

## ANNEX

### ANNUAL ACTION PROGRAMME FOR TURKEY FOR THE YEAR 2014

#### 1 IDENTIFICATION

<b>Beneficiary</b>	Türkiye
<b>CRIS/ABAC Commitment references</b>	<b>2014/031-874</b>
<b>Total cost</b>	EUR 608 005 815.70
<b>EU Contribution</b>	EUR 342 034 633.80
<b>Budget line</b>	22.02 03 01
<b>CRIS/ABAC Commitment references</b>	<b>2014/037-708</b>
<b>Total cost</b>	EUR 6 740 662.60
<b>EU Contribution</b>	EUR 5 780 118.60
<b>Budget line</b>	22.02 03 02
<b>Total EU Contribution for both budget lines</b>	<b>EUR 347 814 752.40</b>
<b>Management Mode/ Entrusted entities</b>	<p>Indirect management with Türkiye: The Operating Structure responsible for the execution of the actions is the Central Finance and Contracts Unit (CFCU) at the Under-Secretariat of the Treasury.</p> <p>In case of Action 3 “Support to Participation in Union programmes and agencies”, implementation will consist in the payment of the IPA part of the financial contribution to the programmes by the National Fund.</p> <p>Direct management by the European Commission: under Action 7 (Fundamental Rights) the activity "Strengthening the Civilian Oversight of Internal Security Forces" with the United Nations Development Programme (UNDP);</p> <p>Indirect Management with an Entrusted Entity (World Health Organisation – WHO): Action 7b ‘Strengthening National Capacities against COVID-19 and other Public Health Emergencies’</p> <p>Under Action 8 (Home Affairs) one activity will consist of a Contribution to EU Regional Trust Fund in response to the Syrian crisis.</p>
<b>Final date for concluding <u>Financing Agreements</u> with the IPA II beneficiary</b>	At the latest by 31 December 2015

<b>Final date for concluding contribution/delegation agreements, <u>procurement and grant contracts</u></b>	3 years following the date of entry into force of the Financing agreement, with the exception of the cases listed under Article 114 (2) Financial Regulation.  For the multi-donor actions set out herewith, procurement contracts, grant contracts and contribution agreements shall be signed by both parties no later than 31/12/2024.
<b>Final date for operational implementation</b>	13 years following the date of entry into force of the Financing agreement.
<b>Final date for implementing the Financing Agreement</b>  (date by which this programme should be de-committed and closed)	17 years following the entry into force of the Financing agreement.
<b>Programming Unit</b>	NEAR B4 - Türkiye
<b>Implementing Unit/ EU Delegation</b>	EU Delegation to Türkiye (Ankara)

## 2 DESCRIPTION OF THE ACTION PROGRAMME

### 2.1 SECTORS SELECTED UNDER THIS ACTION PROGRAMME

- Rationale for the selection of the specific sectors under this programme:

With the aim to concentrate IPA II financial assistance on a limited number of key priorities, and taking into account that sectors on environment and climate change, transport, competitiveness and innovation, education, employment and social policies are covered through multi-annual sector operational programmes with separate financing decisions, the proposed annual action programme covers four sectors identified in the indicative country strategy paper for 2014-2020 (CSP): Democracy and governance; rule of law and fundamental rights; energy; agriculture and rural development.

**Democracy and Governance** includes a specific action on *civil society*, reflecting the importance the Commission gives to fostering effective pluralism in Türkiye which implies respect for fundamental rights and freedoms, the rule of law and the possibility of social and political change. In this regard, the *civil society* action under this programme focuses on crucial aspects such as civil society development, increased cooperation between civil society and public institutions and civil society dialogue between Türkiye and the EU.

In order to strengthen EU-Türkiye relations and the country's integration with the EU, including at the level of citizens, opportunities for exchange and participation play an important role. Therefore, the action *Support to participation in Union programmes and Agencies* aims at sustaining Türkiye's involvement in various EU programmes. The action *Town twinning between Türkiye and the EU* will help to foster contacts as well as knowledge transfer about the EU *acquis*. Finally, to advance the introduction of EU standards in the country, the action *Regulatory reform and acquis alignment* will provide assistance for institution building activities linked to the *acquis* and negotiation chapter benchmarks.

In response of the EU to the earthquakes on 06 February 2023, the Commission supports a specific action for *Participatory, Inclusive and Green Recovery for Local Services in the Earthquake-Affected Region*, to contribute to the alleviation of the suffering of earthquake-affected provinces and support local authorities that have already had multiple, overlapping socio-economic vulnerabilities and limited capacities for local services provision.

**Rule of law and fundamental rights** lie at the heart of the Enlargement strategy. Related reform needs have also been identified as major priority in the Strategy paper for Türkiye. Support in the action *Judiciary* will aim at strengthening the independence, impartiality, efficiency and administration of the judiciary. As regards *Fundamental rights*, the action includes activities to key institutions, contributing to further strengthening the respect for fundamental rights and freedoms for all individuals without discrimination. *Home affairs* is one of the key areas of cooperation between Türkiye and the EU, even more after the entry into force of the EU-Türkiye readmission agreement and launch of the visa liberalisation roadmap at the end of 2013. The Home affairs action will mainly provide support to Türkiye for implementing related requirements. Moreover, an action for the *Strengthening National Capacities against COVID-19 and*

*other Public Health Emergencies* shall ensure effective vaccination and treatment and reduce mortality due to COVID-19, as well as strengthen laboratory systems for improved preparedness and response to public health threats in earthquake affected areas.

**Agriculture and rural development** is a key sector in Türkiye, both in social and economic terms, employing still more than 20% of the country's labour force. Action *Agriculture* supports Türkiye to align with relevant EU legislation and to increase relevant institutional capacity. A second action for *facilitating agricultural recovery and mitigating earthquake repercussions for sustainability (FARMERS)* will contribute to the recovery and sustainable development of the severely earthquake-affected agricultural sector in Türkiye. This action aligns with the priorities and objectives outlined in the Indicative Strategy Paper (ISP) for Türkiye. It directly contributes to the achievement of specific priorities identified in the ISP, such as enhancing economic development, strengthening social inclusion, promoting sustainable growth, and supporting institutional capacity-building.

- Overview of past and on-going EU, other donors' and/or IPA II beneficiary's actions in the relevant sectors:

Under the IPA instrument 2007-2013, Türkiye has been implementing pre-accession assistance under indirect management (previously called decentralised management), i.e. EU budget implementation tasks have been delegated to the Turkish authorities, with institutions set up specifically for this purpose. The total of this previous IPA assistance amounts to EUR 4.7 billion. Support for institution building – which is also at the core of this action programme – has been mainly provided through annual programming with projects, particularly focusing on justice, home affairs and fundamental rights and supporting various fields for aligning with the EU *acquis*.

