1. Basic information

1.1 CRIS Number: 2008/020-350
1.2 Title: Management of unsealed radionuclides in medical establishments
1.3 ELARG Statistical code: 03.64 - Nuclear safety
1.4 Location: Bosnia and Herzegovina

Implementing arrangements:

1.5 Contracting Authority (EC):
The European Community represented by the Commission of the European Communities for and on behalf of Bosnia and Herzegovina.

1.6 Implementing Agency:
Not applicable
1.7 Beneficiaries:

Ms. Elma Kučukalić-Selimović
Institute of Nuclear Medicine
Clinical Centre of Sarajevo University
Bolnička 25
71000 Sarajevo
Phone: + 387 33 298310
Fax: +387 33 298240
E-mail: kcunuk@bih.net.ba

Ms. Zvezdana Rajkovača
Institute for Nuclear Medicine and Thyroid Diseases
Clinical Centre of Banja Luka
12 beba 1
78000 Banja Luka
Phone: +387 51 302730
Fax: +387 51 302730
E-mail: zvezdana@blic.net

Mr. Radoslav Lončar
Department for Nuclear Medicine
Clinical Hospital Centre Mostar
Bijeli Brijeg bb
88000 Mostar
Phone: +387 36 341972
Fax: +387 36 341972
E-mail: (radoslav.loncar@tel.net.ba)
Ms. Amra Čičkušić
Clinic for Nuclear Medicine
University Clinical Centre Tuzla
Trnovac bb
75000 Tuzla
Phone: +387 35 303341; +387 35 270336
Fax: +387 35 250474
E-mail: suadamra@yahoo.com

Ms. Nejra Latić
Department for Nuclear Medicine
Department for Internal Diseases
Cantonal Hospital Zenica
Crkvice 6
72000 Zenica
Phone: +387 32 246504
Fax: +387 32 405534
E-mail: dr-nejralatic@kbze.ba

Financing:

1.8 Overall cost (VAT excluded): EUR 500 000
1.9 EU contribution: EUR 500 000
1.10 Final date for contracting: 2 years following the date of conclusion of the Financing Agreement.
1.11 Final date for execution of contracts: 2 years following the end date for contracting.
1.12 Final date for disbursements: 3 years following the end date for contracting.

2. Overall Objective and Project Purpose

2.1 Overall Objective:
To improve the safety and security of the management of radionuclides into medical establishments in line with the acquis on radiation protection.

2.2 Project purpose:
The project will consist of assessing current management practices in all medical institutes of Bosnia and Herzegovina that are using radionuclides (with the exception of sealed radioactive sources) and whenever necessary to provide and install equipment that will contribute to reduce occupational exposure. Organisation of training courses on radiation protection is part of the project.

2.3 Link with AP/NPAA/EP/SAA
The sectoral policies of the European/Accession Partnerships with Bosnia and Herzegovina (2006/55/EC) in the field of environment mention the strengthening of the administrative capacity and alignment to the acquis.

The 2007 progress report of the European Commission on Bosnia and Herzegovina stated that "at present the situation in the field of nuclear safety and radiation requires significant improvement in terms of coordination and organisation of the activities at the level of Bosnia
and Herzegovina, equipment, modernisation of facilities, technical capacity and human resources”.

2.4 Link with MIPD
The MIPD action entitled "Nuclear Safety and Radiation Protection" mentions that "All IPA eligible beneficiaries are facing radiological issues that are connected with the use of radionuclides for industrial and medical applications. In most Beneficiaries in the Western Balkans management of sealed radioactive sources, for example, dismantling of radioactive lightning rods and operation of centralised storage facilities remains a key issue. Moreover management of radioactive waste in hospitals may require investments and training of the personnel". Therefore this project proposal which deals with medical applications of radionuclides, including the management of the resulting radioactive waste is fully in line with the MIPD activities.

