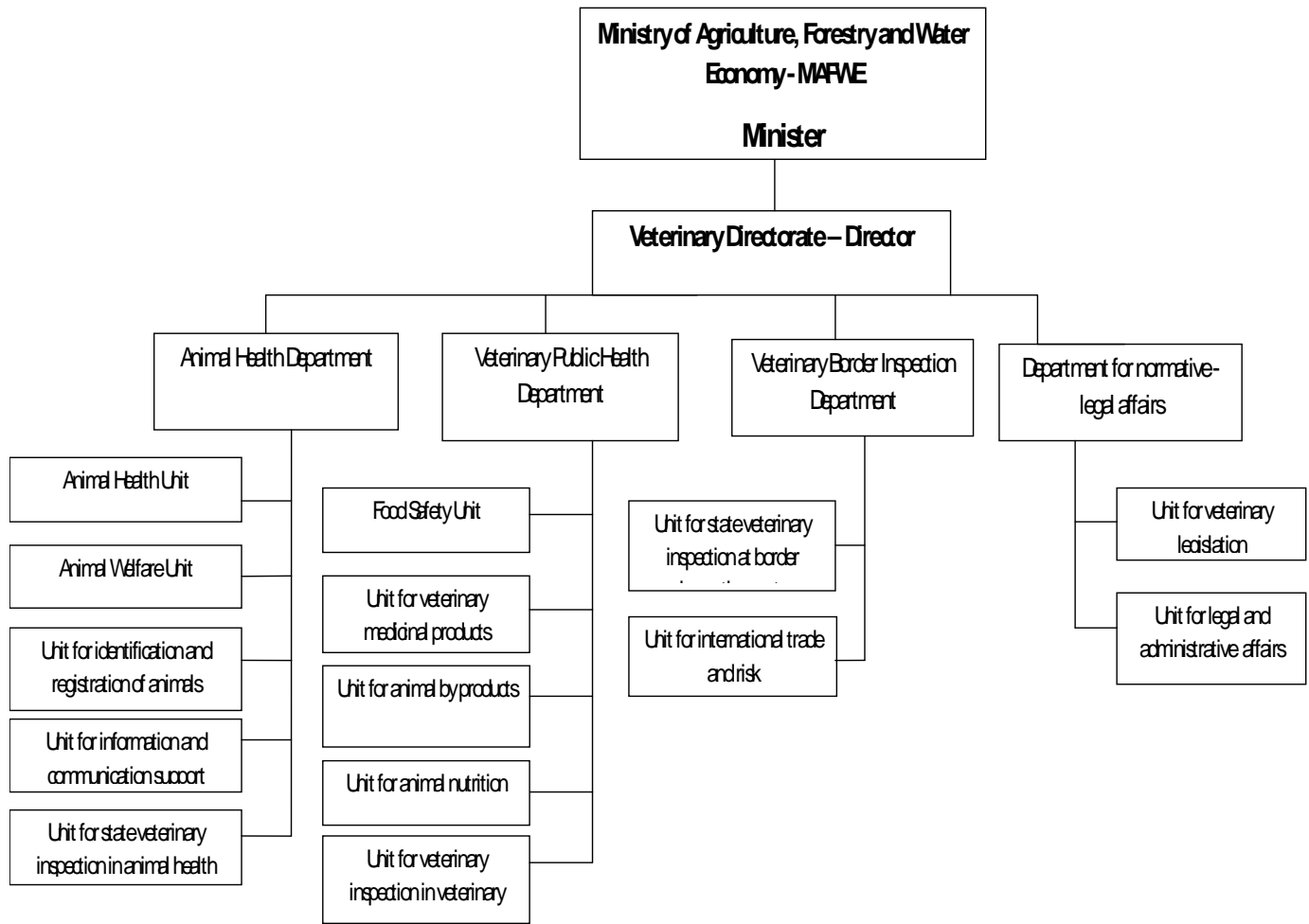
- Signature and ratification of the Stabilisation and Association Agreement;
- Participation to EU instruments/mechanisms, such as CARDS;
- Access to European and regional agreements and mechanisms on promotion of border management; and
- Signature and ratification of international conventions.