Türkiye needs, however, to strengthen its capacity to absorb funds, achieve results and implement EU financial assistance in a timely manner. Given the backlog in implementing previously programmed actions, attention needs to be paid to ensuring complementarity and proper sequencing of activities. The introduction of more strategically planned multi-annual sector approaches under IPA II addresses this issue. Still, greater ownership by the lead institution for each sector and stronger cooperation among stakeholders will be required in order to improve efficiency and effectiveness<sup>1</sup>.

Relatively few international donors provide grant support to Türkiye. However, international financial institutions (IFIs) are very active with loan programmes. The Council of Europe, several UN agencies and other specialised international organisations (IOs – e.g. the International Organisation for Migration) are also active in Türkiye, working on topics such as judicial reform, fundamental rights and migration and border management. Several of these institutions will continue to be involved in the implementation of pre-accession assistance under this Action Programme in their fields of expertise. To avoid overlapping assistance, the Commission systematically consults and meets Member States embassies, IFIs and IOs, especially at country level.

#### ***List of Actions foreseen under the selected Sectors:***

---

<sup>1</sup> Recommendation from the study "Mapping Sector strategy", contract IPIA 2013/318972, commissioned by DG Enlargement.

## Democracy and Governance

INDIRECT MANAGEMENT WITH THE IPA II beneficiary		OTHER IMPLEMENTATION ARRANGEMENTS	
Action 1 - <i>Town Twinning between and Türkiye and the EU</i>	EUR 3 772 833.99	n.a.	
Action 2 - <i>Regulatory Reform and Acquis Alignment</i>	EUR 39 499 832.27	n.a.	
Action 3 - <i>Support to participation in Union Programmes and Agencies</i>	EUR 167 304 624.00	n.a.	
Action 4 - <i>Civil Society</i>	EUR 18 900 066.89	n.a.	
Action 5 - <i>Participatory, Inclusive and Green Recovery for Local Public Services in the Earthquake-Affected Region</i>	EUR 11 713 816.00		
<b>TOTAL</b>	<b>EUR 241 191 173.15</b>	<b>TOTAL</b>	

## Rule of Law and Fundamental Rights

INDIRECT MANAGEMENT WITH THE IPA II beneficiary		OTHER IMPLEMENTATION ARRANGEMENTS	
Action 6 - <i>Judiciary</i>	EUR 12 530 479.99	n.a.	
Action 7 - <i>Fundamental Rights</i>	EUR 4 370 621.30	Direct Management for direct grant award with UNDP	EUR 4 646 829.10
Action 7b - <i>Strengthening National Capacities against COVID-19 and other Public Health Emergencies</i>	n.a	Indirect Management with an Entrusted Entity WHO	EUR 12 444 110.09

Action 8 - <i>Home Affairs</i>	EUR 54 276 420.17	Direct Management for contribution to EU Trust Fund in response to the Syrian crisis	EUR 12 575 000.00
<b>TOTAL</b>	<b>EUR 71 177 521.46</b>	<b>TOTAL</b>	<b>EUR 29 665 939.19</b>

### **Agriculture and Rural Development**

INDIRECT MANAGEMENT WITH THE IPA II beneficiary		OTHER IMPLEMENTATION ARRANGEMENTS	
Action 10 - <i>Agriculture and Rural Development</i>	EUR 2 795 301.00	n.a.	
Action 10b - <i>FARMERS: Facilitating Agricultural Recovery &amp; Mitigating Earthquake Repercussions for Sustainability</i>	EUR 2 984 817.60		
<b>TOTAL</b>	<b>EUR 5 780 118.60</b>	<b>TOTAL</b>	

## DESCRIPTION AND IMPLEMENTATION OF THE ACTIONS

<b>SECTOR 1</b>	<b><i>Democracy and Governance</i></b>	<b><i>EUR 241 191 173.15</i></b>
<b>Action 1</b>	<b><i>Town Twinning between Türkiye and the EU</i></b>	<b><i>EUR 3 772 833.99</i></b>

### ***(1) Description of the Action, objective, expected results and key performance indicators***

Town twinnings provide an opportunity for facilitating local authorities' involvement in the EU *acquis* alignment process while learning from good practices in EU Member States. On the other hand, town twinnings can set a framework for creating people to people exchanges and thereby involve citizens and civil society.

The objective of the action is to create sustainable structures for exchange between local administrations in Türkiye and EU Member States in areas relevant for EU accession

Expected results of this action are:

- The capacity of key institutions for town twinnings with the EU (Ministry of EU Affairs, Union of Municipalities, Union of Provincial Services and Ministry of Interior) will be improved, and a road-map will be published to give guidance for further structural improvements;
- Relations with key partners in the EU and Türkiye for town twinning will be sustained, including through strengthened networking structures;
- The capacity of Turkish local authorities will be improved in areas relevant for EU accession and best practices will be disseminated;
- The number of town twinnings involving Turkish local administrations will increase, their effectiveness will be sustained through effective promotion and involvement of key stakeholders such as civil society and citizens at local level.

Key indicators that will be considered for the performance measurement of this action will be:

- Progress achieved in meeting the political criteria related to government at level of local administration;
- Number of local authorities actively involved in EU-related activities of Union of Municipalities;
- Number of official town twinning agreements between local authorities in Türkiye and in EU countries;
- Number of Turkish local authorities that have institutional contact point for EU affairs or for town twinning with the EU.

Moreover, and as specified in the specific action document on town twinning, additional outputs will be measured through specific indicators with targets by 2017 and 2020.

***(2) Assumptions and conditions***

National co-financing of EUR 419,203.76 (10% of total cost) will be provided to achieve the above mentioned results.

For successful implementation of the action, it is assumed that there will be sufficient interest by municipalities in EU Member States to participate in town twinning activities with Turkish counter-parts. Moreover, for sustainability of the action it will be essential to guarantee active involvement of the Union of Municipalities.

Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

***(3) Implementation arrangements of the action:*** indirect management with Türkiye

***(3)(a) Short description of the tasks entrusted to the entity***

This action will be managed under indirect management by the CFCU as operating structure. The entrusted entity shall be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and for ensuring the legality and regularity of the expenditure incurred in the implementation of the programme.

The lead institution for programming and monitoring this action is the Ministry of EU Affairs that will closely coordinate with the Union of Municipalities, the Union of Provincial Services, Ministry of Interior as well as other relevant institutions.

<b>Action 2</b>	<b><i>Regulatory Reform and Acquis Alignment</i></b>	<b><i>EUR 39 499 832.27</i></b>
-----------------	--	---------------------------------

***(1) Description of the Action, objective, expected results and key performance indicators***

Assistance will be provided for institution building activities linked to the *acquis* and negotiation chapter benchmarks (UNIBE European Integration Facility) as well as preparing mature funding proposals in the context of a "Project Preparation Facility (PPF).

The "Project Preparation Facility" will serve to strengthen the ability of the relevant institutions (potential beneficiaries) to design and appraise programmes and actions to be programmed in the framework of the pre-accession financial assistance to Türkiye and to help beneficiary institutions in the assessment tasks regarding grant-schemes.

The "UNIBE European Integration Facility" is needed to respond in a demand driven manner to requests coming from the Turkish public administration in form of technical assistance in the field of *acquis* alignment.