2.5 Link with National Development Plan
Not applicable

2.6 Link with national/sectoral investment plans
Not applicable

3. Description of project

3.1 Background and justification:
There are five medical establishments that are using radionuclides for diagnostic and therapy purposes in Bosnia and Herzegovina, i.e.

- Institute of Nuclear Medicine at the Clinical Centre of Sarajevo University;
- Department of Nuclear Medicine at the Clinical Centre of Banja Luka;
- Cantonal Hospital Zenica;
- Clinical Centre Mostar;
- Clinical Centre Tuzla.

The Institute of Nuclear Medicine at the Clinical Centre of Sarajevo University uses radionuclides in diagnostic and therapy purposes. Two main radionuclides are commonly used: I-131 and Tc-99m. Clinical Centre of Sarajevo University plans to open a therapy ward for treatment of malignant and benign thyroid diseases via administration of I-131.

The Department of Nuclear Medicine at the Clinical Centre of Banja Luka is using I-125, I-131, Ga-27 and Tc-99m for diagnostic and therapy purposes and already operates a unit for the treatment of thyroid diseases. By the end of 2008 it is planned to add Tl-201, Sm-153, Sr-89, P-32, In-111 and Y-90.

Department for Nuclear Medicine at the University Clinical Centre in Tuzla uses radionuclide in diagnostic (Tc-99m) and therapeutic purposes (I-131, outpatient). It owns one gamma camera, which is currently out-of-order.

Department for Nuclear Medicine in Mostar has one gamma camera. It uses Tc-99m and Tl-201 for diagnostic purposes, as well as I-131 for outpatient therapy.

Department for Nuclear Medicine at the Cantonal Hospital in Zenica has one gamma camera, and it uses Tc-99m for diagnostic and I-131 for outpatient therapy.

None of these hospitals, except in Banja Luka, have I-131 therapy ward.
In all hospitals application of radionuclides should become more and more important during the next years and therefore particular attention should be paid to radiation protection of the personnel working in the respective nuclear medicine departments.

At present, handling and storage of radionuclides to be administered to patients is performed with makeshift equipment. Although occupational exposure is controlled by personal TL dosimeters, there is no dose-rate meters available on the spot, and storage rooms for radionuclides are not equipped with proper furniture and devices that could protect personnel and ensure security of the open radioactive sources. Moreover discharges of liquid radioactive waste into the sewage system are performed on the basis of estimates of residual activity and not on measurements. Finally laboratories with fume-hoods were radionuclides are handled and divided into doses for patients need refurbishment and/or modernisation to be in line with international safety standards in particular with the Euratom Directive 96/29.

3.2 Assessment of project impact, catalytic effect, sustainability and cross border impact

The project will contribute to reduce occupational exposure in the nuclear medicine departments of the hospitals in Bosnia and Herzegovina. It will also enable a better control of the releases of radioactivity into the environment. Finally it will improve the security of the storage of open radioactive sources. To become sustainable this project should also comprise a training component of the personnel that could be organised jointly with the International Atomic Energy Agency (IAEA). The only possible cross border impact of the project could derive from a better control of the discharges of radionuclides from hospitals into the sewage system and thereby into the river system.

3.3 Results and measurable indicators:

Results and measurable indicators in relation with activity 1:

1) A clear assessment of the needs to refurbish and/or modernise the controlled areas of the nuclear medicine departments of the:

- Institute of Nuclear Medicine at the Clinical Centre of Sarajevo University;
- Department of Nuclear Medicine at the Clinical Centre of Banja Luka;
- Cantonal Hospital Zenica;
- Clinical Centre Mostar;
- Clinical Centre Tuzla;

in order to decrease occupational exposure.

2) The reception, installation and testing of the equipment needed to refurbish and/or modernise the nuclear medicine departments.

3) The organisation of training courses in close cooperation with the IAEA.