Future border management is based on integrated system for border management in whole, closely related to implementation of laws at national level and increased control for humans and livestock intended for import in and transit through and export from the territory of the country. Integrated concept for protection of borders, by improvement of methodology for intelligence data collection and more efficiently coordination activities and internal inter-agencies and international collaboration will provide better assurance focused to annul the risks originating from internal and international crime and terrorism. At same time, the future system will be focused to permanent improvement of border control system efficiency and augmentation of movement/circulation of people and goods.

Currently, number of civil servants employed in state veterinary service, namely Veterinary Directorate and Veterinary inspection, is 151. According to NPAA, in 2009 10 new employments are foreseen, in 2010 - 15, and in 2011 – 20. The total number for the period 2009-2011 is 45 new employees.

Veterinary Directorate for 2009, as budget beneficiary, disposes of 349.095.000, 00 MKD from the national Budget.

### Organizational chart of Veterinary Directorate



## II Phytosanitary Directorate

### 1. Introduction

Phytosanitary Directorate within Ministry of Agriculture, Forestry and Water Economy is competent authority for;

- plant health;
- overall plant protection;
- production, usage and marketing of fertilisers.

### 2. Departments and their tasks and duties:

**2.a. Sector for Plant Health**, monitoring and determination of harmful organisms responsible for the Plant Health, measures and obligations in connection with presence of harmful organisms on plants, plant products and other objects, prevention from their introduction and spreading, eradication measures, biological measures for protection of plants, access and exchange of information and information system, expenses and compensations, entrusted authorities, authorized services, authorities and bodies in the area of the plant health and other questions from the field of the plant health.

**2.b. Sector for Agro chemistry and Plant Protection** responsible for authorization, placing on the market, use and control of the plant protection products, placing on the market and control of active substances which are products, maximum residue levels, equipment for application, exchange of information about the products, production of the products, evidence of legal and single entities and persons involved in production and placing on the market, provisions for authorization of the entrusted authorities responsible for implementation, monitoring and control.

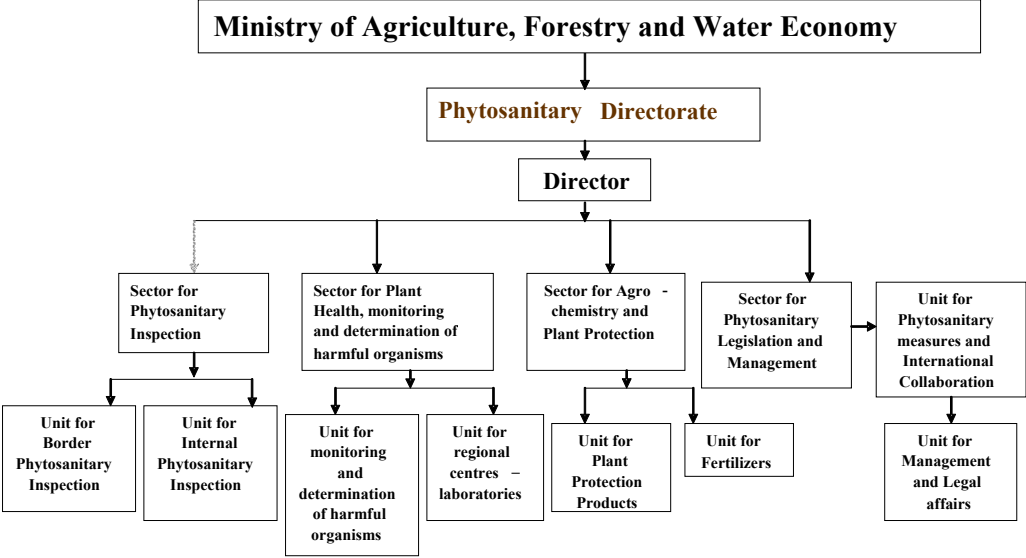
Unit for fertilizers responsible for the provisions for production, placing on the market, import, use of fertilizers, types of fertilizers, identification, quality, composition, sampling, packing, marking, examination, declaration, monitoring, registration and other issues regarding the fertilizers.