The objective of the action is to support institution building activities regarding the EU *acquis* and negotiation chapters, economic criteria, public administration reform and regulatory reform.

Expected results of this action are:

- The absorption of programmed EU funds will have improved combined with an increased efficiency during implementation;
- The alignment with EU *acquis* and the implementation capacity in relevant fields will have increased.

Key indicators that will be considered for the performance measurement of this action will be:

- Number of updated legislative acts and regulatory frameworks in place in line with EU *acquis*;
- % of IPA II-funded supply and works contracts for which PPF has been used.

Moreover, and as specified in the specific action document on regulatory reform and *acquis* alignment, additional outputs will be measured through specific indicators with targets by 2017 and 2020.

**(2) Assumptions and conditions**

Co-financing of EUR 4 388 870.25 (10% of total cost) will be provided to achieve the above mentioned results.

Failure to comply with the requirement set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

**(3) Implementation arrangements of the action:** indirect management with Türkiye

**(3)(a) Short description of the tasks entrusted to the entity**

The activities under this action will be managed under indirect management by the CFCU as operating structure. The entrusted entity shall be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and for ensuring the legality and regularity of the expenditure incurred in the implementation of the programme.

The lead institution for programming and monitoring this action is the Department of EU Affairs in the Ministry of Foreign Affairs that will closely coordinate with other relevant institutions.

<b>Action 3</b>	<b><i>Support to participation in Union programmes and agencies</i></b>	<b><i>EUR 167 304 624.00</i></b>
-----------------	---	----------------------------------

**(1) Description of the action, objective, expected results and key performance indicators**

Türkiye has participated in different Union Programmes and Agencies under the previous IPA framework, and participation in the new generation of programmes is foreseen for: Erasmus+, Horizon 2020, COSME, Customs, Fiscalis and the European Environmental Agency. Türkiye might decide to also participate in additional programmes.

The objective of the action is to ensure Türkiye's participation in Union programmes and agencies by co-financing the costs of the entry-tickets/participation fees for the different programmes.

Expected results of this action are:

- Enhanced participation of Türkiye in Union programmes and agencies, including increased exchanges with EU Member States;
- Strengthened ownership and responsibility of Türkiye (including in financial terms) for participation in Union programmes and agencies.

Key indicators that will be considered for the performance measurement of this action will be:

- Number of programmes for which an international agreement has been concluded;
- Türkiye's participation rates in the different Union programmes;
- Number of successful applications to the Union programmes.

## ***(2) Assumptions and conditions***

Commitment of Türkiye for EU accession continues.

Government institutions are fully committed to the development and implementation of policies and institutional changes required to deliver the action's results.

Agreed national co-financing of 245 413 554.88 (59.46 %) will be provided to achieve the above mentioned results.

Failure to comply with the requirement set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

***(3) Implementation arrangements of the action:*** implementation will consist in the payment of the IPA part of the financial contribution to the programmes by the National Fund.

### ***(3)(a) Short description of the tasks entrusted to the entity***

The National Fund is responsible for the pre-accession financial assistance share of the financial contribution to be paid by the country to participate in Union programmes and Agencies.

Upon signature of the financing agreement, the National Fund will request from the Commission the transfer of the full amount of pre-accession financial assistance. These funds must be used to pay the EU share of the financial contribution to be paid by Türkiye to participate in Union programmes and agencies.

Türkiye shall pay its total financial contribution as stipulated in the relevant international agreements signed between Türkiye and the European Commission, and within the deadlines specified in those agreements. In case the Financing Agreement is not signed by the deadline, IPA funds will be transferred later to the National Fund on the basis of its request (upon signature of the financing agreement) and shall be used to reimburse the financial contribution paid by Türkiye.

IPA funds of 2014 year are front-loaded and it will co-finance entry tickets fees for the years 2015 and 2016. Therefore, in the Annual Programme for Türkiye for 2015 there will no longer be such a support.

<b>Action 4</b>	<b><i>(Sub-sector) civil society</i></b>	<b><i>EUR 18 900 066.89</i></b>
-----------------	--	---------------------------------

***(1) Description of the action, objective, expected results and key performance indicators***

The action aims at improving the legislative environment for active citizenship, strengthening cooperation between public sector and civil society organisations (CSOs); enhancing civil society dialogue and intercultural exchange between civil societies in Türkiye and Europe.

Expected results of the activities under this action are:

- Transparent and participatory policy making including CSOs as fundamental and legitimate partners has been introduced in public administration practice;
- Participatory capacity to decision-making processes and advocacy skills of CSOs strengthened;
- Capacities of public institutions in implementing participatory tools and mechanisms for effective CSO participation to policy improved;
- Joint cultural actions and the preservation and promotion of cultural heritage and diversity promoted.

Key indicators that will be considered for the performance measurement of this action will be:

- Number of local, regional and national level participation mechanisms established by public institutions or jointly established by public authorities and CSOs including networks, platforms and joint civic initiatives;
- Number of CSO networks and platforms active in Türkiye;
- Number of draft/published legal/strategic documents utilising the code of conduct;
- Number of cultural institutes involved in EU-Türkiye civil society dialogue;
- Number of exchanges between professionals, academics in the field of archaeology and cultural heritage

Moreover, and as specified in the specific action document for the sub-sector civil society, the outputs of each of the four activities will be measured through specific indicators with targets by 2017 and 2020.

Activity 4 of this Action focuses on the refurbishment, equipment and operationalisation of the EU-Türkiye Anatolian Archaeology and Cultural Heritage Institute, located in Gaziantep. The building and equipment of the Institute were damaged by the February 2023 earthquakes that caused devastation in eleven provinces in Türkiye. Repairing the damages in the renovated parts of the building is essential in order to re-operationalise

and open the building to its final beneficiaries, i.e. researchers, experts and broader public including civil society representatives and people engaged in creative sectors.

***(2) Assumptions and conditions***

Government institutions are fully committed to the development and implementation of policies and institutional changes required to deliver the action's results.

National co-financing of EUR 2 498 936.85 (11.68% of total cost) will be provided to achieve the above mentioned results.

Failure to comply with the requirement set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

***(3) Implementation arrangements of the action:*** indirect management with Türkiye

***(3)(a) Short description of the tasks entrusted to the entity***

The activities under this action will be managed under indirect management by the CFCU as operating structure. The entrusted entity shall be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and for ensuring the legality and regularity of the expenditure incurred in the implementation of the programme.

The lead institution for programming and monitoring this action is the Ministry of Foreign Affairs, Directorate for EU Affairs that will closely coordinate with relevant civil society organisations and cultural institutes as well as with Ministry of Culture and Tourism and other relevant institutions.

<b>Action 05</b>	<b><i>Participatory, Inclusive and Green Recovery for Local Public Services in the Earthquake-Affected Region</i></b>	<b><i>EUR 11 713 816.00</i></b>
------------------	---	---------------------------------

**(1) Description of the Action, objective, expected results and key performance indicators**

The overall objective of this stand-alone Action aims to contribute to Türkiye’s recovery by supporting local public service delivery in the earthquake affected region. The IPA II beneficiary will work with GIZ, which will provide both technical advice and operational support, in close coordination with the DEUA.