Results and measurable indicators in relation with activity 2:

The delivery of pieces of equipment in full compliance with the identification of the needs and the determination of technical specifications performed under activity 1.
3.4 Activities:
Activity 1: One service contract concerning the analysis of the current management practices of radionuclides in the:
- Institute of Nuclear Medicine at the Clinical Centre of Sarajevo University;
- Department of Nuclear Medicine at the Clinical Centre of Banja Luka.
- Cantonal Hospital Zenica;
- Clinical Centre Mostar;
- Clinical Centre Tuzla.
This activity will also comprise the identification of the needs in terms of equipment, including the determination of the technical specifications of the measuring radiation devices (e.g. mobile dose-meters, beta-gamma counters, beta-gamma spectrometers, etc). Installation and testing of the equipment is part of this activity as well as the organisation of training courses for the personnel. Regarding this, a close collaboration should be established with the IAEA.

The preparation and/or refurbishment of the rooms that will accommodate the equipment are part of the duties of the beneficiary organisations. The corresponding works and investments will constitute their own contribution to the project (co-funding). Unfortunately, the cost of these works and investments could not be made available in June 2008.

Activity 2: One supply contract for the delivery of equipment. A priori the following pieces of equipment would be needed:
- Shielded laminar flow benches;
- Safe drawers for storing radionuclides with minimum 8 boxes for each hospital;
- Shielded container for storing solid radioactive waste;
- Shielded tank for storing radioactive liquid waste;
- Dose-rate meters for controlled areas;
- Beta-gamma counters for checking the residual activity in tanks and containers;
- Beta-gamma spectrometers for checking purposes;
- Modern fume hoods equipped for handling radionuclides;
However this list may be extended according to the results of activity 1.

3.5 Conditionality and sequencing:
The implementation of this project requires the establishment and functioning of a regulatory body in charge of radiological issues in Bosnia and Herzegovina. Since part of the project will consist of supplying equipment for measuring the residual radioactivity to be released into the environment via the sewage system for liquid waste and via the disposal into a landfill for solid waste, it is important that regulations on discharges limits for both medical establishments are defined before the project starts. Delivery of equipment for handling, storing and measuring radionuclides must comply with the requirements of the regulatory body.

3.6 Linked activities:
During the second quarter of 2007, the tendering procedure for awarding a contract on the assessment of the management of medical radioactive waste in Albania, Bosnia and Herzegovina, the former Yugoslav Republic of Macedonia, Montenegro, Serbia as well as
Kosovo\(^1\), should start. This project is actually one of the regional projects that were programmed for support by the 2007 IPA horizontal programme on nuclear safety and radiation protection. Its duration is one year; this means that the results should be made available during the third or the fourth quarter of 2009 at the latest. Its outcome may influence the implementation of this project as far as discharge limits for liquid radioactive waste are concerned.

A Phare-funded project on management of radioactive waste in medical establishments of Bulgaria, Croatia and Romania was completed in 2007.

**3.7 Lessons learned**

The main achievement of the Phare-funded project concerning storage of radionuclides and the need for a better control of the discharges of radioactive waste from hospitals into the environment are fully in line with this project proposal.

**4. Indicative Budget (amounts in €)**

<table>
<thead>
<tr>
<th>Activities</th>
<th>TOTAL COST</th>
<th>SOURCES OF FUNDING</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>EU CONTRIBUTION</td>
<td>NATIONAL PUBLIC CONTRIBUTION</td>
</tr>
<tr>
<td></td>
<td>Total</td>
<td>% *</td>
<td>IB</td>
</tr>
<tr>
<td>Activity 1</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>contract 1</td>
<td>100 000</td>
<td>100 000</td>
<td>100</td>
</tr>
<tr>
<td>Activity 2</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>contract 2</td>
<td>400 000</td>
<td>400 000</td>
<td>100</td>
</tr>
<tr>
<td>TOTAL</td>
<td>500 000</td>
<td>500 000</td>
<td>100</td>
</tr>
</tbody>
</table>

