

## Technical Assistance for the Evaluation of the EU Assistance to Turkey in the Field of Health and Safety at Work Evaluation Mandate

Directorate General/Unit	DG ELARG, Unit A.3
Type of evaluation	Thematic Evaluation External (to be contracted)
Planned start date	December 2014
Planned completion date	April 2015 (indicative)
Budget/budget line:	IPA/2013/23681
Indicative budget	70 000 EUR
Type of procedure	Framework procedure

### 1. Why do we need this evaluation?

#### 1.1 Justification

As a candidate country, Turkey needs to transpose and implement the acquis upon accession. In the past decade administrative capacity for policy making and labour inspection has been reinforced qualitatively and quantitatively. Legislation has been adopted aiming to transpose the EU acquis in the field of health and safety at work; including the EU Framework Directive on the protection of health and safety at work (89/391/EEC). This legislation has not yet fully entered into force.

The implementation of legislation is a challenge for various reasons:

- About one third of total employment is in the informal sector which is not protected by the labour law;
- The number of labour inspectors dealing with occupational health and safety is not adequate to carry out inspections across the country;
- A full-fledged safety culture and wellbeing at work is not yet fully integrated into working life;
- Cases of occupational accidents and diseases remain under-reported to the authorities.

#### 1.2 Purpose of the evaluation

Until 2007 Turkey benefited from the EU pre-accession funds; later named as the Instrument for Pre-Accession (IPA); which drew together and concentrated all EU financial support in one single instrument. EU assistance is managed under the decentralised implementation system in Turkey., which will continue under IPA II.

Social Policy is one of the areas supported through EU funds in the form of technical assistance, supplies, works and twinning as well as through the demand-driven TAIEX (Technical Assistance and

Information Exchange) for seminars, workshops, study trips and expert missions focussing on specific subjects.

Health and safety at work is a major area of the EU social policy regulated through the EU acquis setting the minimum standards across the EU Member States. The acquis addresses and promotes occupational health and safety in all sectors of activity; both in public and private, and protects workers in the workplace. Specific rules apply at different types of workplaces, for the use of work equipment, and for physical, chemical, biological agents, etc. EU's Occupational Safety and Health (OSH) Strategic Framework for 2014-2020 is in place outlining the EU policies in this field.

Nowadays the National governance mechanisms are in place for policy making and follow-up.

Most of the relevant EU funded projects have been subject to regular monitoring or independent evaluations during their lifetime as well as after completion. On the basis of the past and future findings gathered from the interviews with the main stakeholders working on OHS issues, the evaluation aims to enhance EU value added and cost-effectiveness in delivering assistance while addressing beneficiary needs.

## **2. What might it include?**

### **2.1 Scope (indicative)**

This thematic evaluation is launched in the context of the IPA evaluation programme under the IPA Transition Assistance and Institution Building Component, which aims at providing assistance to enhance the relevance, effectiveness, efficiency, impact, sustainability and accountability of Union assistance by means of evaluations of policies and projects financed from any of the instruments whose implementation is delegated to the Director General of DG Enlargement

Given the importance of OHS issues for the working population in Turkey, DG Enlargement intends to carry out a thematic evaluation of the EU funded actions in this field in order to take stock of the actions in the sphere of social policy and plan future actions in similar fields, The evaluation is addressed not only to the EU stakeholders but also to the Turkish authorities and social partners in order to clarify the context within which they are operating with regard to OHS issues, as well as to identify future priorities that may be tackled with the support of the EU.

### **2.2 Objectives (indicative)**

The global objective of the assignment is to provide findings and conclusions on the performance of EU assistance in Turkey in the field of occupational health and safety with regard to the alignment with the EU acquis and practices and recommendations on the measures/actions that might be addressed by IPA 2014-2020 to improve programming and project identification.

In particular, the evaluation should provide judgment on the:

- impact of the assistance in the field of OHS during the period 2002-2013 (sample projects), with regard to the alignment with the EU acquis in the field of occupational health and safety;
- coherence of the assistance with the priorities for the accession process related to chapter 19 Social policy and employment in light of the EU Progress Reports for Turkey;

<b>3. How we will do it?</b>	
<b>3.1 Tentative timing</b>	
Consultation with the stakeholders, Steering Group set up and elaboration of the draft ToR	August – October 2014
Validation of the ToR	October 2014
Signature of the external contract	November 2014
Preparatory meeting	December 2014
Kick-off meeting	January 2015
Organisation of a briefing (end of desk and field phase meeting, if relevant), dedicated to present the preliminary results and to consult on the findings with the stakeholders	March 2015
Delivery of final evaluation outputs. Debriefing of results; Dissemination at HOFOS/NIPACs meeting.	April 2015
Debriefings	April 2015
<b>3.2 Stakeholders and Steering group – Who should be involved?</b>	
<p>The beneficiary of the evaluation is the European Commission, DG ELARG.</p> <p>The stakeholders for this evaluation use:</p> <p><i>National stakeholders include (non-exhaustive list):</i></p> <ul style="list-style-type: none"> <li>• OHS institutions;</li> <li>• Relevant Ministries;</li> <li>• Central Finance and Contracts Unit.</li> </ul> <p><i>COM stakeholders include (non-exhaustive list):</i></p> <ul style="list-style-type: none"> <li>• DG ELARG Directorate B, namely B.3;</li> <li>• The Delegation of the European Union to Turkey.</li> <li>• DG EMPL</li> </ul> <p><i>Other stakeholders</i></p> <ul style="list-style-type: none"> <li>• International Labour Organisation.</li> </ul>	
<b>Quality control of the evaluation</b>	

The launching and the implementation of the evaluation will be supported by an advisory Reference Group that will ensure the quality of the evaluation and will have responsibilities, as follows:

- Guiding the planning and implementation of the evaluation to comply with the quality standards and pre-determined criteria (it will be consulted on the evaluation mandate, draft terms of reference and all draft reports);
- Assisting the evaluation manager (DG ELARG Unit A.3) and the Delegation of the European Union to Turkey in implementation of activities;
- Providing an assessment of the quality of the work of the consultant; including endorsement of the inception report, interim report and the final report;
- Ensure proper follow-up action plan after completion of the evaluation.

The Reference Group will include representatives from DIR A and B of DG Enlargement and other EC's services, DGs (DG EMPL), if necessary other relevant stakeholders.