On 16.02.2009 as a result of changes of State Agriculture Inspectorate Law (**Official Gazette of the former Yugoslav Republic of Macedonia no. 20/09**) Sector for phytosanitary inspection was separate from Phytosanitary Directorate and became part of State Agriculture inspectorate.

According to NPAA, in 2009 10 new employments are foreseen, in 2010 - 10, and in 2011 – 20. The total number for the period 2009-2011 is 40 new employees.



# Organisational chart of Phytosanitary Directorate



### **III Food Directorate**

Food Directorate within the Ministry of Health is competent authority for control on foodstuffs of non-animal origin, food supplements, GMO food, food additives, food produced with ionising radiation, food produced with innovative technology, food for specific nutritional purposes (infant formula and follow-on formula), drinking water, mineral and spring waters, contaminants labelling of food, general food hygiene requirements, consumer protection, both in terms of food safety and in terms of consumer protection from fraud and food contact materials. As an exception the Food Directorate realises its competence also in terms of food of animal origin in catering facilities and other businesses dealing with food, the ready to eat products of which contain parts of products of animal origin. Official control apply in all phases of production and distribution including import, export and catering control.

#### **1. Departments and their tasks and duties:**

- Department of legal affairs and policy:
  1. Unit for normative legal and administrative matters;
  2. Unit for administrative and financial affairs and information analytical system;
  3. Unit for consumer protection;
  4. Unit for quality management.
  
- Department for official control:
  1. Regional unit Skopje;
  2. Regional unit Terovo;
  3. Regional unit Bitola;
  4. Regional unit Shtip;
  5. Regional unit Strumica;
  6. Regional unit Kumanovo;
  7. Unit for official controls on import/export.
  
- Department for registration
  1. Unit for registration and object categorisation;
  2. Unit for food for special nutritional use, food supplements, GMO food and novel food;
  3. Unit for monitoring programme for food safety.
  
- Department of scientific affairs and cooperation:
  1. Unit for risk assessment;
  2. Unit for risk communication;
  3. Unit for cooperation.

The following 3 units are responsible directly to the Director of the FD:

- Unit for Financial affairs;
- Unit for Human Resources;
- Unit of Internal Audit.

The Department of legal affairs and policy has 4 units. Its main activity is the legislation drafting and harmonisation of the national legislation with the EU Acquis. The Unit for consumer protection takes care of the consumer protection in the field of food safety and provides rapid information on all hazards from food products. The Unit for quality

management is responsible for ensuring consistency of procedures for preparing scientific opinions and preparation of working procedures for accreditation.

The implementation of controls is carried out by the inspectors of the Department for official control deployed in six regional units (Skopje, Tetovo, Bitola, Shtip, Strumica, Kumanovo and unit for official controls on import/ export). The export and import control is carried out on 12 border inspection posts.