Amounts net of VAT

* expressed in % of the Total Cost

**5. Indicative Implementation Schedule (periods broken down per quarter)**

<table>
<thead>
<tr>
<th>Contracts</th>
<th>Start of Tendering</th>
<th>Signature of contract</th>
<th>Project Completion</th>
</tr>
</thead>
<tbody>
<tr>
<td>Contract 1</td>
<td>1(^{st}) Q 2009</td>
<td>3(^{rd}) Q 2009</td>
<td>4(^{th}) Q 2010</td>
</tr>
<tr>
<td>Contract 2</td>
<td>1(^{st}) Q 2010</td>
<td>2(^{nd}) Q 2010</td>
<td>4(^{th}) Q 2010</td>
</tr>
</tbody>
</table>

**6. Cross cutting issues**

**6.1 Equal Opportunity**

Not applicable

**6.2 Environment**

Not applicable

**6.3 Minorities**

Not applicable

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\(^1\) under UNSCR 1244/99
ANNEXES

1-   Log frame in Standard Format

2-   Amounts contracted and Disbursed per Quarter over the full duration of Programme

3-   Description of Institutional Framework

4-   Related laws, regulations and strategic documents:

5-   Details per EU funded contract
### ANNEX 1: Logical framework matrix in standard format

<table>
<thead>
<tr>
<th>LOGFRAME PLANNING MATRIX FOR Project Fiche</th>
<th>Programme name and number: 2008 IPA Horizontal Programme on Nuclear Safety and Radiation Protection</th>
<th>2008/020-350</th>
</tr>
</thead>
<tbody>
<tr>
<td>Management of unsealed radionuclides in medical establishments</td>
<td>Contracting period expires: 2 years following the date of conclusion of the Financing Agreement</td>
<td>Disbursement period expires: 3 years following the end date for contracting</td>
</tr>
<tr>
<td></td>
<td>Total budget: EUR 500 000</td>
<td>IPA budget: EUR 500 000</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Overall objective</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
</tr>
</thead>
<tbody>
<tr>
<td>To improve the safety and security of the management of radionuclides into medical establishments in line with the acquis on radiation protection.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Project purpose</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Assessment of current management practices in all medical institutes of Bosnia and Herzegovina that are using radionuclides (with the exception of sealed radioactive sources)</td>
<td>Progress reports</td>
<td>Hospitals of concern. Ministries of Health in B&amp;H, EC HQs</td>
<td></td>
</tr>
<tr>
<td>Supply and install equipment that will contribute to reduce occupational exposure.</td>
<td>Procurement procedure</td>
<td>EC HQs</td>
<td></td>
</tr>
<tr>
<td>Organisation of training courses on radiation protection</td>
<td>Attendance certificates of trainees</td>
<td>Hospitals of concern, Ministries of Health</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Results</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Activity 1</td>
<td>A clear assessment of the needs to refurbish and/or modernise the controlled areas of the nuclear medicine departments</td>
<td>Progress report</td>
<td>Hospitals of concern. Ministries of Health in B&amp;H</td>
</tr>
<tr>
<td></td>
<td>The reception, installation and testing of the equipment needed to refurbish and/or modernise the nuclear medicine departments.</td>
<td>Technical specifications of the equipment to be purchased</td>
<td>Hospitals of concern. Ministries of Health in B&amp;H</td>
</tr>
<tr>
<td></td>
<td>The organisation of training courses in close cooperation with the IAEA.</td>
<td>Attendance certificates of trainees</td>
<td>Hospitals of concern, Ministries of Health</td>
</tr>
<tr>
<td>Activity 2</td>
<td>Delivery of pieces of equipment in full compliance with the identification of the needs and the determination of technical specifications performed under activity 1.</td>
<td>Procurement procedure successfully launched. Contract awarded. Progress reports</td>
<td>Hospitals of concern, Ministries of Health</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Activities</th>
<th>Means</th>
<th>Costs</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Identification of the needs in terms of equipment, including the determination of the technical specifications of the measuring radiation devices (e.g. mobile dose-meters, beta-gamma counters, beta-gamma spectrometers, etc). Installation and testing of the equipment is part of this activity as well as the organisation of training courses for the personnel.</td>
<td>Technical assistance contract</td>
<td>EUR 100 000</td>
<td>A fully operational regulatory body must be in place</td>
</tr>
<tr>
<td>One supply contract for the delivery of equipment</td>
<td>Supply contract</td>
<td>EUR 400 000</td>
<td>Technical specifications of the equipment to be installed are right</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Availability of a sufficient number of trainees</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Appropriate technical specifications of the equipment defined</td>
</tr>
</tbody>
</table>
ANNEX II: Amounts (in M €) Contracted and disbursed by quarter for the project