The specific objectives are to:

- improve quality of service delivery of earthquake-stricken local authorities (LAs)
- enable civic engagement in the recovery efforts

**Expected results of the action are as follows:**

- i. Improved local level plans for earthquake recovery
- ii. Improved access to local public services
- iii. Participation of CSOs and local population in local planning, development and monitoring
- iv. Contribution of CSOs'/non-governmental organisations'/Umbrella organisations' contribution to earthquake recovery efforts

**The following key indicators will be considered for the performance measurement of this action:**

- Percentage of population returned to housing units and workplaces
- Percentage of beneficiaries satisfied with service delivery of local authorities
- Number of beneficiaries of services provided by CSOS supported through the grant scheme projects
- Number of businesses supported by the Business Support Organizations (BSOs) supported through the grant scheme projects

**(2) Assumptions and conditions**

For the implementation of the action, the continued commitment by the Turkish authorities, including the necessary political support to achieve the action's objectives and expected results, as well as the sufficient interest and engagement from the beneficiary institutions should be ensured.

**(3) Implementation arrangements for the action**

**(3)(a) Indirect management with IPA II Beneficiary**

The Central Finance and Contract Unit (CFCU) will be the Contracting Authority of the Action. The Contracting Authority will be responsible for tendering, contracting, administration, overall action supervision, review and final approval of the reports, financial management including payments of Action activities.

Directorate for EU Affairs (DEUA) in the Ministry of Foreign Affairs will have the lead implementation responsibility of the Action and coordinate with Ministry of Environment, Urbanisation and Climate Change, Union of Municipalities of Türkiye and Union of Provinces.

<b>SECTOR 2</b>	<i>Rule of law and fundamental rights</i>	<i>EUR 100 843 460.65</i>
<b>Action 6</b>	<i>(Sub-sector) Judiciary</i>	<i>EUR 12 530 479.99</i>

**(1) Description of the action, objective, expected results and key performance indicators**

The action aims at further strengthening and making more concrete and visible the independence, impartiality, efficiency and administration of the judiciary as well as continuing with the reform of the penitentiary system.

Expected results of the activities under this action are:

Under *strengthening independence, impartiality and accountability of judiciary* (one activity):

- More transparent, fair inspection system of judges & prosecutors developed.

Under *professionalism and competence of the judiciary* (one activity):

- Effectiveness of auxiliary staff supporting the judges and prosecutors increased.

Under *improving efficiency and effectiveness of the judiciary* (six activities):

- Effective and accurate investigation system developed through improving and standardizing the investigation techniques used by prosecutors;
- An improved judicial notification system established;
- Credible and accurate judicial statistics system established;
- The institutional capacity of enforcement offices strengthened;
- Legal and institutional structure for victims established;
- Effectiveness of the administrative judiciary increased.

Under *reform of the penitentiary* (2 activities):

- An offender assessment system established for conditional release implementation;
- Prison staff performing in line with European standards;
- A standardized discipline and reward regime and efficient civil monitoring system established;

Key indicators that will be considered for the performance measurement of this action will be:

- Level of progress achieved towards meeting accession criteria;
- Number of violation judgements by the European Court of Human Rights ECHR;
- Improvement of clearance rate of backlog in courts through reduction in number of pending cases and duration of proceedings.

Moreover, and as specified in the specific action document for the sub-sector judiciary, the outputs of the activities will be measured through specific indicators with targets by 2017 and 2020.

## ***(2) Assumptions and conditions***

Commitment of Türkiye for EU accession continues.

Government institutions are fully committed to the development and implementation of policies and institutional changes required to deliver the action's results.

National co-financing of EUR 922 680.50 (approx. 7% of total cost) will be provided to achieve the above mentioned results.

Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

**(3) Implementation arrangements of the action:** indirect management with Türkiye

**(3)(a) Short description of the tasks entrusted to the entity**

The activities under this action will be managed under indirect management by the CFCU as operating structure. The entrusted entity shall be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and for ensuring the legality and regularity of the expenditure incurred in the implementation of the programme.

The lead institution for programming and monitoring this action is the Ministry of Justice that will closely coordinate with High Council of Judges and Prosecutors, the Justice Academy, High Courts, Turkish Bar Association as well as other institutions.

<b>Action 7</b>	<b>(Sub-sector) Fundamental rights</b>	<b>EUR 9 017 450.40</b>
-----------------	--	-------------------------

**(1) Description of the action, objective, expected results and key performance indicators**

The action aims at contributing to further strengthening of respect for fundamental rights and freedoms for all individuals without discrimination in line with the ECHR and the case law of the ECtHR.

Expected results of the activities under this action are:

- i. The capacity of Parliament in protecting and promoting Human Rights is strengthened;
- ii. The institutional capacities of Chief Civil Administrators about Crowd Control and the Civil Inspectors about Effective Investigation are strengthened;
- iii. The institutional capacity of Bar Associations and Lawyers on European Human Rights Standards is strengthened;
- iv. The civilian oversight of Internal Security forces is enhanced in coordination with the Ministry of Interior General Directorate of Provincial Administration.

Key indicators that will be considered for the performance measurement of this action will be:

- Progress made on fundamental rights and freedoms, as assessed by the EC progress reports;
- Number of applications to Constitutional Court and European Court of Human Rights.

Moreover, and as specified in the specific action document for the sub-sector fundamental rights, the outputs of the activities will be measured through specific indicators with targets by 2017 and 2020.

### ***(2) Assumptions and conditions***

Commitment of Türkiye for EU accession and meeting the political criteria and *acquis* chapter 23 continues.

Government institutions are fully committed to the development and implementation of policies as well as developing their capacity to deliver the action's results.

Agreed national co-financing of EUR 414 243.23 (approximately 4 % of total cost) will be provided to achieve the above mentioned results.

Failure to comply with the requirement set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

### ***(3) Implementation arrangements of the action:***

The activities leading to results (i), (ii), (iii) will be managed under indirect management with Türkiye

### ***(4) Short description of the tasks entrusted to the entity:***

These activities will be managed under indirect management by the CFCU as operating structure. The entrusted entity shall be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and for ensuring the legality and regularity of the expenditure incurred in the implementation of the programme.

The lead institution for programming and monitoring this action is the Ministry of EU Affairs that will closely coordinate with Ministry of Justice as the responsible institution for monitoring the implementation of the Action Plan on the Prevention of Violations of European Convention on Human Rights together with the involvement of other key stakeholders such as Grand National Assembly of Türkiye, Ministry of Interior (including the General Directorate of Provincial Administration), Union of Turkish Bar Associations as well as other institutions.