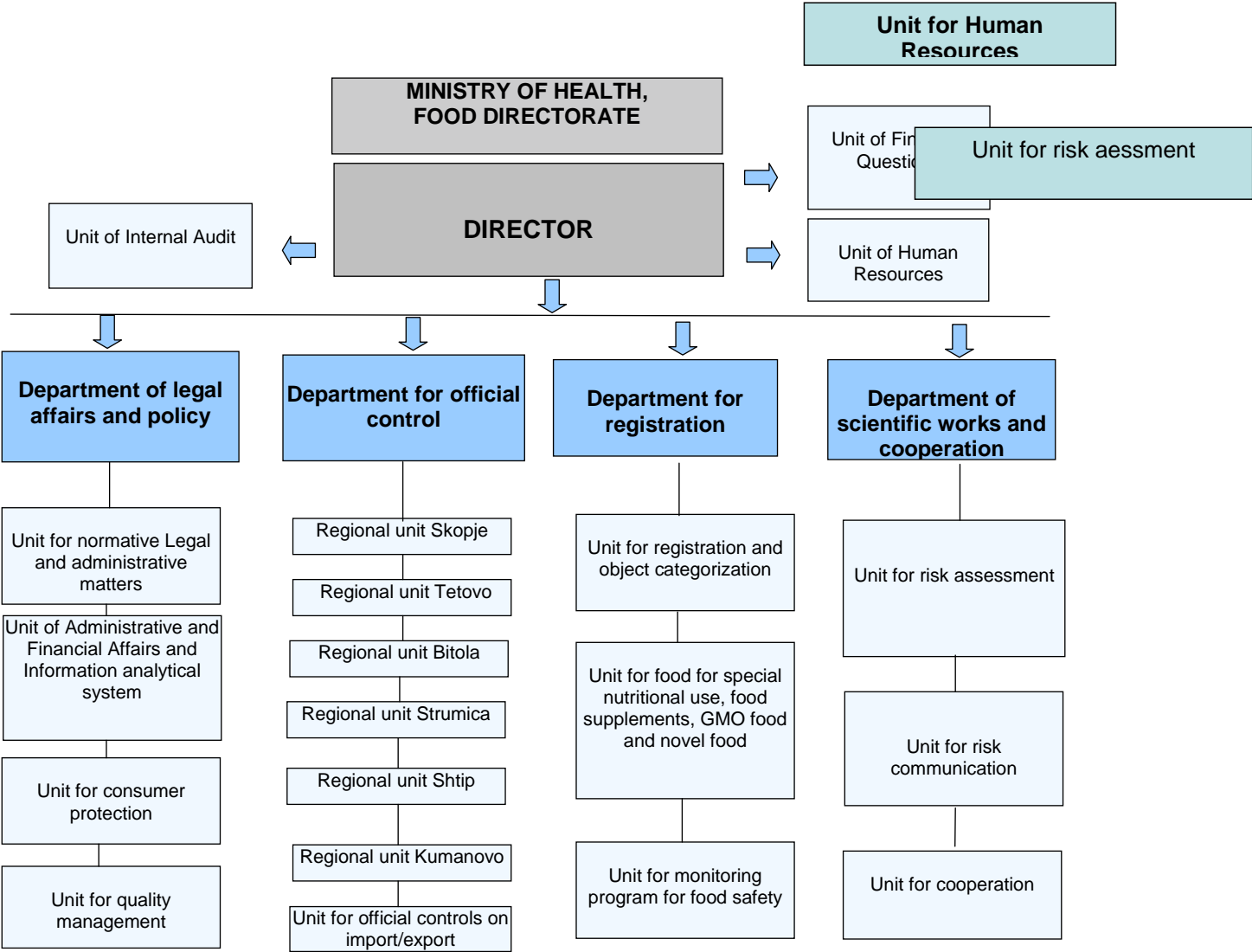
The Department for registration comprises 3 units. The Unit for registration and object categorisation performs the registration of legal entities dealing with the manufacture of food products and materials that come in contact with food. The Unit for food for special nutritional use, food supplements, GMO food and novel food covers the registration and control of production and trade of these specific types of food. Unit for monitoring programme for food safety is responsible for preparation of the monitoring program for food safety

The Department of scientific affairs and cooperation comprises 3 units and is responsible for assessing and communicating the food risks. The Unit for risk communication and information deals with the RASFF system and represents the national contact point for the system. The Unit for cooperation is responsible for implementation of policies for food safety and the achievement of international cooperation.

According to NPAA, in 2009 10 new employments are foreseen, in 2010 - 10, and in 2011 – 15. The total number for the period 2009-2011 is 35 new employees.

Food Directorate for 2009, as budget beneficiary, disposes of *44.961.000, 00 MKD* from the national Budget.