<table>
<thead>
<tr>
<th>Contracted</th>
<th>Q3 2009</th>
<th>Q4 2009</th>
<th>Q1 2010</th>
<th>Q2 2010</th>
<th>Q3 2010</th>
<th>Q4 2010</th>
<th>Q1 2011</th>
<th>Q2 2011</th>
<th>Q3 2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>Contract 1</td>
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<td></td>
</tr>
<tr>
<td>Contract 2</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>Cumulated</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>0.50</td>
<td>0.50</td>
<td>0.50</td>
<td>0.50</td>
<td>0.50</td>
</tr>
<tr>
<td>Disbursed</td>
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<td></td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Contract 1</td>
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<td>0.03</td>
<td>0.03</td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cumulated</td>
<td>0.04</td>
<td>0.04</td>
<td>0.07</td>
<td>0.07</td>
<td>0.10</td>
<td>0.10</td>
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<tr>
<td>Contract 2</td>
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<td></td>
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<td>0.25</td>
<td>0.08</td>
<td>0.07</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cumulated</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>0.25</td>
<td>0.33</td>
<td>0.40</td>
<td>0.40</td>
<td>0.40</td>
</tr>
<tr>
<td>Total cumulated</td>
<td>0.04</td>
<td>0.04</td>
<td>0.07</td>
<td>0.32</td>
<td>0.43</td>
<td>0.50</td>
<td>0.50</td>
<td>0.50</td>
<td>0.50</td>
</tr>
</tbody>
</table>

ANNEX III: Description of Institutional Framework

The new law on radiation safety was promulgated on 28 November 2007. This law requires the establishment in the short-term of a nuclear regulatory agency (NRA). The NRA should cover both political entities and be managed by a director that should be appointed by the Council of Ministers. Its seat will be located in Sarajevo. Two deputy directors would manage NRA regional offices in Banja Luka and Mostar. One of the first tasks of the directors will be the laying down of regulations in the field of radiation safety, nuclear safety, radioactive waste management and transportation of radioactive substances.

Bosnia and Herzegovina has already signed by succession three international conventions:

- Convention on Early Notification of a Nuclear Accident;
- Convention on Physical Protection of Nuclear Material;
- Convention on Assistance in the Case of a Nuclear Accident or Radiological Emergency.

All the hospitals are operating under the supervision of the Ministries of Health of both political entities. Until the NRA becomes fully operational, all nuclear medicine departments of hospitals in Bosnia and Herzegovina are regulated according to the Law laid down in the former Yugoslavia.

ANNEX IV: Reference to laws, regulations and strategic documents:

- Nuclear Safety and Radiation Protection action of the multi-country MIPD programme.


Law on Radiation Protection and Nuclear Safety in Bosnia and Herzegovina (came into force on 28 November 2007) – Articles 1, 2, 4, 13, 24 and 26 refer to the system of control over sources of ionising radiation including minor offences and penalties.

ANNEX V: Details per EU funded contract

The Contractor is expected to fulfill all the activities listed in section 3.4 with the support of local companies established in Bosnia & Herzegovina. The Contractor will prepare all technical specifications for the subsequent supply contract to be launched.

The project will be tendered, awarded and implemented in accordance with the PRAG.