**For activity leading to result iv. on Civilian Oversight of Internal Security Forces**  
Direct management for direct grant award with UNDP

***Essential elements of the action (for direct management)***

## **Grant - Direct grant award:**

### a) Objectives and foreseen results:

This activity aims to reinforce the grounds and promote an enabling environment for the institutionalization of the civilian oversight of the internal security, with a focus on inclusion of a citizen-focused participatory planning and implementation practices into the public administration system.

The following results are foreseen for this activity:

1. Police and Gendarmerie basic laws, in the light of civilian oversight and accountability principles revised;
2. The performance evaluation system which improves the control system of the Ministry of Interior over internal security forces improved;
3. A preliminary draft of the legal framework on the institutionalization of the Local Prevention and Security Councils and "National Crime Prevention Office" prepared;
4. The assessment of basic parliamentary oversight in Türkiye updated;
5. Based on the findings of the comparative analysis, a modeling study to propose amendments in the structure of the Commissions in the Parliament done;
6. An organizational strategy regarding the preparation of crime prevention and security plans at the national level developed;
7. A five-year organizational strategy for the oversight of internal security forces in Türkiye designed;
8. On the basis of relevant legal regulations made across the country Local Prevention and Security Councils established;
9. For the effective functioning of the institutionalization of Local Prevention and Security Councils a strategy and implementation plan, including a training module, prepared;
10. Awareness raising programs for civil elements for citizens developed and implemented periodically;
11. Training programs implemented by the Ministry of Interior for provincial governors and sub-governors evaluated from the perspective of civilian oversight and updated;
12. Recommendations as regards the establishment of a common internal security forces academy prepared and presented to the authorities;

### **Justification for the use of an exception to calls for proposals**

UNDP was chosen as beneficiary of the direct grant award for this activity because of its highly specialized technical competence on civilian oversight reform in accordance with art. 190 of the Financial Regulation's Rules of Application and due to its previous experience through phase I (completed) and a phase II of the project (on-going until December 2014). Implementation of the proposed activity under this programme through a direct grant award with UNDP under Direct Management will therefore allow

for continuity and sustainability of results achieved with previous interventions, by providing training, capacity building and policy advisory assistance to the Ministry through UNDP's network of experts.

The essential selection criteria are financial and operational capacity of the applicant. The award criteria are relevance, effectiveness and feasibility, sustainability and cost-effectiveness of the action.

Indicative amount of the grant: EUR 5,400,000

Maximum rate of EU co-financing: The maximum possible rate of EU co-financing will be 100 % of the total cost of the action in accordance with article 192 of the Financial Regulation if full funding is essential for the action to be carried out. The full funding will be justified by the responsible authorising officer in the award decision, in respect of the principles of equal treatment and sound financial management.

Indicative date for signing the grant agreement: Completion of Phase II will determine the nature and scope of the activities in phase in order to ensure a meaningful continuation without duplication.

<b>Action 7b</b>	<b><i>Strengthening National Capacities against COVID-19 and other public health emergencies</i></b>	<b><i>EUR 12 444 110.09</i></b>
------------------	--	---------------------------------

***(1) Description of the Action, objective, expected results and key performance indicators***

The action's overall objective is to strengthen laboratory-based emergency preparedness and response capacities for pandemics from emerging and re-emerging pathogens, in order to ensure effective vaccination and treatment and reducing mortality due to COVID-19, and to strengthen laboratory systems for improved preparedness and response to public health threats in earthquake affected areas.

The specific objectives are:

1. To contribute to the development of the country's capacity for the most effective utilization of rapid COVID-19 detection modality
2. To enhance Genomic Surveillance capacity of laboratories in Türkiye for timely detection and characterization of high-threat, priority and emerging and re-emerging pathogens; and
3. To re-establish a functional and effective laboratory system in the earthquake -affected area

Expected results of the action are as follows:

- i. Faster testing of COVID-19 patients
- ii. Processes for viral and human genome sequencing are established
- iii. Ag-RDTs are procured
- iv. Use of Ag-RDTs monitored in POC facilities supplied with Ag-RDTs

- v. National Reference Laboratories and laboratories in the earthquake region are equipped with relevant NGS equipment and reagents
- vi. Capacity of laboratory staff on genomic surveillance through basic, advanced and pathogen specific trainings on NGS, bioinformatics and molecular epidemiology is built
- vii. Institutional capacity of Ministry of Health Laboratory system is strengthened
- viii. A functional and effective laboratory system in the EQ affected area is re-established
- ix. Laboratory workforce to deliver quality diagnostics for high threat pathogens in the EQ area is enhanced and monitored
- x. Coordination between laboratory and surveillance systems in EQ affected area is strengthened
- xi. Institutional and policy capacity of laboratory system is strengthened

The following key indicators will be considered for the performance measurement of this action:

- Time to receive test results for individuals tested at POC supplied with procured Ag-RDTs
- Number of the sequenced positive samples and COVID-19 variants of concern and interest and relevant viral mutations detected
- Number of staff trained on NGS, Bioinformatics and molecular epidemiology
- Genomic surveillance strategy developed
- Number of provincial public health laboratories re-equipped and operational with molecular diagnostics and microbiology testing capacity in the 11 earthquake affected provinces
- Number of capacity building workshops on microbiology culture and molecular diagnostics delivered
- Number of functional laboratories capable of detecting disease carrying vectors at the central and regional level
- Inter-laboratory proficiency testing program for vector-borne diseases implemented

## ***(2) Assumptions and conditions***

The action will also receive funds from the 2014 Annual Action Programme. The procurement of antigen tests and other identified equipment may be delayed due to travel and other logistical challenges of the COVID-19 crisis. Similarly, international workshops trainings etc., may also be delayed because of unavailability of experts. Lastly total and universal lock downs with worsening COVID-19 case load across the globe may hamper partners' ability to execute/implement activities timely.

With regards to earthquake zone, there could be challenges for hospitals sending samples and reporting the data. Similarly, personnel's dedication to participate and cooperate throughout the implementation would be necessary. High level support and determination of the MoH as well as its commitment to coordinate between the laboratory and surveillance system is essential.

In order to effectively implement the action plan the support of all main stakeholders will be needed. The process will be coordinated by the Ministry of Health (MoH). WHO will provide technical assistance in capacity building as well as in procurement of the equipment.

Coordinated efforts will be made in order to effectively execute this project. In this regard a National Steering Committee will be established.

### ***(3) Implementation modalities***

#### ***(3)(a) Indirect management***

##### **(i) Indirect management with an international organisation (World Health Organisation - WHO).**

This implementation entails the procurement of antigen tests and providing technical assistance for strengthening the institutional capacity of the national reference laboratory in Türkiye for viral genome sequencing.

The envisaged entity has been selected using the following criteria:

WHO has a recognised mandate for improving public health and is perceived as a reliable partner on the global, regional and Turkish public health arena. Furthermore, the WHO involvement would guarantee access to resources at global and regional level through dedicated networks and international guidelines/standards. WHO has provided technical assistance in three previous communicable disease and a mental health projects. The know how that has been built by the WHO technical team, the pool of national and international expertise gathered as well as the logistic support mechanisms, put the WHO in a unique position to support the implementation of this new project.