# Organogram of the Food Directorate



## **ANNEX IV - Reference to laws, regulations and strategic documents:**

### **Reference list of relevant laws and regulations:**

- Veterinary Health Law, 2007;
- Veterinary Public Health Law, 2007;
- Animal By-products Law, 2007;
- Animal Welfare Law, 2007;
- Identification and Registration of Animals Law, 2004;
- Livestock Breeding Law, 2008;
- Food Safety and Products and Materials Coming Into Contacts with Food, 2002;
- Plant Health Law, 2005;
- Plant Protection Products Law, 2007;
- Fertilisers Law, 2007.

### **Reference to AP /NPAA / EP / SAA**

#### **Reference to AP/EP**

The short-term priorities addressed in **Accession Partnership** regarding food safety, veterinary and phytosanitary policy are: 1. Reinforce the capacity of Veterinary Service at both central and local levels in order to put in place an EU-compatible control system, particularly for import controls. Strengthen the management and training of inspectors; 2. Continue the alignment of legislation with the veterinary and phytosanitary *acquis*; 3. Further align animal disease and animal health control systems with the EU legislative and institutional requirements as well as the contingency plans for List-A diseases.

Medium-term priorities: 1. Further align the legislation with the *acquis* regarding transmissible spongiform encephalopathies (TSE) and animal by-products, implement and control its enforcement and set up the necessary collection and treatment system; 2. Establish a properly staffed plant health authority and provide appropriate laboratory capacity to the phytosanitary services. Further align the phytosanitary legislation with the *acquis*.

#### **Reference to NPAA**

Regarding NPAA as a strategic document, there are several links:

The short-term future activities of institutions covered by Chapter 12, i.e. the Ministry of Health, Food Directorate, Ministry of Agriculture, Forestry and Water Economy, Veterinary Directorate will be focused on preparing a single Law on Food Safety. The new Law shall regulate the following key elements: delegation of a single body for food safety, clearly defined competencies, risk based procedures, placing on the market, approval/registration of food operators, import/export of food, possibility for monitoring, precautionary principle, emergency reporting, crises management and measures in emergency cases, and costs and fees for the activities regulated with this Law. Pursuant to the current Law on Public Veterinary Health, adoption of a bylaw is envisaged, which will regulate the amount and the method of payment for analysing the samples of animal origin during official controls. It is expected that implementation of the single framework Law on Food Safety will start by 2010.

In NPAA short-term priorities in the area of control measures for animal diseases the following by-laws are to be adopted: 1. Rulebook on diseases for which there is a mandatory reporting requirement 2. List of animal diseases for which there is a mandatory reporting requirement, manner and procedure of reporting and general measures and procedures for fight against contagious diseases 3. Rulebook on the rights and obligation of participants in the Surveillance System 4. List of laboratories for examination of rabies. In the aim of

strengthening the administrative capacity, Veterinary Directorate plans to conduct several trainings for its employees among which Trainings for animal health protection. In medium-term priorities several by-laws in the area of control measures for animal diseases are foreseen to be adopted: 1. Contingency Plan for New castle Disease 2. Contingency Plan for Classical Swine Fever 3. Contingency Plan swine vesicular disease.

In the area of conditions for import of live animals and products of animal origin foresees adoption of: 1. Rulebook on the conditions for import of live animals as well as list of countries from which import and transit in the former Yugoslav Republic of Macedonia is permitted, as well as, the form and contents of the relevant certificates; 2. Rulebook on the conditions for import of products of animal origin and transit through the former Yugoslav Republic of Macedonia, along with a list of countries from which import and transit are permitted, as well as, the form and contents of the relevant certificates. Regarding institutional framework, the development of the software system TRACES like is in the final phase

Within the NPAA in the field of plant health it is foreseen to continue alignment with the relevant *acquis*, to improve plant health control, registration and control of plant protection products and evidence of plant protection products application equipment.

List of harmful organisms for which there is a mandatory reporting, 2. Implementation of monitoring programs for harmful organisms and plant protection products, Implementation of plant passport system in R.M., 3. Implementation of the system on the rights and obligation of participants in the Survey, 4. List of laboratories for plants and plant protection products examination

#### **Reference to SAA**

The programme will contribute towards the implementation of the **Stabilisation and Association Agreement** Article 100 on gradual harmonisation of veterinary legislation with Community standards and Article 103 on the protection of animals against man-made disasters.