In case the envisaged entity would need to be replaced, the Commission's services may select a replacement entity using the same criteria.

This action will also receive funds under the 2016 AAP.

<b>Action 8</b>	<b><i>(Sub-sector) Home affairs</i></b>	<b><i>EUR 66 851 420.17</i></b>
-----------------	---	---------------------------------

#### ***(1) Description of the action, objective, expected results and key performance indicators***

The action aims at improving the administrative infrastructures in the field of migration management in line with the Law on Foreigners and International Protection and the requirements of the EU-Türkiye readmission agreement; as well as supporting border security and surveillance through modernization of border surveillance system and enhanced inter-agency collaboration in line with EU's Integrated Border Management (IBM) policies and strategies.

Expected results of the activities under this action are:

Under *migration and asylum*:

- i. Enhanced removal capacity for irregular migrants in line with EU best practices and international standards;

- ii. Capacity for nationality identification of migrants is improved, , incl. through piloting a language analysis system and purchase of relevant technical equipment;
- iii. Comprehensive and sustainable practice for voluntary return and reintegration assistance is established;
- iv. Capacity of CSOs working on migration and international protection and their cooperation with EU counter-parts and public institutions (incl. in decision making) has been improved;
- v. Awareness of key stakeholders about migration and international protection has been raised through a systematic approach (incl. media).
- vi. Further provision of social services for Syrian refugees under temporary protection and related institutional capacity increased

Under Integrated Border Management:

- vii. Institutional capacity and operational know-how in terms of border surveillance and fight against irregular migration at Turkish -EU borders has been increased;
- viii. The capacity for customs controls and surveillance at pilot airports will be increased;
- ix. Interagency cooperation has been enhanced through the establishment of a National Coordination and Joint Risk Analysis Centre (NACORAC).

Key indicators that will be considered for the performance measurement of this action will be:

- Number of requirements fulfilled under the visa liberalisation roadmap;
- Level of progress achieved in alignment with the EU *acquis* and standards;
- Number of irregular migrants returned to countries of origin (voluntary and forced return);
- Quantified hosting capacity for irregular migrants in removal centres in Türkiye;
- Number of irregular migrants that have received gender-sensitive voluntary return assistance;
- Number of consultations and cooperation agreements organised between Directorate General for Migration management (DGMM) and CSOs;
- Swift transfer of EUR 12 575 000 to the EU Regional Trust Fund in response to the Syrian crisis
- Number of illegal border crossings (incl. trafficking in human beings) prevented;
- Quantities of illegal goods (drugs cigarettes, explosives, etc.) seized at borders;
- Km of area coverage for modernised surveillance at Western borders.

Moreover, and as specified in the specific action document for the sub-sector home affairs, the outputs of each of the nine activities will be measured through specific indicators with targets by 2017 and 2020.

## ***(2) Assumptions and conditions***

National co-financing of EUR 11 003 067.34 (approximately 14% of total cost) will be provided to achieve the above mentioned results.

The financing of the activity on a National Coordination and Joint Risk Analysis Centre is conditional on the enacted data protection legislation that meets European standards.

Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

***(3) Implementation arrangements of the action:***

**The activities with the expected results (i), (ii), (iii), (iv), (v), (vii), (viii) and (ix) will be managed under indirect management with Türkiye.**

***Short description of the tasks entrusted to the entity:***

Those activities with an overall EU contribution of EUR 54 276 420.17 will be managed under indirect management by the CFCU as operating structure. The entrusted entity shall be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and for ensuring the legality and regularity of the expenditure incurred in the implementation of the programme.

The lead institution for programming and monitoring this action is the Ministry of Interior that will closely coordinate with its sub-institutions, notably the General Directorate for Migration Management and the Border Management Bureau as well as with Ministry of Customs and Trade and other relevant institutions.

**For activity with expected result (vi) on provision of educational services for Syrian refugees under temporary protection (EU contribution: EUR 12 575 000) : Direct management**

In line with recent European Council Conclusions a contribution of EUR 12 575 000 to the EU Regional Trust Fund in response to the crisis in Syria is foreseen under this programme. The Constitutive Agreement signed with the donors on 15 December 2014 defines the rules and procedures applying to the management and governance of the Trust Fund.

This contribution will be swiftly transferred to the EU Trust Fund so as to maximise coherence and synergies among similar on-going and planned activities addressing the needs of Syrians under temporary protection and of the communities hosting them. Specific attention should be given to the needs of Syrian youth aiming to continue their higher education in Türkiye.

The Trust Fund shall implement the contribution either:

- directly (i) by the Commission's departments, including its staff in the Union Delegations under the authority of their respective Head of Delegation, (ii) or through executive agencies;

- or indirectly with third countries or the bodies they have designated, international organisations and their agencies, public law bodies or bodies governed by private law with a public service mission to the extent that the latter provide adequate financial guarantees.

<b>SECTOR 8</b>	<b><i>Agriculture and rural development</i></b>	<b><i>EUR 5 780 118.60</i></b>
<b>Action 10</b>	<b><i>Agriculture and rural development</i></b>	<b><i>EUR 2 795 301.00</i></b>

***(1) Description of the action, objective, expected results and key performance indicators***

The objective of the action is to contribute to Türkiye’s accession by supporting alignment with EU legislation in the field of agriculture and rural development, and to enhance the institutional capacity of Ministry of Food agriculture and livestock (MoFAL) to implement the requirements of relevant EU legislation in Türkiye within the scope of chapter 11: Agriculture and rural development.

In order to achieve this objective, three activities are supported under this action, which are: (i) Development of strategy for alignment with Common market organization (CMO) and (ii) Capacity building for measure “Advisory services” under the Instrument for Pre-Accession – Rural Development IPARD II Programme and (iii) Establishment of a farm advisory system (FAS) in Türkiye.

Expected results of the activities under this action are:

- A strategy laying down all necessary steps, timetable and estimated budget for gradual adoption of EU legislation on CMO by the accession has been prepared.
- Institutional capacity related with the Common Agricultural Policy (CAP) and CMO regime within the Ministry and stakeholders has been improved through awareness raising activities and trainings.
- The advisory services capacity for operating related measure in IPARD II has been improved.
- A farm advisory system has been established in line with EU requirements.

Key indicators that will be considered for the performance measurement of this action will be:

- A roadmap for the alignment of the CMO developed.
- The number of trained advice providers increased.
- The number of trained advisors in FAS increased.
- Drafted legislation for EU harmonized FAS.

***(2) Assumptions and conditions***

Commitment of Türkiye for EU accession continues.

Government institutions are fully committed to the development and implementation of policies and institutional changes required to deliver the action results.

National co-financing of EUR 931 767.00 (25 % of total cost) will be provided to achieve the above mentioned results.

Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

**(3) Implementation arrangements of the action:** indirect management with Türkiye

**(3)(a) Short description of the tasks entrusted to the entity**

The activities under this action will be managed under indirect management by the CFCU as operating structure. The entrusted entity shall be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and for ensuring the legality and regularity of the expenditure incurred in the implementation of the programme.

The lead institution for programming and monitoring this action is MoFAL.

<b>Action 10b</b>	<b><i>FARMERS: Facilitating Agricultural Recovery &amp; Mitigating Earthquake Repercussions for Sustainability</i></b>	<b><i>EUR 2 984 817.60</i></b>
-------------------	--	--------------------------------

***(1) Description of the action, objective, expected results and key performance indicators***

The overall objective of the action is to catalyse a comprehensive, sustainable, and inclusive recovery of the agricultural sector in earthquake-affected regions in Türkiye, fostering resilience against future disasters while enhancing livelihoods and food security.

There are two specific objectives:

1. To strengthen agricultural resilience in the disaster region and to build a Sustainable and Climate-Resilient Agriculture Economy
2. To empower vulnerable groups

In order to achieve these objectives, two main activities are supported under this action, which are:

In relation to Specific Objective 1:

- 2.2** Facilitating restoration of agricultural supply and value chains by establishing linkages between farmers, cooperatives, MSMEs, suppliers, markets and governmental entities.

- 2.3 Organising technical trainings for cooperatives, MSMEs, associations, and governmental entities on disaster-resilient agricultural practices and ecological farming methods.
- 2.4 Advocating and disseminating knowledge about sustainable, resilient, and green farming (SRGF) practices within the agricultural community.
- 2.5 Organizing informative sessions on the sustainable and climate-and-disaster-resilient agriculture economy.

In relation to Specific Objective 2:

- 2.1 Development and implementation of a labour support programme for farmers.
- 2.2 Organising an "On-Farm Internship/Apprenticeship" youth event to attract and involve the youth in agricultural production.

Expected results of the activities under this action are:

- (i) Capacities of cooperatives, MSMEs, farmers and MoAF provincial directorates in the five affected provinces are increased through tailored trainings and mentorship programmes.
- (ii) Awareness of farmers and stakeholders in the five affected provinces is raised, and information is increased through targeted publications and meetings.
- (iii) Livelihoods and employment opportunities of vulnerable groups are improved in the five affected provinces through labour support programme.
- (iv) Capacities of vulnerable groups in the five affected provinces are increased through specific capacity-building initiatives.

Key indicators that will be considered for the performance measurement of this action will be:

- Number of actors benefited from capacity-building activities through mentorship programmes, trainings, awareness-raising and advocacy activities
- Number of vulnerable groups, including women, youth, and refugees benefited from labour support programme and internship/apprenticeship programme

***(2) Assumptions and conditions***

The main assumptions of the action are the following: the political environment is stable; farmers, cooperatives and SMEs remain engaged and interested in the project activities; the climatic conditions are favourable to agriculture, with no extreme weather events or natural disasters that could severely impact agricultural productivity; the agricultural market is stable; the government policies continue to be supportive for SMEs fostering a conducive environment for growth and sustainability; skilled labour is available to meet the needs of agricultural cooperatives and SMEs; and the project's training initiatives are effective in equipping participants with necessary skills.

Decent working conditions should be ensured during the implementation of the project.

National co-financing of EUR 28 777.00 to be provided.

Failure to comply with the requirements set out above may lead to recovery of funds under this programme and/or re-allocation of future funding.

**(3) Implementation arrangements of the action:** The action will be implemented under indirect management by the IPA II beneficiary, Türkiye, via a service contract by acknowledging of the crisis declaration.

**(3)(a) Short description of the tasks entrusted to the entity**

N/A

The lead institution for programming and monitoring this action is the Ministry of Agriculture and Forestry.

This action will also receive funds under the 2015 AAP.

## **2.2 PROVISIONS APPLICABLE TO ALL ACTIONS:**

**(1) Authorisation for the use of simplified forms for grants included in the actions to be awarded under indirect or direct management:**

**a) Forms of grant and categories of costs covered:**

The grants for the actions under this programme shall take either or a combination of the following forms:

(a) lump sums, reimbursement on the basis of unit costs and flat-rate financing calculated in accordance with the beneficiaries' historical data or usual cost accounting practices for the categories of eligible costs specified below;

(b) the reimbursement of eligible costs actually incurred for all other categories of eligible costs.

The categories of eligible costs that may be covered by the lump sum, reimbursement on the basis of unit costs and flat-rate financing are the following: support staff costs, local transportation, local office consumables and supplies, communication activities and visibility events.

Other categories of eligible costs shall be reimbursed on the basis of eligible costs actually incurred.

The amounts of the lump sums, unit costs and flat rate financing to be used shall be calculated in accordance with the method set out in point c. The amounts of the lump sums, unit costs and flat rate financing to be declared by the beneficiaries shall be calculated in accordance with the method set out in point c.

**b) Justification:**

Given the nature of the supported activities, and in order to simplify the management of the grants expected under this programme, some costs may be identified in each grant's action budget per unit, global price or as a percentage of other eligible direct costs.

When grants or parts of grants are based on simplified cost options, these amounts shall be established in such a way as to exclude fraud and profit *a priori*. The costs shown in the contract should not be challenged by ex post controls, i.e. through comparison with the actual costs they cover.

Verifications/audits may be performed to check whether the formulas used by the beneficiary to determine unit costs, lump sums or flat-rates are compliant with the contractual conditions or the generating events have occurred at all. Any undue payment made to the final beneficiaries, may be recovered by the contracting authority up to the amount of the simplified cost options.

c) Method to determine and update the amounts :

Amounts will be determined by reference to statistical data, factual information or similar objective means, and/or to the historical data of each beneficiary.

d) No-profit and co-financing principles and absence of double financing:

Grant applicants will need to explain the methods proposed to calculate the amounts of unit costs, lump sums and/or flat-rates, to which costs they refer, and clearly explain all formulas for calculation of the final eligible amount.