#### **Reference to MIPD**

In order to enlarge the ability to assume the obligations of membership, **Multi-Annual Indicative Planning Document** regarding food safety, veterinary and phytosanitary policy, indicates that support shall be given to the adoption of *acquis*, as well as its implementation, particularly in the area of controls, strengthening of administrative capacity and equipping of laboratories.

**Reference to National Development Plan (NDP) 2008-2013** (draft version) stress out greater obligation and the utmost responsibility regarding harmonisation process of the agriculture and food sector, namely policies, institutions and legal regulations towards EU requirements, stipulating from Stabilisation and Association Agreement. It also foresees substantiation of integrated and operative approach in food safety control and enhancing of its technical and professional capacity, as well as enforcement of relevant legislation in compliance with EU standards for food safety, in order to bring forth to consumers protection. Part of the strategic goals stated in NDP for further development in the agriculture field is: Reform of legal and institutional framework regarding food safety, veterinary issues, plant health, plant protection products, feed etc. and consumer's accession to safe and healthy food. Regarding institutional framework, NDP also envisage strengthening of technical and professional capacity of field inspection posts in order to provide efficient control in reducing health risk to humans and animals, control of maximum residue levels and enforcement of product certification by competent authorities.

**Reference to national / sector investment plans**

- National Food Safety Strategy 2007-2012;
- Monitoring Programme for Food Safety;
- Monitoring programme for plant health, plant protection products, application equipment for primary production;
- National Strategy for Integrated Border Management;
- National Action Plan for Integrated Border Management;
- Activities related to eradication of Brucellosis and Tuberculosis.

## **ANNEX V - Details per EU funded contract:**

### **Management and contracting arrangement**

The overall coordination of the activities of the project will be carried out by the Veterinary Directorate, Department for legal-normative matter, while the relevant departments within VD, PD, FD will have the responsibility for project execution and overall monitoring during its implementation.

The project activities would be implemented with several different contracts, including a one Twinning arrangement. For this particular contract, a steering committee will be established to oversee the implementation process of the project activities. The twinning arrangement will also allow for administrative capacity building, training, integrity, legal development and addressing the cross-cutting issues. The project leaders will be responsible for the overall management, representation (co-ordination with the EU and other international bodies) as well as reporting to the Contracting Authority. The contact persons and details for this contract would be developed in the process of preparation of the actual Twinning Fiche, prior to the submission to the MSs.

### **The expected contracting arrangements are:**

**One Works contract** will be concluded to support the project under component 1, with an expected duration of 24 months. Budget of approximately EUR 600 000 (IPA funds will be EUR 450 000 and the national co-financing EUR 150 000.)

**One Framework contract** will be conducted for carrying out **supervision during the construction period of component 1**. The allocated budget for this contract is approximately 150 000 EUR, IPA funds. (IPA funds will be EUR 112 500 and the national co-financing EUR 37 500)

**One Supply contract** will be concluded to cover the equipment of the BIP under component 1 and the specialised equipment for official controls under component 3. The budget is approximately EUR 700 000 (IPA funds will be EUR 525 000 and the national co-financing EUR 175 000). The project duration is expected to be of 6-8 months, followed by warranty period of 12 months.

**One Supply contract** will be concluded to cover a purchase of vaccines for oral vaccination of wild animals against rabies and Classical Swine Fever and actual implementation of the vaccination campaign. The budget of approximately EUR 1 700 000 (IPA funds will be EUR 1 275 000 and the national co-financing EUR 425 000). The project duration is expected to be of 6-8 months, followed by warranty period of 12 months.

**One Twining contract** will be concluded with duration of 24 months. Budget of approximately EUR 1 348 000 (IPA funds will be EUR 1 280 600 and the national co-financing EUR 67 400).