### **3 BUDGET**

### 3.1 INDICATIVE BUDGET TABLE - COUNTRY ACTION PROGRAMME FOR TÜRKIYE

		Indirect management with the IPA II beneficiary			Other Implementation arrangements					
	Titles	EU Contribution	IPA II Beneficiary co-financing	Total expenditure	EU Contribution	IPA II Beneficiary co-financing	Total expenditure	M M	Total programme	Total EU Contribution
Democracy and rule of law	<b>Democracy and governance</b>	<b>241 191 173.15</b>	<b>253 506 749.74</b>	<b>494 697 922.89</b>	<b>0</b>	<b>0</b>	<b>0</b>		<b>494 697 922.89</b>	<b>241 191 173.15</b>
	AD 1 - Town twinning between Türkiye and EU	3 772 833.99	419 203.76	4 192 037.75	0	0	0	IM BC	4 192 037.75	3 772 833.99
	AD 2 - Regulatory reform and acquis alignment	39 499 832.27	4 388 870.25	43 888 702.52	0	0	0	IM BC	43 888 702.52	39 499 832.27
	AD 3 - Participation in Union programmes	167 304 624.00	245 413 554.88	412 718 178.88	0	0	0	IM BC	412 718 178.88	167 304 624.00
	AD 4 - Civil society	18 900 066.89	2 498 936.85	21 399 003.74	0	0	0	IM BC	21 399 003.74	18 900 066.89
	AD 5 - Participatory, Inclusive and Green Recovery for Local Services in the Earthquake-Affected Region	11 713 816.00	786 184.00	12 500 000.00				IM BC	12 500 000.00	11 713 816.00
	<b>Rule of law and fundamental rights</b>	<b>71 177 521.46</b>	<b>12 339 991.07</b>	<b>83 517 512.53</b>	<b>29 665 939.19</b>	<b>124 441.09</b>	<b>29 790 380.28</b>		<b>113 307 892.81</b>	<b>100 843 460.65</b>
	AD 6 - Judiciary	12 530 479.99	922 680.50	13 453 160.49	0	0	0	IM BC	13 453 160.49	12 530 479.99
AD 7 - Fundamental rights	4 370 621.30	414 243.23	4 784 864.53	4 646 829.10	0	4 646 829.10	IM BC and DM	9 431 693.63	9 017 450.40	

	AD 7b - Strengthening National Capacities against COVID-19 and other Public Health Emergencies				12 444 110.09	124 441.09	12 568 551.11	IM EE	12 568 551.18	12 444 110.09
	AD 8 - Home affairs	54 276 420.17	11 003 067.34	65 279 487.51	12,575,000.00		12,575,000.00	IM BC and DM	77 854 487.51	66 851 420.17
	<b>TOTAL</b>	<b>312 368 694.61</b>	<b>265 846 740.81</b>	<b>578 215 435.42</b>	<b>29 665 939.19</b>	<b>124,441.09</b>	<b>29 790 380.28</b>		<b>608 005 815.70</b>	<b>342 034 633.80</b>
Competi- tiveness and growth	<b>Agriculture and rural development</b>	<b>5 780 118.60</b>	<b>960 544.00</b>	<b>6 740 662.60</b>	<b>0</b>	<b>0</b>	<b>0</b>		<b>6 740 662.60</b>	<b>5 780 118.60</b>
	AD 10 - Agriculture	2 795 301.00	931 767.00	3 727 068.00	0	0	0	IM BC	3 727 068.00	2 795 301.00
	AD 10b - Facilitating Agricultural Recovery & Mitigating Earthquake Repercussions for Sustainability	2 984 817.60	28 777.00	3 013 594.60	0	0	0	IM BC	3 013 594.60	2 984 817.60
	<b>TOTAL</b>	<b>5 780 118.6</b>	<b>960 544.00</b>	<b>6 740 662.60</b>	<b>0</b>	<b>0</b>	<b>0</b>		<b>6 740 662.60</b>	<b>5 780 118.60</b>
	<b>G TOTALS</b>	<b>318 148 813.21</b>	<b>266 807 284.81</b>	<b>584 956 098.02</b>	<b>29 665 939.19</b>	<b>124 441.09</b>	<b>29 790 380.28</b>		<b>614 746 478.30</b>	<b>347 814 752.40</b>

#### **4 IMPLEMENTATION MODALITIES AND GENERAL RULES FOR PROCUREMENT AND GRANT AWARD PROCEDURES**

##### **DIRECT MANAGEMENT:**

Part of this programme shall be implemented by direct management by the Commission / by the Union Delegations in accordance with article 58(1)(a) of the Financial Regulation and the corresponding provisions of its Rules of Application.

Procurement shall follow the provisions of Part Two, Title IV Chapter 3 of the Financial Regulation No 966/2012 and Part Two, Title II, Chapter 3 of its Rules of Application.

Grant award procedures shall follow the provisions of Part Two Title IV Chapter 4 of the Financial Regulation No 966/2012 and Part Two Title II Chapter 4 of its Rules of Application.

Under the Financial Regulation, Parts One and Three of the Financial Regulation and its Rules of Application shall apply to external actions except as otherwise provided in Part Two, Title IV.

The Commission may also use services and supplies under its Framework Contracts concluded following Part One of the Financial Regulation.

##### Twining:

Twining projects shall be set up in the form of a grant agreement, whereby the selected Member State administrations agree to provide the requested public sector expertise against the reimbursement of the expenses thus incurred.

The contract may in particular provide for the long-term secondment of an official assigned to provide full-time advice to the administration of the IPA II beneficiary as resident twinning advisor.

The twinning grant agreement shall be established in accordance with relevant provisions of Part Two Title IV Chapter 4 of the Financial Regulation and Part Two Title II Chapter 4 of its Rules of Application. Parts One and Three of the Financial Regulation and its Rules of Application *shall* apply to external actions except as otherwise provided in Part Two, Title IV.

##### **INDIRECT MANAGEMENT:**

Part of this programme shall be implemented by indirect management by Türkiye in accordance with Article 58(1)(c) of the Financial Regulation and the corresponding provisions of its rules of application.

Part of this programme shall be implemented by indirect management with entrusted entities other than the IPA II beneficiary in accordance with Article 58(1)(c) of the Financial Regulation and the corresponding provisions of its Rules of application.

The change of management mode from indirect management to direct management, whether partially or entirely is not considered a substantial change provided that all essential elements of the actions have been specified in the initial text of the financing decision.

In case an action needs to be implemented under indirect management by an entity other than the one defined for a particular action, the change of entrusted entity shall not be considered substantial provided that this entity has already been identified in this Financing Decision, the entity meets the selection criteria of Article 61(2) FR and the description of the entrusted tasks remains the same.

The general rules for procurement and grant award procedures shall be defined in the Financing Agreement and the relevant delegation agreements between the Commission and the entrusted entity implementing such action.

## **5 PERFORMANCE MONITORING ARRANGEMENTS**

As part of its performance measurement framework, the Commission shall monitor and assess progress towards achievement of the specific objectives set out in the IPA II Regulation on the basis of pre-defined, clear, transparent measurable indicators. The progress reports referred to in Article 4 of the IPA II Regulation shall be taken as a point of reference in the assessment of the results of IPA II assistance.

The Commission will collect performance data (process, output and outcome indicators) from all sources, which will be aggregated and analysed in terms of tracking the progress versus the targets and milestones established for each of the actions of this programme, as well as the country strategy paper.

In the specific context of indirect management by IPA II beneficiaries, national IPA Coordinators (NIPACs) will collect information on the performance of the actions and programmes (process, output and outcome indicators) and coordinate the collection and production of indicators coming from national sources.

The overall progress will be monitored through the following means: a) Result orientated monitoring (ROM) system; b) IPA II beneficiaries' own monitoring; c) self-monitoring performed by the EU Delegations; d) joint monitoring by the Commission and the IPA II beneficiaries, whereby the compliance, coherence, effectiveness, efficiency and coordination in implementation of financial assistance will be regularly monitored by an IPA II monitoring committee, supported by sectoral monitoring committees, which will ensure a monitoring process at sector level.'